#### **Non-Tariff Measures Introduction**

Hanoi, 23-24 June 2016 Workshop on the identification of barriers to the trade of biodiversity based and BioTrade products from Viet Nam

Introduction to NTMs

# What is an NTM UNCTAD work on NTMs

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Schweizerische Eidgenossenschaft Confédération suisse Confederazione Svizzera Confederaziun svizra

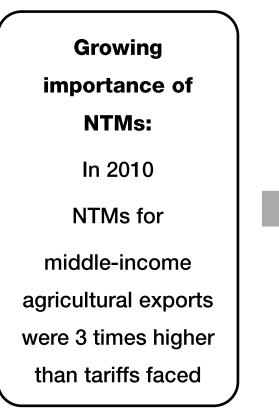
Swiss Confederation

Federal Departement of Economic Affairs, Education and Research EAER State Secretariat for Economic Affairs SECO



#### **TRADE AND NTMs**

Multilateral trade negotiations have reduce tariff rates considerably



An urgent need to develop a better understanding and transparency of existing NTMs



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### **INTRODUCTION OF NTMs**

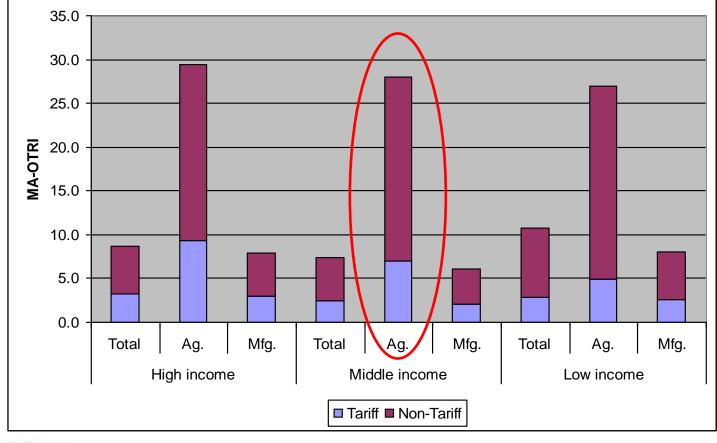
- NTMs are policy measures, other than ordinary customs tariffs, that can potentially have an economic effect on international trade in goods, changing quantities traded, or prices or both.
- No judgment over legitimacy or lawfulness.
- Examples of official NTMs: import prohibitions, export restrictions, quality conditions, import licenses, etc.
- NTMs often impose additional costs on trade. Accordingly, NTMs can increase or decrease trade.
- NTMs can distort trade and can discriminate against small firms and low income countries.



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#### **EFFECTS OF TRADE MEASURES**

Tariffs vs Non-Tariff Measures trade cost estimates



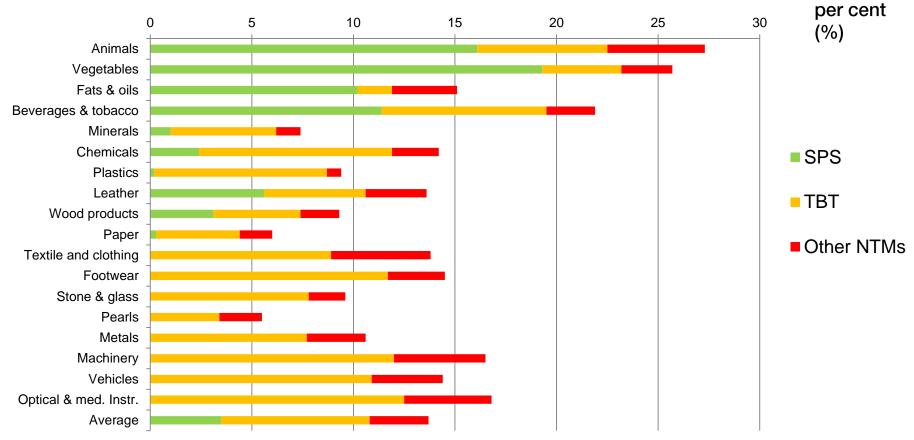
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ΤΔΙ

Source: UNCTAD 2010

# WORLD AVERAGE AD-VALOREM EQUIVALENT OF NTMS



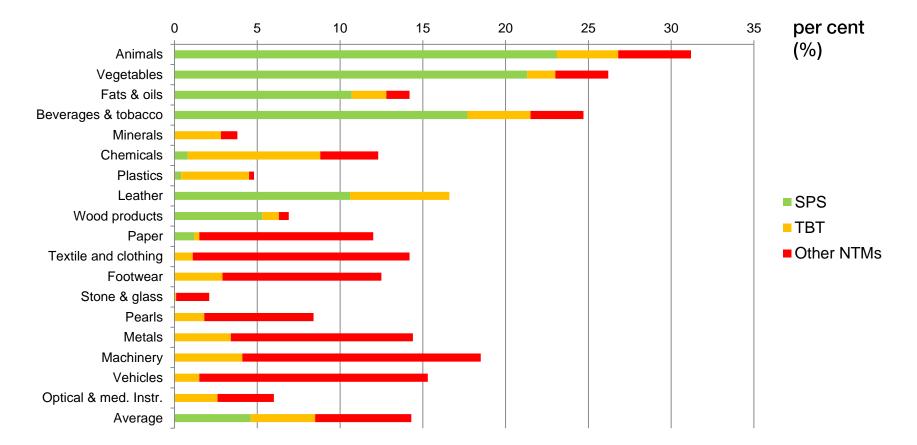
#### Not included: subsidies/domestic support and export restrictions

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TAL

#### **AVERAGE AD-VALOREM EQUIVALENT OF NTMS IN** ASIA





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### **OBJECTIVE OF NTMs DATA COLLECTION**

#### • Transparency needs to be strengthened

- Empowers private sector and reduces corruption
- Facilitates cooperation between countries' policy makers
- Informed decisions through sound analysis

#### Complementing and re-enforcing WTO notifications

- Established WTO notification mechanisms not used sufficiently...
- ...and only informs about policy changes
- $\rightarrow$  UNCTAD's data collection adds the *full stock* of measures
- → Notifications remain important: participative law-making (nationally and internationally), addressing measures before implementation, etc.



