## UNITED NATIONS CONFERENCE ON TRADE AND DEVELOPMENT Geneva

# TRADE AND DEVELOPMENT REPORT, 2002

#### **Annexes to Chapter III**

- Annex 1 Growth and classification of world merchandise exports
- Annex 2 United States trade prices and dynamic products
- Annex 3 International production networks and industrialization in developing countries



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#### Annex 1 to chapter III

# GROWTH AND CLASSIFICATION OF WORLD MERCHANDISE EXPORTS

This annex provides basic information that underlies the analysis of export dynamism in world merchandise trade. Table 3.A1 lists 225 product categories classified in the Standard International Trade Classification (SITC), Rev. 2, at the 3-digit level. The product groups are ordered according to the average annual growth rate of their export value during the period 1980–1998, which is used as an indication of "market dynamism". The table also classifies each product group into different categories according to the mix of different skill, technology and capital intensities and scale characteristics, as follows:

Primary commodities A
Labour-intensive and resource-based manufacturesB
Manufactures with low skill and technology intensityC
Manufactures with medium skill and technology intensity D
Manufactures with high skill and technology intensity E
Unclassified products F

A few SITC items are not considered in the analysis because data for these categories are incomplete. These items are: SITC 286 (ores and concentrates of uranium and thorium), SITC 333 (crude petroleum), SITC 351 (electric current), SITC 675 (iron and steel hoops and strips), SITC 688 (uranium and thorium), SITC 911 (postal packages), SITC 931 (special transactions and unclassified commodities), SITC 961 (coin other than gold coin), and SITC 971 (gold).

Some other items of SITC section 3, namely SITC 322 (coal), SITC 323 (coke and briquettes), SITC 334 and 335 (petroleum products), and SITC 341 (gas) are also not considered because the analysis only covers non-fuel merchandise trade.

Table 3.A2 specifies the most market-dynamic products in the exports of developed countries, developing countries as a group, and the four regional subgroups that are discussed in section E of this chapter. The product groups highlighted in the table are among the 20 most market-dynamic ones on a world scale, as listed in table 3.A1 and also in table 3.1 in the main text.

#### Table 3.A1

## SITC PRODUCT GROUPS: AVERAGE ANNUAL GROWTH OF EXPORT VALUE, 1980–1998, AND CLASSIFICATION ACCORDING TO FACTOR INTENSITY

SITC Rank code		Product group (SITC nomenclature)	Product category	Average annual expor value growth (Per cent)	
1	776	Thermionic, cold and photo-cathode valves, tubes, and parts	F	16.3	
2	752	Automatic data processing machines and units thereof			
3	759	Parts of and accessories suitable for 751, 752			
4	871	Optical instruments and apparatus			
5	553	Perfumery, cosmetics and toilet preparations	L	14.1	
6	261	Silk			
7	846	Undergarments, knitted or crocheted			
8	893	Articles of materials described in division 58	D	13.1	
9	771	Electric power machinery, and parts thereof			
10	898	Musical instruments, parts and accessories	F	12.6	
11	612	Manufactures of leather or of composition leather, n.e.s.			
12	111	Non-alcoholic beverages, n.e.s.	A	12.2	
13	872	Medical instruments and appliances	E	12.1	
14	773	Equipment for distributing electricity	D	12.0	
15	764	Telecommunications equipment, and parts			
16	844	Undergarments of textile fabrics	B	11.9	
17	048	Cereal preparations and preparations of flour or starch of fruits or vegetables	A	11.9	
18	655	Knitted or crocheted fabrics			
19	541	Medicinal and pharmaceutical products			
20	778	Electrical machinery and apparatus, n.e.s.			
21	873	Meters and counters, n.e.s.	F	11 3	
22	514	Nitrogen-function compounds			
23	098				
-		Edible products and preparations, n.e.s.			
24	772	Electrical apparatus such as switches, relays, fuses and plugs			
25	783	Road motor vehicles, n.e.s.			
26	821	Furniture and parts thereof			
27	062	Sugar confectionery and other sugar preparations	<u>A</u>	10.9	
28	592	Starches, inulin and wheat gluten, albuminoidal substances			
29	761	Television receivers			
30	812	Sanitary, plumbing, heating and lighting fixtures	C	10.7	
31	122	Tobacco, manufactured	A	10.7	
32	679	Iron and steel castings, forgings and stampings			
33	073	Chocolate and other food preparations containing cocoa	A	10.7	
34	628	Articles of rubber, n.e.s.			
35	843	Outergarments, women's, of textile fabrics			
36	533	Pigments, paints, varnishes and related materials			
37	635	Wood manufactures, n.e.s.			
38	847	Clothing accessories of textile fabrics			
39	657	Special textile fabrics and related products			
40	664	Glass			
41	583	Polymerization and copolymerization products	E	10.1	
42	895				
		Office and stationery supplies, n.e.s.			
43	642	Paper and paperboard, cut to size or shape			
44	621	Materials of rubber (pastes, plates, sheets)			
45	845	Outergarments and other articles, knitted			
46	899	Other miscellaneous manufactured articles			
47	743	Pumps, compressors, fans and blowers			
48	672	Ingots and other primary forms, of iron or steel			
49	774	Electric and radiological apparatus, for medical purposes			
50	842	Outergarments, men's, of textile fabrics	B	9.8	

#### Table 3.A1 (continued)

## SITC PRODUCT GROUPS: AVERAGE ANNUAL GROWTH OF EXPORT VALUE, 1980–1998, AND CLASSIFICATION ACCORDING TO FACTOR INTENSITY

	code	Product group (SITC nomenclature)	Product category	annual expor value growth (Per cent)
			_	
51	633	Cork manufactures		
52	714	Engines and motors, non-electric	D	9.7
53	726	Printing and bookbinding machinery, and parts	D	9.7
54	551	Essential oils, perfume and flavour materials	E	9.7
55	554	Soap, cleansing and polishing preparations		
56	611	Leather		
57	749	Non-electric accessories of machinery		
58	941	Animals, live, n.e.s., including zoo-animals	F	9.5
59	728	Machinery and equipment specialized for particular industries		
60	781	Passenger motor cars, for transport of passengers and goods	D	9.4
61	515	Organo-inorganic and heterocyclic compounds	E	9.4
62	<i>582</i>	Condensation, polycondensation and polyaddition products		
63	699	Manufactures of base metal, n.e.s.		
64	598	Miscellaneous chemical products, n.e.s.	E	9.3
65	694	Nails, screws, nuts and bolts of iron, steel or copper	C	9.2
66	658	Made-up articles, wholly or chiefly of textile materials	B	9.2
67	036	Crustaceans and molluscs, fresh, chilled, frozen, salted, in brine or dried	A	9.1
68	894	Baby carriages and toys		
69	716	Rotating electric plant and parts	D	9.1
70	775	Household type, electrical and non-electrical equipment		
71	245	Fuel wood (excluding wood waste) and wood charcoal	A	9.0
72	034	Fish, fresh (live or dead), chilled or frozen	A	9.0
73	831	Travel goods, handbags, briefcases, purses and sheaths	B	9.0
74	713	Internal combustion piston engines, and parts	D	8.9
75	741	Heating and cooling equipment, and parts		
76	656	Tulle, lace, embroidery, and small wares	B	8.8
77	531	Synthetic organic dyestuffs, etc., natural indigo and colour lakes	E	8.8
78	744	Mechanical handling equipment, and parts	D	8.7
79	792	Aircraft and associated equipment, and parts	F	8.7
80	784	Parts and accessories of 722, 781, 782, 783		
81	269	Old clothing and other old textile articles; rags	A	8.7
82	874	Measuring, checking, analysing instruments	E	8.7
83	684	Aluminium	A	8.6
84	037	Fish, crustaceans and molluscs, prepared or preserved, n.e.s		
85	742	Pumps for liquids, liquid elevators, and parts	D	8.6
86	663	Mineral manufactures, n.e.s.		
87	848	Articles of apparel and clothing accessories, non-textile	B	8.6
88	897	Jewellery, goldsmiths and other articles of precious materials	F	8.6
89	641	Paper and paperboard		
90	725	Machinery for paper and pulp mills and paper manufactures		
91	892	Printed matter	F	8.5
92	653	Fabrics, woven, of man-made fibres	B	8.5
93	634	Veneers, plywood, improved or reconstituted wood	B	8.4
94	513	Carboxylic acids, and their anhydrides, halides, and derivatives		
95	516	Other organic chemicals		
	273			
96 07	273 112	Stone, sand and gravel		
97				
98	785 512	Motorcycles, motor scooters and invalid carriages		
99	512 665	Alcohols, phenols, phenol-alcohols, and their derivatives		