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### UNCTAD historical work on non-tariff measures ...

- Work on NTM and data collected by UNCTAD since 1980s but substantial improvements required to keep up with the increasing complexity of and need for NTM data
- Expert meeting 2005
  - Methodology, classification, quantification and impact on development of NTMs
- Set up of Group of Eminent Persons
  - MAST (Multi-Agency Support Team) in charge of technical work
    - FAO, IMF, ITC, OECD, UNIDO, UNCTAD, WB and WTO



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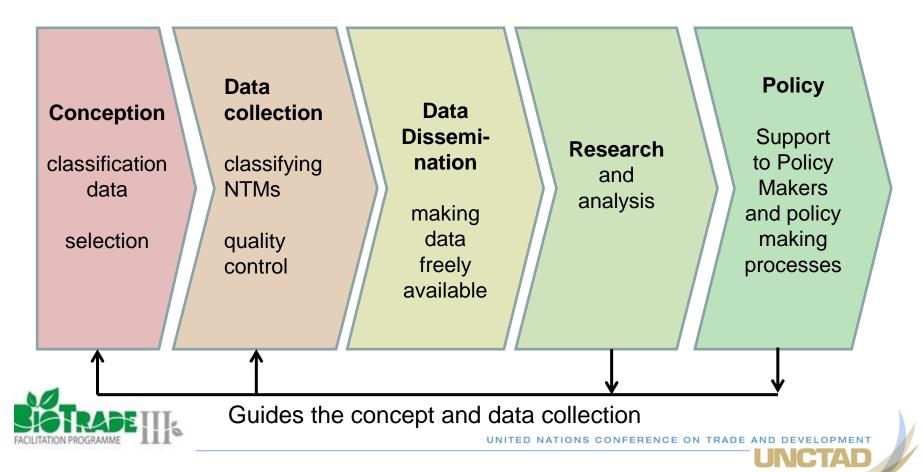
### ... and new approach

- Pilot Project (2007-2009)
  - Test data collection method and validate classification
  - Brazil, Chile, Philippines, India, Thailand, Tunisia, Uganda
- Agreed classification SPS, TBT, ..., Export restrictions
- Official NTM data are collected jointly with partners -International effort coordinated by UNCTAD



#### **UNCTAD NON-TARIFF MEASURE PROGRAMME**

• Working along the entire value chain



#### **NTMs-DATA COVERAGE**

Objective: Covering NTMs for 90 per cent of World Imports by 2015/2016

Latin America and			Middle East			East-Asia
the Caribbean	North America	Europe and Central Asia	and North	Sub-Saharan Africa	South Asia	and the Pacific
Argentina	US	E.U.	Egypt	Burkina Faso	Afghanistan	China
Bolivia	Canada	Kazakhstan	Lebanon	Cote d'Ivoire	(India)	Japan
Brazil		(Russia)	Morocco	Guinea	Nepal	
Chile			Tunisia	Madagascar	Pakistan	Australia
Colombia				Mauritius	Sri Lanka	New Zealand
Costa Rica				Namibia		
Cuba				Senegal		ASEAN
Ecuador				Tanzania		
Guatemala				Kenya		
Mexico				Malawi		
Paraguay				ECOWAS		
Peru						
Uruguay				SADC		
				EAC /		
Venezuela				COMESA		

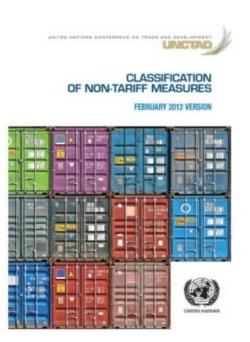


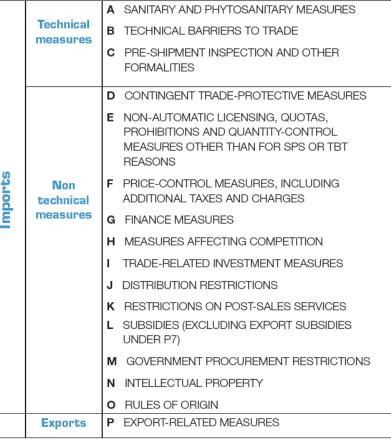
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Available on WITS/TRAINS 📕 In the pipeline

#### UNCTAD-MAST CLASSIFICATION: THE COMMON LANGUAGE

 The Multi Agency Support Team (FAO, IMF, ITC, OECD, UNCTAD, UNIDO, World Bank,
 WTO) initiated by UNCTAD
 SG developed NTM
 classification