#### Table 3.A1 (continued)

## SITC PRODUCT GROUPS: AVERAGE ANNUAL GROWTH OF EXPORT VALUE, 1980–1998, AND CLASSIFICATION ACCORDING TO FACTOR INTENSITY

Rank	SITC code	Product group (SITC nomenclature)	Product category	Average annual expor value growth (Per cent)
101	054	Vegetables, fresh, chilled, frozen or simply preserved; roots, tubers	Α	8.1
102	091	Margarine and shortening	A	8.1
103	625	Rubber tyres, tyre cases, for wheels of all kinds	D	8.0
104	786	Trailers and other vehicles, not motorized	C	8.0
105	884	Optical goods, n.e.s.		
106	292	Crude vegetable materials, n.e.s.		
107	692	Metal containers for storage and transport		
108	737	Metalworking machinery, and parts		
109	431	Animal and vegetable oils and fats, processed	Δ	7 7
110	058	Fruit preserves and fruit preparations		
111	851	Footwear	B	7.7
112	654	Textile fabrics, woven, other than cotton man-made fibres	B	7.6
113	682	Copper		
114	667	Pearls, precious and semi-precious stones, unworked or worked	B	7.5
115	532	Dyeing and tanning extracts; synthetic tanning materials	E	7.5
116	652	Cotton fabrics, woven		
117	695	Tools for use in hand or in machines		
118	689	Miscellaneous non-ferrous base metals employed in metallurgy	A	7.4
119	881	Photographic apparatus and equipment, n.e.s.	E	7.4
120	282	Waste and scrap metal of iron or steel		
121	727	Food processing machines, and parts		
122	014	Meat and edible meat offals, prepared or preserved, n.e.s.; fish extracts	A	7.3
123	024	Cheese and curd	A	7.3
124	762	Radio-broadcast receivers	E	7.3
125	291	Crude animal materials, n.e.s.	A	7.2
126	745	Other non-electrical machinery, tools, apparatus, and parts		
127	662	Clay construction materials and refractory construction materials	B	7.1
128	022	Milk and cream	A	7.1
129	696	Cutlery	C	7.1
130	882	Photographic and cinematographic supplies	E	7.1
131	057	Fruit and nuts (excluding oil nuts), fresh or dried		
132	011	Meat and edible meat offals, fresh, chilled or frozen		
133	736	Machine tools for working metal or metal carbides, and parts		
134	248	Wood, simply worked, and railway sleepers of wood	A	6.9
135	423	Fixed vegetable oils, soft, crude, refined or purified	A	6.9
136	674	Universals, plates and sheets, of iron or steel		
137	661	Lime, cement, and fabricated construction materials	B	6.8
138	686	Zinc	A	6.8
139 140	697 683	Household equipment of base metal, n.e.s.  Nickel		
141 142	288 791	Non-ferrous base metal waste and scrap, n.e.s. Railway vehicles and associated equipment		
143	885	Watches and clocks		0.0 8 8
143	005 724	Textile and leather machinery and parts		0.0 6 5
145	651 666	Textile yarn		
146	666 533	Pottery		
147	523	Other inorganic chemicals		
148	659	Floor coverings		
149	677	Iron or steel wire, whether or not coated		
150	591	Disinfectants, insecticides, fungicides, weedkillers	£	6.0

#### Table 3.A1 (continued)

## SITC PRODUCT GROUPS: AVERAGE ANNUAL GROWTH OF EXPORT VALUE, 1980–1998, AND CLASSIFICATION ACCORDING TO FACTOR INTENSITY

Rank	SITC code	Product group (SITC nomenclature)	Product category	Average annual export value growth (Per cent)
		(OTTO Homendatale)	category	(i ci cciti)
151	763	Gramophones, dictating and sound recorders	F	6.0
152	671	Pig iron, spiegeleisen, sponge iron, iron or steel		
153	896	Works of art, collectors' pieces and antiques	F	6.0
154	522	Inorganic chemical elements, oxides and halogen salts	F	5.7
155	424	Other fixed vegetable oils, fluid or solid, crude, refined or purified	Δ	5.7
156	244	Cork, natural, raw and waste (including in blocks or sheets)		
157	782	Motor vehicles for transport of goods materials		
158	751	Office machines		
159	693	Wire products and fencing grills		
160	055 056	Vegetables, roots and tubers, prepared or preserved, n.e.s.		
100	030	vegetables, 100ts and tubers, prepared or preserved, n.e.s.	A	5.5
161	081	Feeding stuff for animals (not including unmilled cereals)	A	5.5
162	267	Other man-made fibres suitable for spinning and waste	A	5.4
163	721	Agricultural machinery and parts	D	5.4
164	718	Other power generating machinery and parts	D	5.3
165	572	Explosives and pyrotechnic products	E	5.2
166	562	Fertilizers, manufactured	E	5.0
167	793	Ships, boats and floating structures		
168	035	Fish, dried, salted or in brine; smoked fish	A	4.9
169	673	Iron and steel bars, rods, angles, shapes and sections	C	4.9
170	251	Pulp and waste paper		
171	075	Spices	A	4.8
172	001	Live animals, chiefly for food		
173	676	Rails and railway track construction material		
174	246	Pulpwood (including chips and wood waste)	A	4.5
175	233	Synthetic rubber latex; synthetic rubber and reclaimed rubber; waste and scrap	A	4.5
176	263	Cotton	A	4.5
177	266	Synthetic fibres suitable for spinning	A	4.4
178	211	Hides and skins (except fur skins), raw	A	4.4
179	042	Rice		
180	511	Hydrocarbons, n.e.s., and their halogenated or derivatives		
			_	
181	712	Steam and other vapour power units, steam engines		
182	277	Natural abrasives, n.e.s. (including industrial diamonds)		
183	247	Other wood in the rough or roughly squared	A	4.2
184	711	Steam and other vapour generating boilers, and parts		
185	278	Other crude minerals		
186	287	Ores and concentrates of base metals, n.e.s.	A	3.9
187	691	Structures and parts of structures; iron, steel and aluminium	C	3.8
188	223	Oil-seeds and oleaginous fruit, whole or broken (non-defatted flours and meals)		
189	047	Other cereal meals and flours	A	3.6
190	025	Eggs and yolks, fresh, dried or otherwise preserved, sweetened or not	A	3.5
191	046	Meal and flour of wheat and flour of meslin	Δ	3.5
192	723	Civil engineering and contractors plant and parts		
	123 121	Tobacco, unmanufactured; tobacco refuse		
193				
194	012 679	Meat and edible meat offals (except poultry liver), salted, in brine, dried or smok		
195	678	Tubes, pipes and fittings, of iron or steel		
196	722	Tractors fitted or not with power take-offs	U	3.0
197	222	Oil-seeds and oleaginous fruit, whole or broken (excluding flours and meals)		
198	883	Cinematograph film, exposed and developed, negative or positive		
199	074	Tea and maté		
200	061	Sugar and honey	A	2.6

#### Table 3.A1 (concluded)

## SITC PRODUCT GROUPS: AVERAGE ANNUAL GROWTH OF EXPORT VALUE, 1980–1998, AND CLASSIFICATION ACCORDING TO FACTOR INTENSITY

(Ranked by export value growth)

Rank	SITC code	Product group (SITC nomenclature)	Product category	Average annual expor value growth (Per cent)
		(		(
201	685	Lead	A	2.4
202	072	Cocoa	A	2.4
203	281	Iron ore and concentrates	A	2.4
204	584	Regenerated cellulose; cellulose nitrate and other cellulose esters	E	2.4
205	951	Armoured fighting vehicles, arms of war and ammunition	F	2.3
206	681	Silver, platinum and other metals of the platinum group	A	1.9
207	265	Vegetable textile fibres and waste of such fibres	A	1.7
208	232	Natural rubber latex; natural rubber and similar natural gums	A	1.6
209	524	Radioactive and associated materials	E	1.5
210	023	Butter	A	1.3
211	071	Coffee and coffee substitutes	A	1.3
212	411	Animal oils and fats	A	1.0
213	041	Wheat (including spelt) and meslin, unmilled	A	0.4
214	044	Maize (corn), unmilled		
215	268	Wool and other animal hair (excluding wool tops)	A	0.3
216	613	Fur skins, tanned or dressed, pieces or cuttings of fur skin	B	0.1
217	043	Barley, unmilled		
218	289	Ores and concentrates of precious metals; waste and scrap	A	0.6
219	045	Cereals, unmilled (other than wheat, rice, barley and maize)	A	1.0
220	271	Fertilizers, crude	A	1.0
221	212	Fur skins, raw (including astrakhan, caracul and similar skins)	A	2.4
222	585	Other artificial resins and plastic materials		
223	264	Jute and other textile bast fibres, n.e.s., raw or processed	A	3.0
224	687	Tin	A	3.9
225	274	Sulphur and unroasted iron pyrites	A	5.8

Source: UNCTAD secretariat calculations, based on UN/DESA, Commodity Trade Statistics database.

#### Table 3.A2

## LEADING MARKET-DYNAMIC PRODUCTS BY EXPORTING REGION, RANKED BY AVERAGE ANNUAL EXPORT VALUE GROWTH, 1980–1998

Rank	SITC code	Product group	Rank	SITC code	Product group
		Developed countries			Developing countries
1	776	Transistors and semiconductors	1	752	Computers
2	844	Textile undergarments	2	871	Optical instruments
3	<i>553</i>	Perfumery and cosmetics	3	759	Parts of computers and office machines
4	871	Optical instruments	4	582	Condensation products
5	<i>752</i>	Computers	5	741	Heating and cooling equipment, and parts
6	893	Plastic articles	6	655	Knitted fabrics
7	759	Parts of computers and office machines	7	531	Synthetic organic dyestuffs
8	898	Musical instruments and records	8	773	Electricity distribution equipment
9	541	Pharmaceutical products	9	712	Steam engines and turbines
10	846	Knitted undergarments	10	781	Passenger motor vehicles
11	872	Medical instruments	11	872	Medical instruments
12	048	Cereal preparations	12	763	Sound recorders
13	111	Non-alcoholic beverages	13	583	Polymerization products
14	764	Telecom equipment, and parts	14	776	Transistors and semiconductors
15	771	Electric power machinery	15	771	Electric power machinery
16	783	Buses and tractors	16	679	Iron and steel castings
17	098	Preserved food	17	774	Medical apparatus
18	514	Nitrogen-function compounds	18	592	Starch, inulin, gluten, albuminoidal substanc
19	873	Meters and counters	19	516	Other organic chemicals
20	073	Chocolate	20	761	Television sets
		First-tier NIEs			ASEAN-4
1	752	Computers	1	752	Computers
2	277	Natural abrasives	2	759	Parts of computers and office machines
3	783	Buses and tractors	3	871	Optical instruments
4	951	War firearms and ammunition	4	763	Sound recorders
5	871	Optical instruments	5	672	Iron or steel ingots and forms
6	592	Starch, inulin, gluten, albuminoidal substances	6	751	Office machines
7	781	Passenger motor vehicles	7	716	Rotating electric plant and parts
8	611	Leather	8	511	Hydrocarbons
9	212	Raw furskins	9	277	Natural abrasives
10	582	Condensation products	10	761	Television sets
11	882	Photographic and cinematographic supplies	11	785	Cycles and motor cycles
12	682	Copper	12	773	Electricity distribution equipment
13	759	Parts of computers and office machines	13	267	Other man-made fibres
14	686	Zinc	14	786	Non-motor vehicles
15	513	Carboxylic acids	15	775	Household equipment
16	524	Radioactive materials	16	641	Paper and paperboard
17	122	Manufactured tobacco	17	592	Starch, inulin, gluten, albuminoidal substanc
18	712	Steam engines and turbines	18	677	Iron or steel wire
19	774	Medical apparatus	19	781	Passenger motor vehicles
20	515	Organo-inorganic compounds	20	268	Wool and animal hair

#### Table 3.A2 (concluded)

#### LEADING MARKET-DYNAMIC PRODUCTS BY EXPORTING REGION, RANKED BY AVERAGE ANNUAL EXPORT VALUE GROWTH, 1980-1998

Rank	SITC c code	Product group	Rank	SITC code	Product group
		South Asia			South America
1	761	Television sets	1	245	Fuel wood and charcoal
2	<i>752</i>	Computers	2	682	Copper
3	582	Condensation products	3	292	Crude vegetable materials
4	674	Iron or steel universals, plates and sheets	4	098	Preserved food
5	515	Organo-inorganic compounds	5	014	Meat preparations
6	655	Knitted fabrics	6	121	Unmanufactured tobacco
7	266	Synthetic fibres for spinning	7	524	Radioactive materials
8	672	Iron or steel ingots and forms	8	716	Rotating electric plant and parts
9	871	Optical instruments	9	678	Iron or steel tubes, pipes and fittings
10	759	Parts of computers and office machines	10	812	Plumbing, heating, and lighting equipment
11	673	Iron and steel bars and rods	11	523	Other inorganic chemicals
12	513	Carboxylic acids	12	111	Non-alcoholic beverages
13	661	Lime, cement and building products	13	845	Knitted outergarments
14	583	Polymerization products	14	951	War firearms and ammunition
15	514	Nitrogen-function compounds	15	713	Internal combustion piston engines and parts
16	277	Natural abrasives	16	045	Unmilled cereals
17	511	Hydrocarbons	17	671	Pig iron
18	683	Nickel	18	046	Wheat meal or flour
19	898	Musical instruments and records	19	551	Essential oils, perfume and flavour materials
20	781	Passenger motor vehicles	20	655	Knitted fabrics

Source: See table 3.A1.

Note: The product groups highlighted are among the 20 most market-dynamic ones on a world scale, as listed in table 3.A1 of this annex and table 3.1 in the main text.

#### Annex 2 to chapter III

# UNITED STATES TRADE PRICES AND DYNAMIC PRODUCTS

This annex uses the data available on United States export and import prices to assess the extent to which the results reported in section B on dynamic products change when exports are measured at constant prices. The United States Bureau of Labor Statistics (BLS) began developing and publishing annual indices for import and export prices for United States merchandise and services trade in 1989 (monthly indices have been published since January 1993). In preparing these, the BLS has tried to ensure that the prices used refer to products of unchanged quality in terms of technical specification. Where there are significant changes in specification, an adjustment is made to ensure that "the index reflects only actual or 'pure' price changes and is not moved by quality changes" (BLS, 1997: 156).