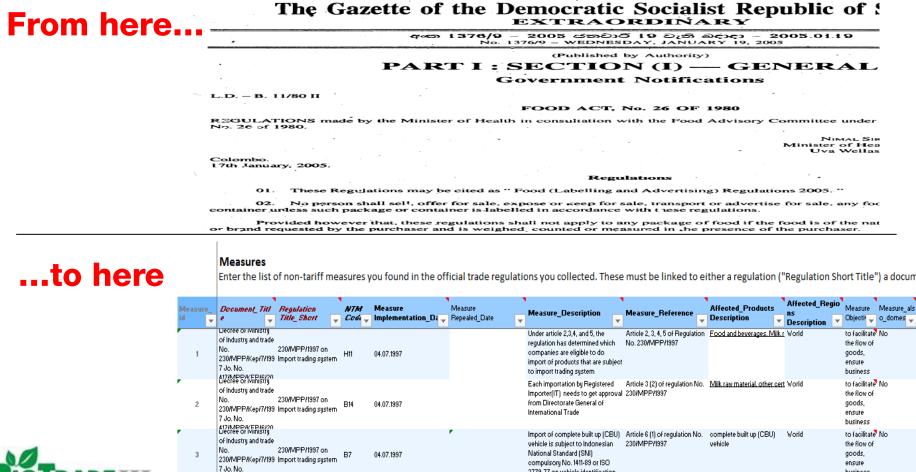








#### **OFFICIAL NTM DATA COLLECTION**





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business

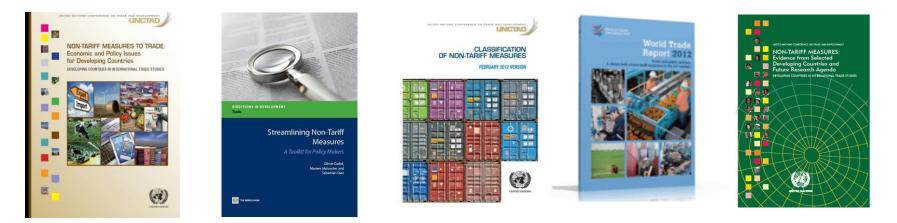
3779-77 on vehicle identification

### **Data Collection Process**

Inception and Preparation	Training	Data Collection Collection, Quality Classification	Data processing and Dissemination
<ul> <li>Coordinate with partners</li> <li>Select consultant</li> <li>Prepare training</li> </ul>	<ul> <li>On-line or</li> <li>Face to</li> <li>face training</li> <li>of</li> <li>consultants</li> <li>Classification</li> <li>Guidelines</li> <li>Template</li> </ul>	<ul> <li>Consultant collects data and sends first draft</li> <li>Continuous quality control</li> <li>Consultant continues, sends intermediate versions and asks for guidance</li> <li>Final quality check and payment of consultant</li> </ul>	<ul> <li>Process data in TrainsNTM SQL database</li> <li>Convert to WITS format</li> <li>Disseminate in WITS/i-Tips</li> </ul>
1 month	2 weeks	5 - 6 months	1 month



# **Publications**



- Non-Tariff Measures to Trade: Economic and Policy Issues for Developing Countries, UNCTAD, 2013
- Streamlining Non-Tariff Measures: A Toolkit for Policy Makers, World Bank, 2012
- Classification of Non-Tariff Measures, UNCTAD 2012
- World Trade Report, Trade and public policies: A closer look at non-tariff measures in the 21st century, WTO 2012
- Non-Tariff Measures: Evidence from Selected Developing Countries and Future Research Agenda, UNCTAD, 2010
- Non-Tariff Measures: Impact, Regulation, and Trade Facilitation, O. Cadot, 2010



### Non-Tariff Measures collection process and data usage

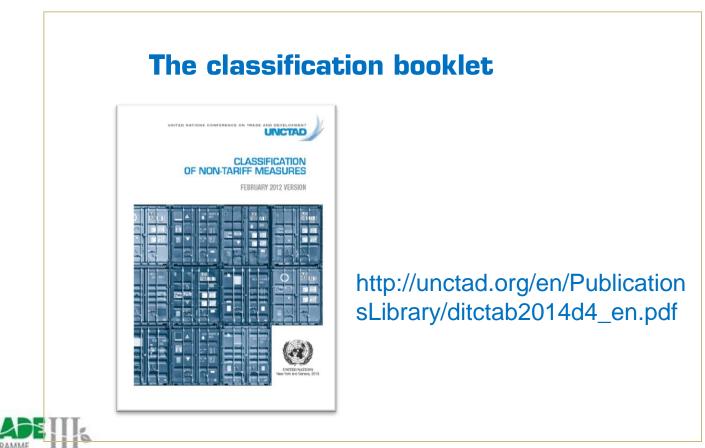
### NTM code classification

- What is NOT a measure
   SPS and TBT coding
- **3. Confusing cases and Misleading words**
- **4. Data dissemination and analysis**