Chart 3.A1 shows the evolution of United States export and import price indices for four of the most dynamic products in world markets (see section B and annex 1). Of these, import prices of both computers, and parts of computers and office machines have been more volatile than their export prices, and they showed a steep decline during the period 1995–1998. Similarly, for telecommunications equipment, the import price index declined between 1981 and 1985, recovered sharply in subsequent years, and again fell at a steeper rate than export prices after 1995. For such items as transistors and semiconductors, import and export price indices moved more or less together on a downward trend until 1995, but there-

after the import price index fell considerably more sharply than the export price index.

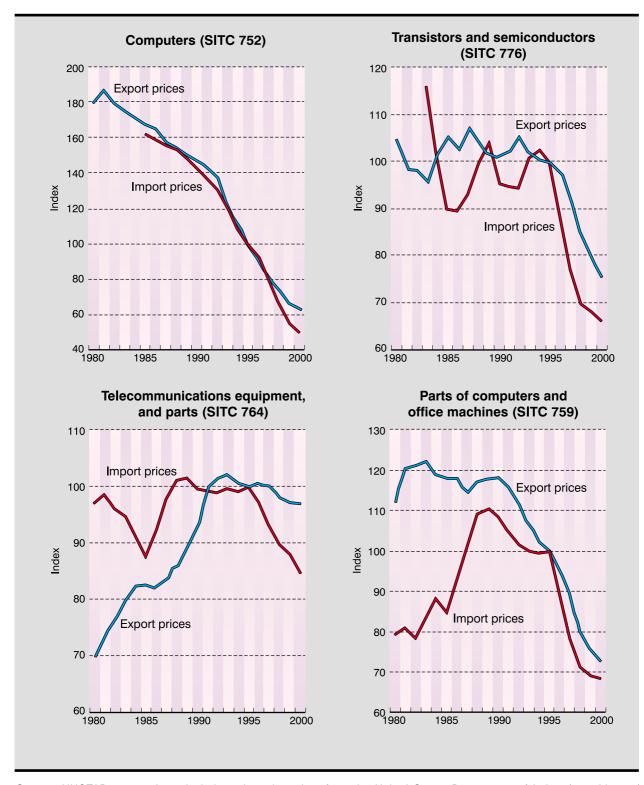
An examination of United States trade statistics suggests that the export price index can be taken as a proxy for prices in trade among developed countries, and the import price index as a proxy for developing countries' export prices. In 1998, in value terms, developing countries accounted for about two thirds of total United States imports of computers, parts of computers and office machines, and transistors and semiconductors, and for about 60 per cent of United States imports of telecommunications equipment. Two thirds of total United States computer exports and exports of parts of computers and office machines went to developed countries, which were also the destination for about half of all United States exports of telecommunications equipment, and one fourth of its exports of transistors and semiconductors; of the latter products, over 70 per cent went to developing countries. Using the United States import prices as a proxy, the evidence presented in chart 3.A1 suggests that developing country export prices for the four dynamic products have been subject to a higher degree of volatility over the past two decades, and that they also experienced steeper falls after 1995 than the export and import prices of the same products traded among developed countries.

The BLS data do not allow for a comprehensive estimation of export growth in constant prices.

#### Chart 3.A1

## UNITED STATES IMPORT AND EXPORT PRICE INDICES FOR SELECTED ELECTRONICS PRODUCTS, 1980–2000

(Index numbers, 1995 = 100)



**Source:** UNCTAD secretariat calculations, based on data from the United States Department of Labor (www.bls.gov/datahome.htm).

The available data show that there have been sharp declines in both export and import prices of computers and office equipment (SITC 75). The steepest decline in this product division was in the import price index of computers, which steadily fell from 163 in 1985 to 50 in 2000. Prices of telecommunications, audio and video equipment (SITC 76), and electrical machinery and appliances (SITC 77) also declined. However, the decline was only in their import price index and it was relatively moderate (from 106 in 1980 to 84 in 2000 for the former, and from 85 in 1981 to 83 in 2000 for the latter). Within the latter division, it declined the most for transistors and semiconduc-

tors (from 116 in 1983 to 66 in 2000). The strongest fall in the import price index after 1995 was recorded for computers, followed by transistors and semiconductors.

These observations suggest that the rate of export growth in computers, parts of computers and office machines, and transistors and semiconductors would dwarf export growth in other products if exports could be expressed in terms of constant prices. On the other hand, they also show that the ranking of products reported in section B would not change significantly.

#### **Notes**

- The indices are annual data obtained by averaging BLS's monthly or quarterly data, depending on data availability.
- 2 Tropical beverages is the only other product item at the 2-digit SITC level in the BLS import price database for which the index value in 1980 was higher than in 2000 (98 in 1980 compared to 58 in 2000).

#### Annex 3 to chapter III

# INTERNATIONAL PRODUCTION NETWORKS AND INDUSTRIALIZATION IN DEVELOPING COUNTRIES

This annex examines how international production sharing has influenced the process of industrialization and growth in developing countries. It concentrates on three sectors that have been important in international production networks involving developing countries in recent

years. These sectors, however, differ in the way they operate: the clothing sector is based on subcontracting, the electronics sector is governed by TNCs, and the automobile sector is strongly influenced by preferential trade agreements.

#### 1. Outsourcing: the clothing sector

While FDI has played some role, the major form of production relocation in the clothing sector has been outsourcing. Compared to traditional arm's-length transactions, outsourcing entails greater stability in business relationships and better provision of information in the form of detailed instructions and specifications. The leading actors in such inter-firm networks, based on a contractual relationship, are large retailers of standardized products and brand-name merchandisers of private label products. While the former tend to rely

on global production networks based on agreements to purchase the final product from a local producer (full package subcontracting), the latter tend to create regional production networks, where the leading firm delivers semi-finished products to a subcontractor and buys back the finished product (assembly subcontracting).

Industrialization in many developing countries has focused on textiles and clothing. As a labour-intensive sector, clothing provides signifi-

cant job opportunities in labour-abundant economies which have a comparative advantage due to lower wages. Moreover, for over 20 years the quota regulations of the Multi-Fibre Arrangement (MFA) have enabled latecomers to access markets for clothing and textiles once competing countries have filled their MFA quotas. More recently, improvements in production and communication

technologies and falling transport costs have enabled geographical separation of the labour-intensive segments from the skill- and capital-intensive segments of the manufacturing process in textiles and clothing. For example, while growing automation has increased the capital-intensity of the preassembling stages of the production process, the assembling stages have remained relatively labour-intensive. As a result, it has become both technically feasible and economically profitable for high-

wage country manufacturers to relocate their assembling stages of production to low-wage countries and to re-import the end products for domestic sale or for export to third markets.

The benefits of international production sharing in clothing for technology transfer and industrialization in developing countries have been uneven. They vary, in particular, according to whether outsourcing involves full-package agreements or simple assembly subcontracting. For example, the East Asian economies have gone through a sequence, from assembly to full-package operations and, in some cases, to original brand manufacturing; in Mexico there has been an ongoing transition from assembly to a more full-package type of production, favoured by regulations under NAFTA; and the Caribbean countries have continued to perform labour-intensive assembly operations that generate few benefits for their local economies, except low-wage employment (ECLAC, 1999).

The first-tier NIEs in East Asia were the first to establish production facilities under outsourcing agreements with large United States retailers and brand-name merchandisers. Local producers conducted simple assembly activities for a short period of time before moving rapidly to a system of brand-name subcontracting, whereby they produced according to designs specified by the buyer. Many firms proceeded further to original brandname manufacturing. This was facilitated by a number of factors, including the specialization of East Asian exporters in a wide array of fabrics

favoured by women's wear branded marketers, and the geographical distance from the United States which made the use of United States textiles impractical. As trade regulations in destination markets became increasingly restrictive, and rising costs and appreciating exchange rates began to constrain the competitiveness of local producers, many firms in the first-tier NIEs started to concentrate on skill-intensive activities and to outsource the labour-intensive operations of clothing produc-

tion to their lesser developed neighbours where wages were lower. Social and cultural factors (such as a common language) appear to have been important in their choice of countries for relocation.

Outsourcing, together with the quota advantages of the new assembly sites, has given rise to a triangular manufacturing system, whereby firms of the first-tier NIEs export directly to the United States from their lower-wage sites in neighbouring countries. Thus the first-tier NIEs have sustained their involvement in world trade in textiles and clothing through industrial upgrading: from cheap standardized goods to expensive differentiated goods, from simple assembly of imported inputs to integrated forms of production with greater forward and backward linkages, and from bilateral interregional trade flows to a more fully developed intraregional division of labour incorporating all phases of production and marketing. However, since triangular manufacturing involves considerable coordination costs, without further industrial upgrading the first-tier NIEs may face increased competition from those less advanced Asian countries that have the potential to upgrade from assembling to full-package manufacturing.

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The East Asian experience in outsourcing contrasts sharply with that of Mexico and the Caribbean countries. The participation of the latter countries in international production sharing was stimulated by the stiff competition that United States brand-name manufacturers faced from Asian producers. They provided attractive locations because of low wages, which continues to be a key factor in their participation in production sharing in clothing. Furthermore, they ben-

efit from preferential market access provided under Chapter 98 of the Harmonized Tariff Schedule of the United States. However, Mexico has a greater advantage owing to the rules of origin of NAFTA, whereby its inputs into goods for export count as North American inputs and, therefore, are not taxed at the United States border. Caribbean countries, on the other hand, operate under the United States production sharing mechanism, which,

while offering privileged access to the United States market, taxes non-United States inputs. The incorporation of competitive Mexican inputs into final products destined for export markets (USITC, 1999b: 30) provides an opportunity to deepen integration, but this will depend on the evolution of competitiveness of the Mexican textiles industry. By contrast, producers in the Caribbean countries have not progressed beyond simple assembly-type processes. After the phasing out of the Agreement on Textiles and Clothing (ATC) of the World Trade

Organization (WTO), they are likely to face strong competition from exporters in South Asia and China, which may lead to a race to the bottom in wage cuts and other incentives needed to attract outsourcing contracts.

The outsourcing agreements have had a strong impact on the direction of trade in clothing. The evidence presented in table 3.A3 indicates a sizeable increase in two-way trade between

the core countries of the EU (EU-8) and their neighbouring regions at different levels of per capita income (European periphery, Eastern Europe and North Africa), on the one hand, and that between the United States and Mexico and the Caribbean countries, on the other. In all these cases, except for the bilateral trade between the United States and the Caribbean countries, the increase in exports from poorer to richer countries exceeds that of the

reverse trade flows. There was a sharp decline in apparel imports by the United States and the EU-8 (and later also by Japan) from the first-tier NIEs, accompanied by a sharp increase in their imports from the ASEAN-4 and, in particular, China. There is also a sizeable increase in two-way trade between the first-tier NIEs and China. These findings document both the tendency towards regionalization in the clothing trade and the emergence of triangular manufacturing centred on the first-tier NIEs.

Table 3.A3

### BILATERAL TRADE IN APPAREL AND CLOTHING ACCESSORIES BETWEEN SELECTED TRADING PARTNERS, 1980–1998

(Percentage shares in total world exports)

	1980	1985	1990	1995	1998
Exports of EU-8 to:					
EU-8	26.2	17.0	17.5	13.1	12.4
European periphery	1.5	1.1	2.3	2.3	2.4
Eastern Europe	0.3	0.2	0.3	1.0	1.1
First-tier NIEs	0.3	0.3	0.7	1.1	0.6
ASEAN-4 China	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0
North Africa	0.0	0.0	0.0	0.0	0.0
Imports of EU-8 from:	0.5	0.2	0.5	0.4	0.5
European periphery	3.3	5.4	6.8	6.2	5.6
Eastern Europe	0.8	0.5	0.7	4.2	4.6
First-tier NIEs	9.3	5.2	4.8	2.6	2.0
ASEAN-4	1.0	0.7	1.9	1.7	1.3
China	0.0	0.6	0.9	1.5	1.5
North Africa	1.3	1.0	1.8	2.0	1.9
Exports of United States to:					
First-tier NIEs	0.1	0.0	0.0	0.1	0.0
ASEAN-4	0.0	0.0	0.0	0.0	0.0
China	0.0	0.0	0.0	0.0	0.0
Mexico	0.5	0.4	0.4	0.9	1.5
Caribbean	0.7	0.6	0.8	1.7	2.2
Imports of United States from:					
First-tier NIEs	11.8	17.9	10.9	6.2	5.6
ASEAN-4	0.5	1.8	2.1	2.8	3.6
China	0.0	1.2 0.5	1.1	2.1	2.2 3.8
Mexico Caribbean	0.0 0.0	0.5 0.8	0.1 0.2	1.8 0.7	3.6 0.6
	0.0	0.8	0.2	0.7	0.0
Exports of Japan to: First-tier NIEs	0.1	0.2	0.1	0.1	0.1
ASEAN-4	0.0	0.2	0.0	0.1	0.1
China	0.0	0.0	0.0	0.0	0.0
Imports of Japan from:					
First-tier NIEs	2.2	2.4	3.4	1.7	0.7
ASEAN-4	0.1	0.0	0.4	0.7	0.4
China	0.0	0.8	1.3	5.0	4.4
Exports of first-tier NIEs to:					
China	0.0	0.1	0.3	0.6	1.2
Imports of first-tier NIEs from:					
China	0.0	0.6	4.7	4.9	6.1

Source: UNCTAD secretariat calculations, based on UN/DESA, Commodity Trade Statistics database.

**Note:** Data in this table relates to SITC 84. The composition of the regional/subregional groups is as follows: *EU-8*: Belgium, Denmark, France, Germany, Italy, Luxembourg, the Netherlands, United Kingdom.

European periphery: Greece, Ireland, Portugal, Spain, Turkey.

Eastern Europe: Bulgaria, Czech Republic (1995 and 1998), Czechoslovakia (1980–1990), Estonia (1995 and 1998), Hungary, Latvia (1995 and 1998), Lithuania (1995 and 1998), Poland, Romania, Slovakia (1995 and 1998), Slovenia.

Caribbean: Antigua and Barbuda, Aruba, Bahamas, Barbados, Belize, British Virgin Islands, Costa Rica, Dominica, Dominican Republic, El Salvador, Grenada, Guatemala, Guyana, Haiti, Honduras, Jamaica, Montserrat, Netherlands Antilles, Nicaragua, Panama, St Kitts and Nevis, Saint Lucia, Saint Vincent and the Grenadines, Trinidad and Tobago.

First-tier NIEs: Hong Kong (China), Republic of Korea, Singapore, Taiwan Province of China.

ASEAN-4: Indonesia, Malaysia, the Philippines, Thailand.

North Africa: Egypt, Morocco, Tunisia.

## 2. Production networks driven by TNCs: the electronics industry

The electronics industry is arguably the most globalized of all industries. Trade in electronics products is underpinned by an increasing geographic dispersion of TNC-driven production networks. Developing economies, notably in East Asia, have been playing a growing role in such networks, and electronics products now account for a significant proportion of their exports. They therefore provide an interesting case to assess the scope for industrial upgrading in the context of international production networks.

There appear to be significant differences in the way Japanese and United States TNCs organize their production networks in East Asia.