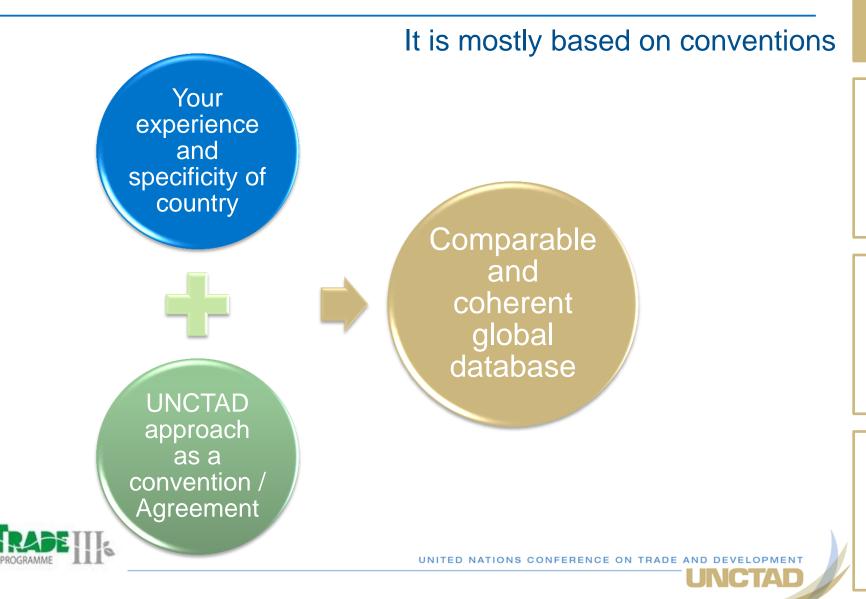


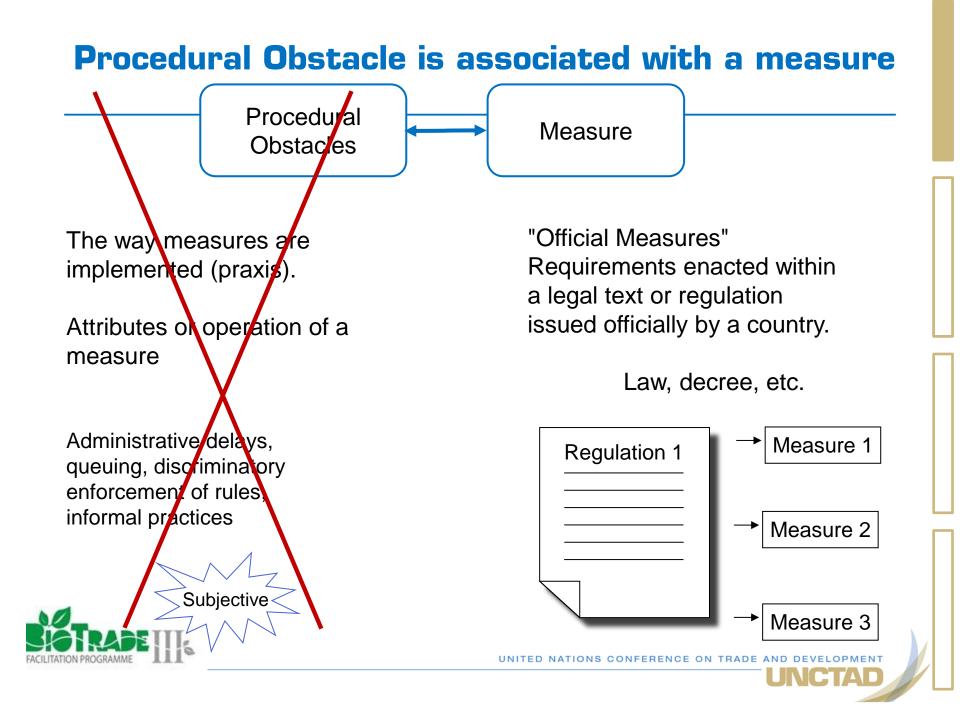
GUIDELINES TO COLLECT DATA ON OFFICIAL NON-TARIFF MEASURES

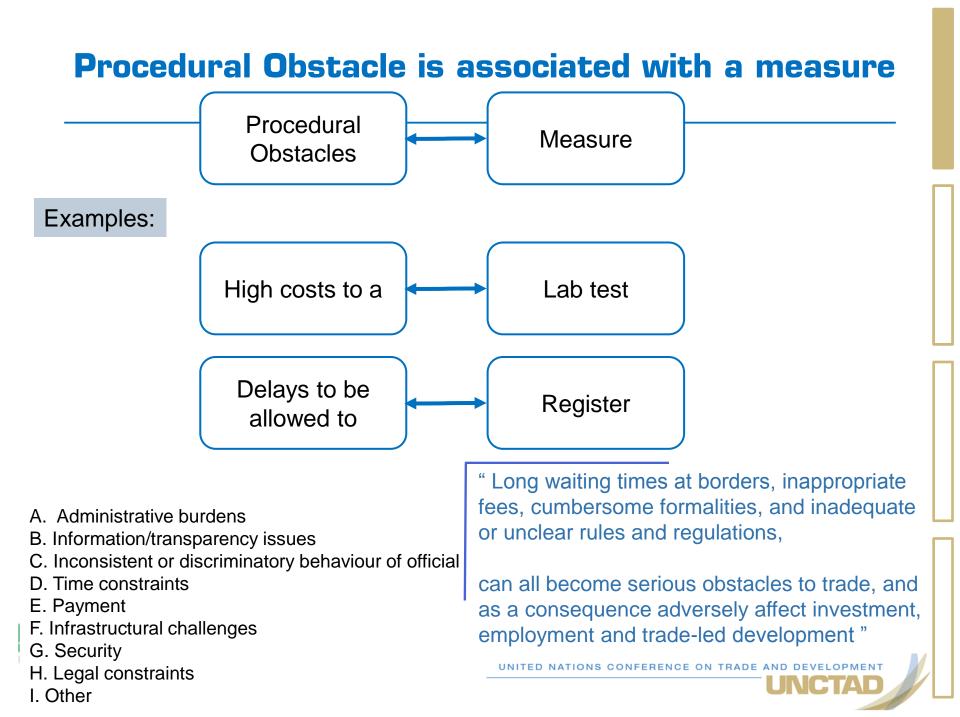
SEPTEMBER 2014 VERSION



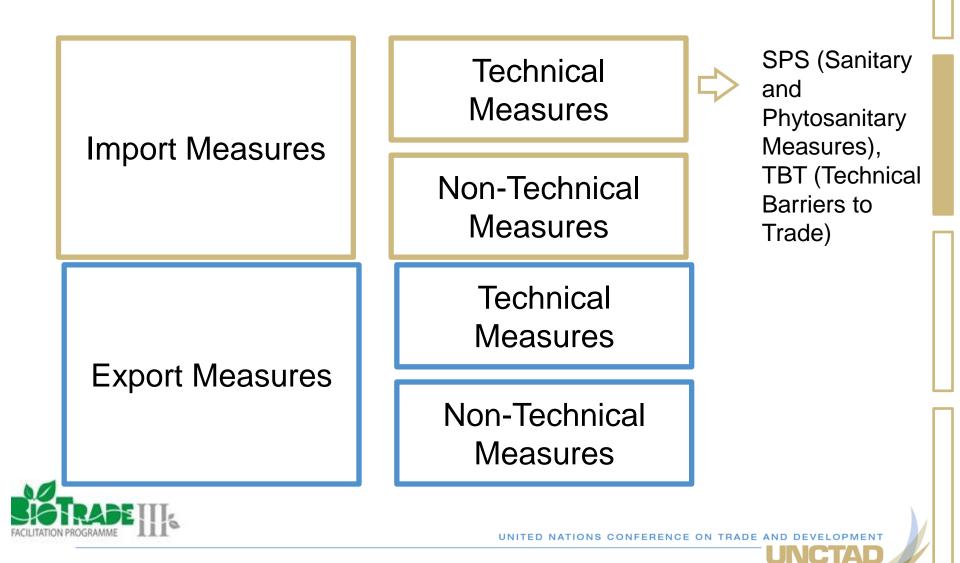
### NTM coding is technical... but not exact science