The electronics industry is the single most important sector for investment by both Japanese and United States TNCs in East Asia; during the early 1990s it accounted for about 45 per cent of the total manufacturing FDI of Japan and 25 per cent of that of the United States (Ernst and Ravenhill, 1999; 36). United States

producers of semiconductors and computer equipment started to invest in export-oriented, labour-intensive assembly production in East Asia in the late 1960s, taking advantage of the low cost of labour there. Subsequently, United States producers and mass merchandisers of household appliances started to outsource an increasing variety of such products to independent suppliers in East Asia. As discussed in detail in *TDR 1996*, export-oriented Japanese TNCs began to shift their

production bases offshore in the mid-1980s as they came under heavy pressure from a rising yen and increased protectionist tendencies in other major industrialized countries. The East Asian countries offered attractive locations because of their relatively low labour costs, high levels of education and skills, and good physical infrastructure, and because exports from these countries did not face the same increase in protectionist barriers as exports from Japan.

Even though there is little detailed comparative empirical evidence, there appear to be significant differences in the way Japanese and United States TNCs organize their production networks in East Asia, particularly with regard to the location of management, the sourcing of components and capital goods, the replication of production networks,

and the motive for investing abroad (Belderbos, Capannelli and Fukao, 2001; Ernst and Ravenhill, 1999).

The traditional Japanese corporate management system relies much more on intra-firm cooperative arrangements within vertically integrated conglomerates (*keiretsu*) than the United States management system, which relies on market-based relationships with relatively more independ-

ent affiliates. Consequently, Japanese affiliates are less likely to employ local managers or local personnel in senior technical tasks than their United States counterparts. For the same reason, Japanese companies are also more reluctant to transfer re-

search and development (R&D) activities to overseas subsidiaries. High coordination costs and slow interaction between producers and customers are major drawbacks of the Japanese system. However, initially these did not present serious problems, since Japanese investment in East Asia concentrated on lower-end consumer electronics (such as television sets and household appliances) and re-

Until recently, affiliates of Japanese TNCs were less inclined to establish backward linkages with domestic firms in the host countries than affiliates of United States TNCs.

lated standardized components that do not require close interaction with customers yet allow significant benefits from scale economies. Investments of United States TNCs, by contrast, have concentrated on integrated circuits and products related to personal computers (PCs) that are highly differentiated and thus require close interaction with customers. However, following the liberalization of the Japanese computer market and the shift by many Japanese companies from mainframe to PC-based systems in the early 1990s, Japanese affiliates in East Asia have increasingly moved towards producing PC-related products as well.

Until recently, affiliates of Japanese TNCs were less inclined to establish backward linkages with domestic firms in the host countries than affiliates of United States TNCs, tending to rely more on imports of components and materials from Japan. This was partly because of their more hierarchical and centralized management structure. Japanese FDI in the export-oriented electronics sector also started much later than FDI from the United States. Since it takes time to establish relationships with local suppliers who can meet international standards in price, quality, design and delivery, Japanese affiliates tended to procure components from secure and reliable suppliers in Japan. The Japanese suppliers were also able to provide components conforming to specialized inhouse designs that were preferred over the local suppliers' standard designs. However, since the early 1990s, as a result of growing price competition from United States companies in electronic data processing equipment, Japanese producers increased their purchases of end-products in East Asia and shifted part of their production to that region (Ernst and Guerrieri, 1998: 201).

Differences in the motives for investment abroad have also resulted in different practices. While United States TNCs have traditionally sought lower-cost production sites, the motive of Japanese investors has often been to jump trade barriers against Japanese exports, such as voluntary export restraints (VERs) or antidumping practices. One consequence of this has been the

development of a triangular trade pattern, whereby Japanese affiliates source components from Japan and export the final products directly from their offshore sites to third markets.

The traditional intra-firm pattern continues to govern the activities of Japanese TNCs in consumer electronics and appliances, but there are indications that Japanese affiliates involved in computer-related products are increasingly moving towards more local sourcing of components and materials, and are becoming more embedded in the host economies. One reason is the development of local production capabilities in host countries. Another is the increasing need to use cheaper mass-produced components as a result of tougher competition, and the growing importance of speed-to-market (i.e. getting the right product to the most buoyant markets on time), for which the traditional Japanese management system was ill-equipped.

These developments have resulted in the emergence of a pattern of regional specialization in East Asia that encompasses both parent-affiliate and inter-firm supplier networks. Of these, the latter is becoming more important, as firms increasingly focus on core competencies and purchase intermediate goods and services from other firms. Although details differ for different product groups, both United States and Japanese firms have concentrated on the same types of activities in the same economies: Hong Kong

Specialization in

lead to a shallow

production.

standardized mass

products with important

scale economies tends to

involvement in a particular

industry and increases the

sector of the electronics

import dependence of

(China) and Singapore compete for regional headquarters; the Republic of Korea and Taiwan Province of China compete for original equipment manufacturer contracts and as suppliers of precision instruments; Malaysia, the Philippines and Thailand compete as locations for mid-level and some higher-tech products that involve scale economies; and China and Indonesia (and, to some extent, Viet Nam) compete for low-end and simple component manufacturing.<sup>2</sup>

The evolution of the electronics industry in East Asia differs across countries. The experience of the Republic of Korea is of particular interest because of its success in becoming the second largest supplier, behind Japan, for a broad range of consumer electronics (audio equipment, television sets, video recorders and microwave ovens), and an increasingly significant supplier of high-

precision components and industrial electronics. Despite this, the evolution of the electronics industry in the Republic of Korea has been described as "truncated industrial upgrading" in the sense that its firms have failed to upgrade certain features necessary for long-term growth and sustained industrial upgrading (Ernst, 1998). Its electronics sector consists of a few large firms that pursue a strategy of massive investment in integrated production systems; they rely on a high degree of

vertical and horizontal integration, and focus on quantitative targets in capacity expansion and international market share for relatively homogeneous products such as consumer electronics and computer memories. This strategy has resulted in the development of operational capabilities in production and investment; but there is a high degree of dependence on imports of equipment and materials, and there has been little progress in knowledge upgrading in product design, market development and the provision of high-end knowledgeintensive support services.

The experience of the Republic of Korea shares certain features with the ASEAN countries and China in the way integration into international

production networks has shaped the structure of their electronics sector. Specialization in standardized mass products with important scale economies tends to lead to a shallow involvement in a particular sector of the electronics industry and increases the import dependence of production. Moreover, it provides little impulse for broadening the knowledge base of the labour force. However, the Korean experience differs significantly from the more recent involvement of the ASEAN countries and China in international production sharing in electronics. With Japanese firms shifting from consumer electronics and appliances to PC-related products alongside the United States TNCs, a new pattern of regional production sharing has emerged, giving rise to overlapping and competing international production networks. This development has broadened the options available to the East Asian economies, allowing them to

> supply buyers in different production networks in an effort to amortize their substantial investment outlays and gain economies of scale as quickly as possible. However, it also implies that buyers have a wider choice of suppliers and will seek the best offer, in particular with respect to low-end and large-volume products. The fact that production costs of such products often depend on the length of production runs, creates a risk of overproduction and intense price competition. This risk has become

particularly acute with the recent decline in world demand for products such as semiconductors.

Widening production networks in electronics have also made a significant impact on bilateral trade flows in these products. Figures on trade in parts of computers and office machines show a rapidly growing one-way trade from the first-tier NIEs and ASEAN-4 to the United States and the EU-8 (table 3.A4). This has been accompanied by a decline in Japanese exports to these destinations, and a sizeable increase in two-way bilateral trade between Japan and the first-tier NIEs and the ASEAN-4, as well as between the first-tier NIEs and the ASEAN-4. More recently, China has also become part of this pattern. These results suggest

Table 3.A4

## BILATERAL TRADE IN PARTS OF COMPUTERS AND OFFICE MACHINES BETWEEN SELECTED TRADING PARTNERS, 1980–1998

(Percentage shares in total world exports)

	1980	1985	1990	1995	1998
Exports of first-tier NIEs to:					
ASEAN-4	0.1	0.4	1.4	2.1	2.0
China	0.1	0.6	0.3	0.6	8.0
Japan	0.4	0.5	0.6	1.3	1.3
EU-8	0.4	1.0	2.6	3.8	4.5
United States	4.2	4.2	4.8	7.7	5.6
Imports of first-tier NIEs from:					
ASEAN-4	0.0	0.1	2.0	3.2	3.9
China	0.0	0.0	0.2	0.9	1.2
Japan	0.8	1.0	1.7	2.9	2.0
EU-8	0.4	0.3	0.4	0.5	0.5
United States	3.4	3.8	2.2	2.1	1.8
Exports of ASEAN-4 to:					
China	0.0	0.0	0.0	0.0	0.6
Japan	0.0	0.0	0.3	8.0	1.2
EU-8	0.0	0.0	0.3	1.0	2.1
United States	0.0	0.2	0.9	2.1	3.4
Imports of ASEAN-4 from:					
China	0.0	0.0	0.0	0.0	0.2
Japan	0.1	0.1	0.5	1.0	1.2
EU-8	0.1	0.1	0.1	0.1	0.1
United States	0.1	0.3	0.3	0.7	0.6
Exports of China to:					
Japan	0.0	0.0	0.0	0.2	0.4
EU-8	0.0	0.0	0.0	0.3	0.4
United States	0.0	0.0	0.0	0.4	0.7
Imports of China from:					
Japan	0.0	0.1	0.0	0.6	0.6
EU-8	0.1	0.0	0.0	0.0	0.0
United States	0.1	0.2	0.0	0.1	0.3
Exports of EU-8 to:					
Japan	0.7	0.2	0.3	0.6	0.2
Eastern Europe	0.5	0.1	0.2	0.5	1.0
EU-8	25.7	22.9	20.5	11.7	10.0
Imports of EU-8 from:					
Japan	1.5	2.4	4.8	4.5	3.2
Eastern Europe	0.0	0.0	0.0	0.1	0.8
Exports of United States to:					
Japan	2.9	3.0	3.0	1.9	1.6
Mexico	1.7	1.6	0.9	8.0	1.3
Imports of United States from:					
Japan	2.5	5.5	9.8	8.0	5.4
Mexico	0.0	1.1	0.2	0.7	1.7

Source: See table 3.A3.

Note: Data in this table relates to SITC 759. The composition of the regional/subregional groups is as in table 3.A3.

that the relocation of production from Japan to the East Asian developing countries and the creation of international production sharing among the latter have been important factors in the rapid expansion of trade in electronics products. A similar pattern of two-way bilateral trade has also evolved since the mid-1990s between the EU-8 and Eastern Europe, as well as between the United States and Mexico.

## 3. The effects of preferential trading arrangements: the automotive sector

Automobile production is one of the most important industrial activities in the world, and one of the fastest growing sectors in world trade. It has also played a critical role in the industrialization of many countries, including some of the larger developing countries, where its expansion has often been closely associated with an import substitution strategy. However, many developing countries have failed to establish competitive national automobile firms, in large part because the size of their domestic markets has not allowed exploitation of important scale economies that characterize this sector.

One way of overcoming this problem has been to create a regionally integrated automobile industry, supported by a preferential trade arrangement to protect it against competition from mature industries in developed economies. Indeed, one of the first consequences of regional integration in the Southern Common Market (MERCOSUR) and in the ASEAN Free Trade Area (AFTA) was the creation of regional production networks in the automobile industry and the dispersion of its manufacturing processes across national frontiers.<sup>3</sup> By contrast, the creation of the North American Free Trade Area in 1993, as a formal regional economic arrangement between developed and developing countries, marked the culmination of existing and increasingly close trade and investment ties in specific industries, notably the automotive sector

in the United States and Mexico. The following section examines the impact of MERCOSUR and AFTA on the regional pattern of trade in greater detail. This is followed by a study of the impact of NAFTA on the development of the automobile industry in Mexico.

## a. Production and trade patterns of MERCOSUR and AFTA

The evolution of the automotive sector in MERCOSUR and AFTA has been influenced not only by regional preferential trade agreements (PTAs), but also by increased activities of TNCs from the United States, Japan and the EU in these regions following their liberalization of FDI. In both regions, the removal of intraregional trade barriers increased the size of the market for firms established in the member countries, thereby allowing important scale economies. This factor, together with higher tariffs applied to imports from non-members, played an important role in attracting FDI, particularly in AFTA, where national automotive industries in Indonesia and Malaysia enjoyed a significant degree of protection against non-members. However, the pattern of integration has been somewhat different between the two regions. In AFTA, large differences in per capita

Table 3.A5

### INTRAREGIONAL IMPORTS OF THE AUTOMOBILE INDUSTRY: MERCOSUR AND AFTA, 1980–1999

		Share	in total i	mports	Growth	n rate	<b>Memo item:</b> Growth rate in extraregional imports	
	\$ million	(Per				ent)		
Region	1999	1990	1995	1999	1980– 1989	1990– 1999	1980– 1989	1990– 1999
MERCOSUR								
Motor vehicles	2 027	41.0	19.5	52.7	15.5	40.2	-17.5	33.0
Parts of motor vehicles	694	22.6	41.8	25.1	8.9	20.8	10.4	19.0
AFTA								
Motor vehicles	175	1.1	1.0	5.4	9.4	18.6	1.5	-0.7
Parts of motor vehicles	195	1.1	2.9	9.5	17.3	20.8	14.2	-5.6
Memo item:								
WORLD								
Motor vehicles	365 672				10.7	6.6		
Parts of motor vehicles	138 406				10.2	6.4		

Source: See table 3.A3.

Note: Data in this table relates to SITC 781, 782, and 783 (motor vehicles), and to SITC 784 (parts of motor vehicles).

incomes and labour costs of the member countries have encouraged the creation of cross-border production networks within the automotive industry. By contrast, in MERCOSUR, where such differences are much smaller, investment has been driven by considerations of market size.

Intraregional trade in both automobiles and their parts and components has grown considerably in both regions, substantially exceeding their growth in world trade (table 3.A5). In MERCOSUR, imports from non-members grew substantially during the period 1990–1999, although somewhat less than imports from member countries. In AFTA, on the other hand, imports from non-members were lower in 1999 than they had been at the start of the decade, mainly as a result of the Asian financial crisis in 1997. Prior to the crisis, imports from non-members had grown fairly rapidly between 1990 and 1996 (at an average annual rate of 9.4 per cent for road vehicles and at 7.2 per cent for their parts and components, compared to

growth rates in world imports of 4.5 per cent and 5.1 per cent respectively). However, on the whole, imports from non-members have been much lower in AFTA than in MERCOSUR, which reflects efforts to develop national industries in the Asian region.

Argentina and Brazil began developing automobile industries for their highly protected domestic markets in the 1950s. Since the early 1990s, the industry has undergone substantial restructuring as a result of special provisions in MERCOSUR designed to facilitate the expansion of activities of existing TNCs as well as to attract new ones. In addition, a bilateral agreement between Argentina and Brazil allows vehicles and parts to be imported duty-free, provided that the importer balances foreign purchases with exports (Romijn, Van Assouw and Mortimore, 2000: 130). These initiatives have led to the rationalization of investment and production, resulting in increased specialization and production complementarity

National suppliers have lost

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sourcing.

which involved the location of the small-scale production of larger vehicles in Argentina and the large-scale production of smaller vehicles for the mass market in Brazil. The initiatives have also boosted bilateral trade. In particular, they have provided an important stimulus to Argentina's automobile industry by significantly widening its market.4 Unlike Argentina, scale economies are more important to the automobile industry in Brazil. For the latter country, however, regional integration has not generated much opportunity for the expansion of capacity needed to exploit scale economies. Consequently, Brazilian production has remained constrained, and low productivity associated with suboptimal production has limited exports to third markets.