### **Big classification groups**



## **Big classification groups**

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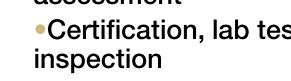
$\square$	Technical Measures	<ul> <li>A SPS</li> <li>B TBT</li> <li>C Pre-shipment inspection and other formalities</li> </ul>
Import measures	Non- Technical	<ul> <li>D Contingent trade-protective measures</li> <li>E Non-automatic licenses, quotas, prohibitions, Quantity-control m</li> <li>F Price-control measures, taxes and charges</li> <li>G Financial measures</li> <li>H Measures affecting competition</li> <li>I Trade-related Investment measures</li> </ul>
Jodml	Measures	<ul> <li>J Distribution Restrictions</li> <li>K Restrictions on Post-Sales Services</li> <li>L Subsidies</li> <li>M Government Procurement restrictions</li> <li>N Intellectual Property</li> <li>O Rules Of Origin</li> </ul>
Export easures	]]&	P Export-related Measures

### Similarities



SPS and TBT. Regulations Prohibitions, tolerance limits, labeling, safety or security requirements

SPS and TBT. Conformity assessment Certification, lab tests,





and **Differences** 

SPS

SPS. Measures to ensure that: food is safe for consumers, and

TBT

 to prevent the spread of pests/diseases among animals and plants, or carried on to humans

#### TBT

 The rest of technical measures (e.g. quality and product harmonization, consumer protection -deception, security)

# **SPS** and **TBT**. Easy Examples

Measures to ensure that: food is safe for consumers, and to prevent the spread of pests/diseases among animals and plants.

#### SPS

- Inspection of products for microbiological contaminants
- Setting maximum allowable levels of pesticide residues in food
- Authorized additives in food or drink
- Requiring animals and animal products to come from disease-free areas
- Certification for food safety, animal or plant health
- Processing methods with implications for food safety
- Fumigation for preventing disease or pests spreading to a country

TBT
 Volume, snape and appearance of packaging

Testing vehicles and accessories



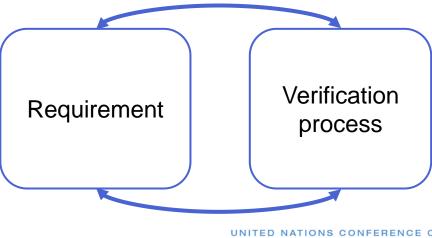
TBT

SPS

### SPS/TBT. In both chapters, same structure

Regulations (sections 1 to 6)

 Prohibitions, tolerance limits, labelling, packaging, hygiene or safety requirements Conformity assessment (section 8) •Certification, laboratory tests, inspection





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## SPS and TBT. Sections 1 to 6 (Regulations)

Α	SPS	В	TBT
A1	Prohibitions/restriction	B1	Prohibitions/restriction
A2	Tolerance limits for residues and restricted use of substances	B2	Tolerance limits for residues and restricted use of substances
A3	Labelling, marking and packaging	B3	Labelling, marking and packaging
A4	Hygienic requirements		
A5	Treatment for elimination of pests, fumigation, irradiation, etc (e.g. post-harvest treatment		
A6	Other requirements on production or post-production	B4	Production or post-production requirements
		B6	Product identity requirement
		B7	Product-quality or -performance requirement

ROGRAMME

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### SPS and TBT. Sections A8 and B8. Conformity Assessment

#### SPS

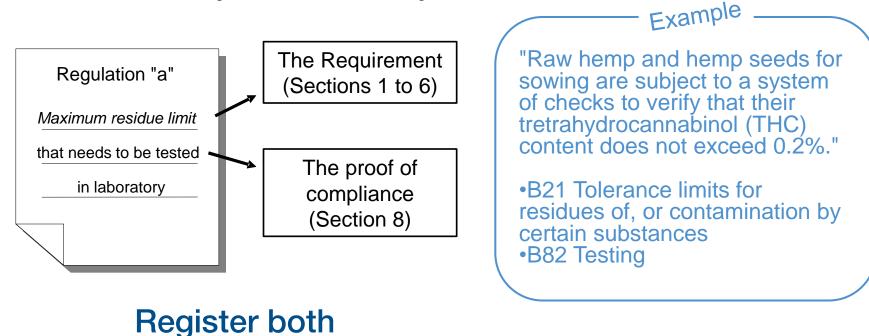
#### TBT

<b>A</b> 8	Conformity assessment related to SPS	<b>B</b> 8	Conformity assessment related to TBT
A81	Product registration	B81	Product registration
A82	Testing	B82	Testing
A83	Certification	B83	Certification
A84	Inspection	B84	Inspection
A85	Traceability information requirement	B85	Traceability information requirement
A86	Quarantine		



CTAD

A Conformity assessment (A8 and B8) is a verification process that goes with a technical requirement and is intended to prove its compliance.





- C1 Pre-shipment inspection
- C2 Direct consignment (no 3rd country)
- C3 Only specified port of customs
- C4 Automatic licensing (monitoring and surveillance)



### **P6. Export technical measures**

- P6 Export technical measures
  - P61 Inspection requirement
  - P62 Certification required by the exporting country
  - P69 Export technical measures, n.e.s.



### **Misleading words**

Prohibition

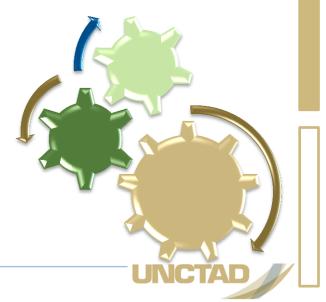
Is the no condition under which you could import the product?

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Could it be MRL or Restricted use of substances?

- •A21, B21 MRL
- •A21, B22 Restricted use of subs

Or even other? •A4, A5, A6 •B4, B6, B7



### **Misleading words**

Certification (Conformity assessment)

Is it to verify product characteristics or production processes?

Could it be an Authorization ?

- •A14. Special authorization requirement for SPS reasons
- B14. Authorization for TBT reasons



### **Misleading words**

## License (chapter E)

Is it to control the quantity imported for economic reasons, or for other political or cultural reasons?

Could it be an Authorization ?

- A14. Special authorization requirement for SPS reasons
- •B14. Authorization for TBT reasons

Could it be a monitoring tool?

•C4 Import-monitoring and surveillance requirements and other automatic licensing measures

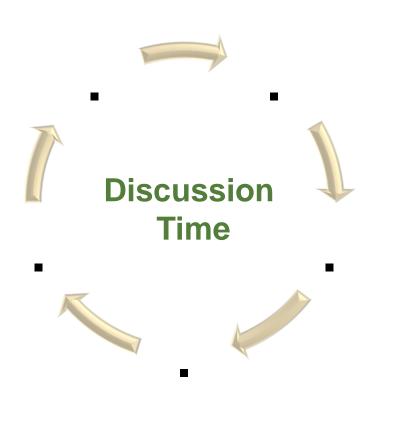




### The other chapters

	Technical Measures	A SPS B TBT
	Measures	C Pre-shipment inspection and other formalities
Import measures	Non- Technical	<ul> <li>D Contingent trade-protective measures</li> <li>E Non-automatic licenses, quotas, prohibitions, Quantity-control m</li> <li>F Price-control measures, taxes and charges</li> <li>G Financial measures</li> <li>H Measures affecting competition</li> <li>I Trade-related Investment measures</li> </ul>
Щ	Measures	<ul> <li>J Distribution Restrictions</li> <li>K Restrictions on Post-Sales Services</li> <li>L Subsidies</li> <li>M Government Procurement restrictions</li> <li>N Intellectual Property</li> <li>O Rules Of Origin</li> </ul>
Export measures		P Export-related Measures

# Did you encounter a particular case to share?





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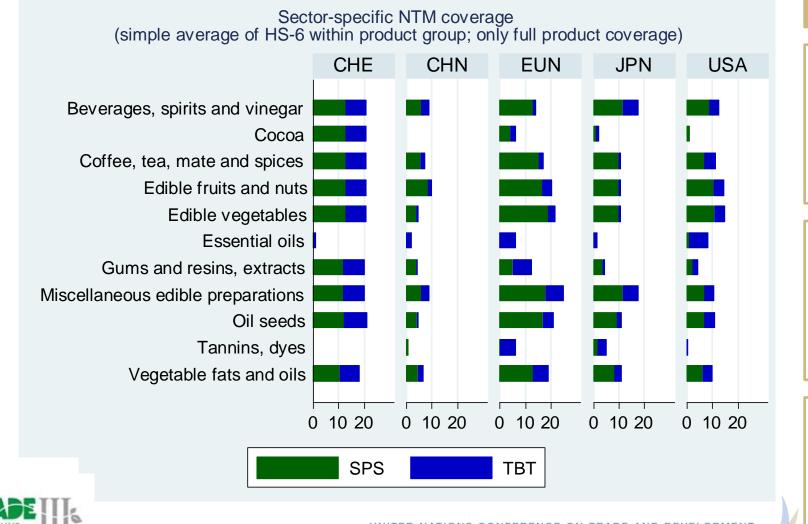
NCTAD

#### Relevant HS codes for **BioTrade Products in** Vietnam

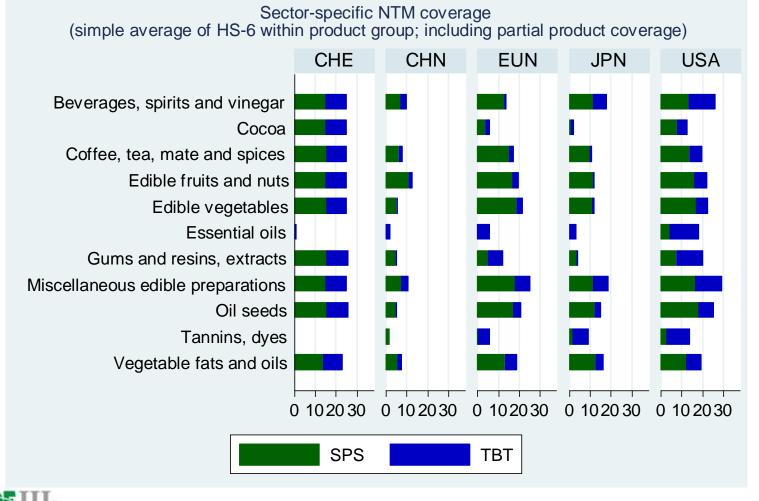
HS-Codes with an \* were described in connection with NTMs by the survey participants



Product Groups	4 digit level	6 digit level
Edible vegetables	0714	
Edible fruits and nuts	0801*	
	0804*	
	0902*	
Coffee, tea, mate and spices	0903*	
	0909*	
	1207	121190
Oil seeds	1211	121190
	1212	121220
Gums and resins, extracts	1301	130231
Guille and resille, extracts	1302	130231
	1508	
	1513*	
Vegetable fats and oils	1515	
	1516	
	1521	
Cocoa	1801	
Miscellaneous edible preparations	2106*	
Beverages, spirits and vinegar	2202*	
Tannins, dyes	3201	
Tarinins; uyes	3203	
Essential oils	3301	
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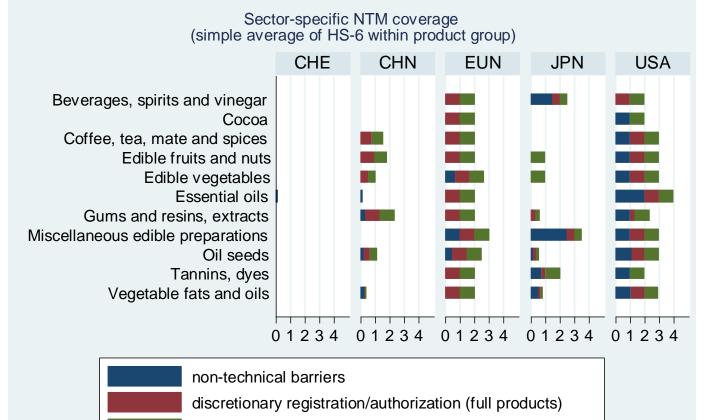