National suppliers have lost importance in Brazil since 1990, when the market was opened to imports and assemblers moved increasingly towards global sourcing. Some of the transnational vehicle makers also established their own engine and component production sites; this led to the emergence of a more vertical supply structure whereby the surviving national suppliers were relegated from first- to second- or third-tier status. Argentina's auto parts industry has undergone a similar development: increased integration into international production networks has led most TNCs to concentrate design, engineering and R&D functions at headquarters, while their affiliates concentrate on manufacturing.

Indonesia, Malaysia, the Philippines and Thailand all began assembling automobiles in the late 1950s and early 1960s under relatively protective import-substitution regimes. While the industry in South America faced serious difficulties in the 1980s because of the debt crisis, in South-East Asia it entered a new phase of take-off after the mid-1980s as a result of rapid

economic growth, the appreciation of the yen and the conclusion of regional trade agreements.<sup>5</sup> The impact of the appreciation of the yen on this industry in members of ASEAN was broadly the same as its impact on the electronics industry discussed above. Since Japanese TNCs wanted to use Japanese suppliers for their production networks,

they persuaded their suppliers to establish plants in ASEAN countries (mainly Thailand). ASEAN governments adopted preferential agreements such as the ASEAN Industrial Cooperation Scheme (started in 1996), which granted some privileges – notably preferential tariffs to companies operating in an ASEAN member country and having a minimum of 30 per cent national equity – in order to help establish a more efficient regional division of labour and strengthen the competitiveness of the automobile industry (Romijn, Van Assouw and Mortimore, 2000: 139).

## b. NAFTA and the Mexican automotive industry

The take-off of the Mexican automobile industry preceded NAFTA, although the latter has given it a new momentum. The sector had been established in the 1960s in the context of import substituting industrialization, in which large foreign vehicle assemblers coexisted uneasily with smaller domestic component producers under tight government regulation and supervision. Despite high tariff barriers, the sector, which was heavily dependent on imported parts but had minimal export capacity, was a constant drain on foreign exchange. It thus became unviable after the

debt crisis of the early 1980s. Some tentative steps towards greater export orientation were taken in the early 1980s. However, it was the combination of the debt crisis in Mexico and a concerted effort by United States auto manufacturers to defend profits and regain market share, in response to the successful penetration of North American markets by Japanese producers, that transformed the Mexican industry. Pres-

sure to cut costs so as to compete with the Japanese producers made Mexico an attractive location for sourcing parts, and for vehicle assembly of certain models. A policy shift in Mexico towards more liberal trade and investment regimes led to a lowering of national content requirements for exported products (permitting 70 per cent of im-

Because the overall pattern

has been driven by the

needs of United States

TNCs, weak linkages with

domestic producers, low

value added and a heavy

reliance on a single market

have given rise to concerns

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industrial development.

ported components for exports compared to 40 per cent for sales in the domestic market). Along with specific incentives offered by both the United States and Mexican authorities to attract foreign producers into the automotive sector, this shift generated a burst of FDI in the Mexican automobile industry, beginning in the mid-1980s and accelerating in the first half of the 1990s (Romijn, Van Assouw and Mortimore, 2000).

Renewed TNC activity in Mexico led to the establishment of high productivity assembly plants exporting to the United States market – especially those producing automobile engines – in the first half of the 1980s. These plants, along with other auto-parts assemblers producing under the

maquiladora programme, benefited from tariff exemptions granted by the United States under its Harmonized Tariff System 9802. Between 1979 and 1986, foreign firms established about 40 affiliates in northern Mexican border towns for assembling parts for reexport (Romijn, Van Assouw and Mortimore, 2000: 144). In the second half of the 1980s and early 1990s, both domestic sales and exports of passenger cars increased considerably. By 1994, exports accounted for well over half of

all passenger cars produced. Moreover, there was a significant rise in the share of vehicles in total exports, from 10 per cent in 1985 to about 65 per cent by the early 1990s, when other foreign producers began to see Mexico as a potential platform from which to enter the United States market.

The early surge in FDI was accompanied by a steep rise in imports. The high level of imported parts from the United States meant that the sector experienced only small trade surpluses, and even deficits, until 1994. Nevertheless, the Mexican industry had undergone a fairly dramatic restructuring, both in terms of productivity levels and export orientation, by the time NAFTA came into effect. NAFTA further deepened this restructuring process, as it not only provided preferences that benefited United States TNCs in the automobile industry, but it also extended regional rules

of origin to producers of non-American origin including component producers. In addition, the devaluation of the peso in connection with the financial crisis in 1994-1995 gave a sharp boost to exports when domestic sales collapsed. The prolonged United States boom in the second half of the 1990s firmly consolidated the position of Mexican producers as part of the regional industrial bloc. By the end of the decade, over two thirds of production was exported to the United States and trade surpluses had become the norm for the sector. Cross-border trade flows rose twelvefold between 1986 and 1999, compared with an average ninefold increase in total trade between the United States and Mexico, and a fivefold increase in Mexico's total trade. The surge in exports from

> NAFTA thus appears to have consolidated a process of regional restructuring by leading United States producers who sought to defend their domestic market share. Both cost advantages and policy incentives led them to intensify pro-

duction sharing with offshore assembly sites. A series of conjunctural macroeconomic factors also contributed to Mexico's export growth. However, because the overall pattern has been driven by the needs of United States TNCs, weak linkages with domestic producers, low value added and a heavy reliance on a single market have given rise to concerns with regard to Mexico's own industrial development. In particular, the Mexican components industry remains heavily concentrated in the labour-intensive processes of engine castings and wiring harnesses, although some upgrading is expected in the production of more complex parts such as transmissions (USITC, 1999a). Local content is particularly low among the maquiladora auto-parts assemblers, but even outside the border areas over two thirds of components are sourced outside Mexico (Romijn, Van Assouw and Mortimore, 2000).6

the United States to Mexico during the second half of the 1990s was a strong indication of the rationalization of production by United States automobile manufacturers within an integrated North American production system.

The surge in automobile exports after 1995 was helped by an undervalued currency and stagnant real wages that have kept real relative manufacturing labour costs low. Real wages in manufacturing in Mexico, which had been falling during the initial switch to a more export-oriented auto-

motive sector in the second half of the 1980s, rose modestly prior to the currency crisis of 1994, but fell back to the level of the early 1980s for the remainder of the decade. Thus macroeconomic pressures, through exchange rate movements or wage trends, remain potential sources of vulnerability.

#### **Notes**

- 1 On the role of FDI in this context, see Mortimore, Lall and Romijn (2000); on outsourcing, see Graziani (2001) and Gereffi (1999).
- 2 See Ernst (1997). Anecdotal evidence on geographical relocation of specific operational units of TNCs suggests that China has recently succeeded in upgrading its involvement in international production sharing, performing activities that are technologically and managerially more demanding (see chapter V).
- 3 This contrasts with the traditional path of regional integration, which often involves the liberalization of trade in goods in the early stages, followed by liberalization of trade in services and of movements of labour and capital, and by increasing coordination of regulatory and other policies. A change in industry structure generally is not envisaged early
- in the process. For a general discussion of AFTA and MERCOSUR, see Athukorala and Menon (1997), and Preusse (2001); for a study of the automobile sector in the two regions, see Romijn, Van Assouw and Mortimore (2000).
- 4 This has also been helped by an agreement among industry, the Government and trade unions, called the "Argentine Automobile Regime", which carries an obligation to export a value approximately equal to the value of the imported components and finished vehicles (Miozzo, 2000).
- In Malaysia this take-off was additionally supported by the launch of a "national car" project in 1983.
- 6 A new generation of *maquiladora* parts producers has emerged recently with the casting-off by Ford and General Motors of their in-house parts producers.