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discretionary registration/authorization (partial products)



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#### China

Documen t Title	Regulation Title Short	NTM	Measure Implemen tation Date	Measure Description	Measure Description Original	Affected Products Descripti on	Affected Products Descripti on Original	Affected Regions Descripti on	
of Regulatior s on	Annoucement of CIQ (China Inspection and Quarantine Bureau), GAC (General Administration of Customs), MOF (Ministry of Forestry), MOA (Ministry of Agriculture), and MOC (Ministry of Commerce) (No. 2, 2001)	A83		The imported woods in the rough should be accompanied by an official plant quarantine certificate issued by exporting countries to prove that the imported logs do not contain any biologies or soils that deem toxic by China or any other bilateral agreements on plant quarantine.			原木	world	
of Regulatior s on	Announcement of CIQ (China Inspection and a Quarantine Bureau), GAC (General Administration of Customs), MOF (Ministry of Forestry), MOA (Ministry of Agriculture), and MOC (Ministry of Commerce) (No. 2, 2001)	A5		The imported woods in the rough, if with barks, should go through effective disinfection treatment in the exporting countries, and the method, medicament, volume, duration and temperature should be clearly indicated in the plant quarantine certificate. If imported woods in the rought is stripped of barks then this should be indicated in the plant quarantine certificate as well.		the rough	原木	world	

#### The EU

		Magazine				
Measu re_id		Measure_I mplement ation_Date	Measure_Description	Affected_Products_Description	Product_ Code	
17461	B14		27/07/2012) (CELEX 32012R0649), which implements the Rotterdam Convention on the Prior Informed Consent Procedure for certain hazardous chemicals and pesticides in international trade, with a view to protecting human health and the environment from potential harm and contributing to the environmentally sound use of such chemicals. These		t 🔤	
17707	B14	2009-10-01	Provisions applicable to these products are as follows: 1.General procedures for the Registration, Evaluation, Authorisation and Restriction of Chemicals (REACH)	Dangerous chemicals, pesticides and biocides. Substances of very high concern (carcinogens, mutagens, substances which are persistent, bio-accumulative and toxic, biocidal, etc)	12112000	
17510	A22		Feed materials (raw or processed materials intended for use as animal feed or for manufacturing compound feedingstuffs), compound feedingstuffs (mixtures of feed materials which may contain additives for use as animal feed as complete or complementary feedingstuffs) and dietetic feedingstuffs may only be placed on the market if they are "sound, genuine and of merchantable quality". They must not represent any danger to human or animal health or to the environment.	Feedingstuffs of non-animal origin	15132919	
17532	A42		distribution of food; • Microbiological criteria for certain products which are established in Commission Regulation (EC) No 2073/2005 (OJ L-338 22/12/2005) (CELEX 32005R2073); • Procedures based on Hazard Analysis and Critical Control Point (HACCP) principles; • Approval and registration of establishments	general conditions and specific provisions designed to prevent risk to public health and protect consumers' interests Hence, the general rules applicable to these products are as follows: General foodstuffs hygiene rules according to Regulation (EC) No 852/2004 of the European Parliament and of the Council (OJ L-139 30/04/2004) (CELEX 32004R0852); General conditions concerning contaminants in food; Special provisions on Genetically Modified (GM) food and novel food of Regulation (EC) No 1829/2003 of the European Parliament and of the Council (OJ L-268 18/10/2003) (CELEX 32003R1829) and Regulation (EC) No 258/97 of the European Parliament and of the Council (OJ L- 43 14/02/1997) (CELEX 31997R0258); General conditions of preparation of foodstuffs; Official control of foodstuffs;		
				UNCIAL		_

#### Japan

Measure_i	Document_	Regulation	NTM_	Measure_I	Measure_Description	Measure_Description_Original	Affected_Products_Des	Affected_Produ cts_Description	Affected_R	Product_C	Partial_Co	Partial_Covera
d	Title	_Title_Shor	Code	tion_Date		measure_Description_Original	cription	_Original	scription	ode	verage	ge_Indication
203323	Export Fisheries Promotion Law	Fisheries	P14		Article 3 Paragraph 1 in the Law stipulates that e		Affected products: - Canned tuna (including bonito	対象製品: - ま ぐろ類かん詰(か つおかん詰を含 む。以下同じ。) 二 冷凍まぐろ類 (冷凍かつおを 含む	World	130231		Only - Canned tuna (including bonito) - Frozen tun
203680		Ministerial Ordinance on the Specificatio ns and St	A21		The Ministerial Ordinance stipulates the standards		Affected products: - Feeds. Details of the affecte		World	1508		Only - Feeds. Details of the affected products: -
203617		Ministerial Ordinance for Enforceme nt of the Plant	A51		Plants that are sent from areas provided for in An		Affected products: - Plants exported from areas li		Countries on the list for the plants listed in Row	060210		Only plant materials exported from Ireland, United
203586		Ministerial Notice Defining the Transporta tion Sta	B33		To transport Dangerous goods, the containers and p		Affected products: Dangerous goods Details of the	対象製品:「危 険物」対象製品 の詳細:「危険 物」とは、次に掲 げるものをいう: イ 火薬類: 第 五	World	293919		Only dangerous goods listed as "explosive", "high-
203452		Quality, Effectivitys and Safety	B42		Art.48 1 業務上毒薬又は劇薬を 取り扱う者は、これを他の物と区 別して、貯蔵し、又は陳列しなけれ			毒薬:毒性が強いものとして厚生 労働大臣が薬 事・食品衛生審 議会の意見を聴いて別表第三に 指定する医薬品		HS_Code	293949	No
203465		Quality, Effectivitys and Safety	B31		Art.50 医薬品は、その直接の容 器又は直接の被包に、次に掲げる 事項が記載されていなければなら ない			医薬品:法第2条 で定められてい る医薬品 法第2 条 http://law.e- gov.go.jp/cg	World	HS_Code	152190	No

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#### **Switzerland**

NTM_clas		NTM_Cod e	NTM_Com_1	Pr_Level	HS_code
2012	11	P130	A special authorization is required from Swissmedic, the Swiss Institute for Therapeutic Products, for all exports of narcotic drugs, psychotropic substances and precursors.	HS6	121190
2012	96		Foodstuffs, additives and technological adjuvants that are genetically modified organisms (GMOs), contain them or have been obtained from them, and are intended to be delivered to consumers, require a prior authorization of the FOPH.	HS4	121190
2012	96	B140	Foodstuffs, additives and technological adjuvants that are genetically modified organisms (GMOs), contain them or have been obtained from them, and are intended to be delivered to consumers, require a prior authorization of the FOPH.	HS4	121120
2012	96	B140	Foodstuffs, additives and technological adjuvants that are genetically modified organisms (GMOs), contain them or have been obtained from them, and are intended to be delivered to consumers, require a prior authorization of the FOPH.	HS4	121130
2012	96	B140	Foodstuffs, additives and technological adjuvants that are genetically modified organisms (GMOs), contain them or have been obtained from them, and are intended to be delivered to consumers, require a prior authorization of the FOPH.	HS4	121140
2012	11	P130	A special authorization is required from Swissmedic, the Swiss Institute for Therapeutic Products, for all exports of narcotic drugs, psychotropic substances and precursors.	HS6	130190
2012	96	A140	Foodstuffs, additives and technological adjuvants that are genetically modified organisms (GMOs), contain them or have been obtained from them, and are intended to be delivered to consumers, require a prior authorization of the FOPH.	HS2	130120
2012	96	A140	Foodstuffs, additives and technological adjuvants that are genetically modified organisms (GMOs), contain them or have been obtained from them, and are intended to be delivered to consumers, require a prior authorization of the FOPH.	HS2	130190
2012	96	B140	Foodstuffs, additives and technological adjuvants that are genetically modified organisms (GMOs), contain them or have been obtained from them, and are intended to be delivered to consumers, require a prior authorization of the FOPH.	HS2	130120
2012	96	B140	Foodstuffs, additives and technological adjuvants that are genetically modified organisms (GMOs), contain them or have been obtained from them, and are intended to be delivered to consumers, require a prior authorization of the FOPH.	HS2	130190
2012	11	P130	A special authorization is required from Swissmedic, the Swiss Institute for Therapeutic Products, for all exports of narcotic drugs, psychotropic substances and precursors.	HS6	130211
2012	11	P130	A special authorization is required from Swissmedic, the Swiss Institute for Therapeutic Products, for all exports of narcotic drugs, psychotropic substances and precursors.	HS6	130219
2012	96	A140	Foodstuffs, additives and technological adjuvants that are genetically modified organisms (GMOs), contain them or have been obtained from them, and are intended to be delivered to consumers, require a prior authorization of the FOPH.	HS2	130211

#### **The USA**

Product _Code	Partial_Coverage_Indication	Affected_Products_Descriptio	Regulat ion_Off cial_Titl e	Regulat ion_Im plemen tation_ Date	 Measure _Referer ce	Measure_Description	NTM_C ode	Measur e_Impl Me ementa e_a tion_Da te	Affecte asur d_Regi lso_ons_De nesti scriptio c n	e Measure Objectives	ſ
1207	following articles, if they are unprocessed, have received only primary processing, or contain parts that are either unprocessed or have received only primary processing and are not feasibly separable from the other parts of the article: Logs; lumber; any whole tree; any cut tree or any portion of a tree, not solely consisting of leaves, flowers, fruits, buds, or seeds; bark; cork; laths; hog fuel; sawdust; painted raw wood products; excelsior (wood wool); wood chips; wood mulch; wood shavings; pickets; stakes; shingles; solid wood packing materials; humus; compost; litter; and wooden handicrafts. Except	unprocessed, have received only primary processing, or contain parts that are either unprocessed or have received only primary processing and are not feasibly separable from the other parts of the article: Logs; lumber; any whole tree; any cut tree or any portion of a tree, not solely consisting of leaves, flowers, fruits, buds, or seeds; bark; cork; laths; hog fuel; sawdust; painted raw wood products; excelsior (wood wool); wood chips; wood mulch; wood shavings; pickets; stakes;	ons and restricti ons; relation to other regulati ons.			<ul> <li>(b) Importer document; documentation of type, quantity, and origin of regulated articles. Except for regulated articles exempted from this requirement by paragraph (c) of this section or § 319.40-3, no regulated article may be imported unless it is accompanied by an importer document stating the following information. A certificate that contains this information may be used in lieu of an importer document at the option of the importer:</li> <li>(1) The genus and species of the tree from which the regulated article was derived;</li> <li>(2) The country, and locality if known, where the tree from which the regulated article was derived was harvested;</li> <li>(3) The quantity of the regulated article to be imported; (4) The use for which the regulated article is imported; and (5) Any treatments or handling of the regulated article required by this subpart that were performed prior to arrival at the port of first arrival. NITED NATIONS CONFERENT</li> </ul>		2-May-NO 13	except Canada and Mexico	To control , eradicate, or prevent a the introduction or dissemination of a biological control organism, plant pest, or noxious weed within the United States.	

### Using the NTM Database

**Using WITS/TRAINS** 

https://wits.worldbank.org/WITS/WITS/Restricted/Login.aspx

**Using i-Tips** 

http://asean.i-tip.org/



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### **Questions and answers**



# Thank you

#### For further information: www.biotrade.org





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