

# **UNCTAD**

## **Multi-Year Expert Meeting on Commodities and Development 2013**

**Recent developments and new challenges in commodity markets, and policy options for commodity-based inclusive growth and sustainable development**

Room XXVI  
Palais des Nations  
Geneva, Switzerland

### **Commodity price volatility pre and post market liberalisation: an evolving Principal-Agent problem**

Professor John Struthers, University of West of Scotland, UK  
(co-author Dr Sushil Mohan, University of Dundee, UK)

20 MARCH 2013

This material has been reproduced in the language and form as it was provided. The views expressed are those of the author and do not necessarily reflect the views of UNCTAD.

# Commodity price volatility pre and post market liberalisation: an evolving Principal-Agent problem

Multi-Year Expert Meeting on Commodities and Development  
UNCTAD Geneva 20-21 March 2013

Professor John Struthers, University of West of Scotland, UK  
(co-author Dr Sushil Mohan, University of Dundee, UK)

# Introduction and Background

- In 1980's and 1990's commodity markets witnessed extensive liberalisation.
- Led to scrapping of most of the ICA's.
- Greater role for market mechanisms and of risk-management tools (futures and options).
- More recently, increased financialisation of commodity markets (well documented by UNCTAD and others); and
- Development of locally based commodity exchanges( Ethiopia, Malawi, India etc).
- Empirical evidence suggests that liberalisation contributed to more price volatility for many products (see Gemech and Struthers (2007) on coffee in Ethiopia).
- *QUESTION: Can we evaluate efficacy of different interventions within commodity markets using a Principal-Agent (P-A) framework?*
- Develop a *taxonomy* to analyse costs and benefits of alternative interventions. Presentation is summary of longer Review Article by authors (British Academy Research Grant).
- May yield useful policy implication for organisations such as UNCTAD, FAO.

# Stakeholders and Principal-Agent Theory in commodity markets

- Varangis and Larson (1996) in a seminal article set out a Stakeholder approach to commodity analysis.
- 4 key “entities” or stakeholders in commodities: Institutions; Governments; Markets and Individuals.
- Interactions between these are central to commodity analysis.
- Leads on to a P-A framework.

# Principal-Agent Theory

- *Jensen and Meckling (1976)*: The P-A problem is ubiquitous in all contracts.
- Applies to all contracts in which one party (the Principal) delegates work to another party (the Agent).
- Principals and Agents suffer from goals conflict (or incentives misalignment).
- The Principal cannot (or it is too costly to) verify at all times what the Agent is doing- the Verification or Monitoring problem.
- Actions of Principal and Agent may also stem from different risk preferences- relates to Moral Hazard, Adverse Selection.

# Principal-Agent Theory Overview

*Main concept: P-A relations need to internalise an efficient organisation of information and risk bearing costs*

*Unit of analysis: Contract between P and A*

*Assumptions: Self-interest, bounded rationality, risk aversion, goal conflict, information asymmetry between P and A, information can be purchased*

*Contracting issues: Moral hazard and Adverse Selection, Risk sharing*

*Examples: Measuring performance, regulation, transfer pricing*

# Predictions of Principal-Agent Theory

- Information Asymmetry leads to opportunistic behaviour by Agents - greater when contract is behaviour-oriented (based on salaries, hierarchical governance)- rather than outcome-oriented contract (commissions not salaries, stock options, market governance).
- Outcome-oriented contracts more effective in limiting goal conflict-if not then Principal requires information systems to verify Agent's behaviour.
- Outcome-based contracts reduce Agent's level of risk aversion and task measurability easier when contract is outcome-based.
- Goal conflict lower when Principal-Agent relationships are long term, not short term-and is lower if market discipline exists.
- Decentralisation in decision making leads to cost-based contracts not market (outcome-based) contracts-this is a Supply Chain and also a Transactions Cost issue.

# Application to Commodities

- Risk sharing is optimal between P and A when latter is risk averse.
- Commodities can be a multi-layered P-A problem.
- Difficult to identify who is the P and who is the A: can change according to institutional/regulatory context.
- Pre-market liberalisation: in producing countries when Marketing Boards were active, they were the Principal and producers /farmers the Agent; but in consuming countries the ICA's were the Principal and the Marketing Board the Agent.
- Post- market liberalisation: who is the Principal and who is the Agent?
- Is the Exporter the Principal or the International Trader/Buyer?



# Application to Commodities

- And what role do the commodity brokers play in a P-A context?
- Depends: Are they Informed/Uninformed/or Noise Traders?
- Also, if Producers/Farmers Associations exist they are Principal to the producers/farmers, but Agent to local commodity exchanges ; whilst the latter will be Agent to International Traders/Buyers (the Principal).
- At the consuming country level there are more P-A relationships ;eg wholesalers v retailers; different final consumers (FairTrade v non-FairTrade etc).
- Our key conclusion is that local commodity exchanges may resolve some of these P-A problems( see Fig 1 (a) and (b) and Table 1: a Taxonomy)

Fig 1(a): Principle-Agent Relationships (Before Market Liberalisation)

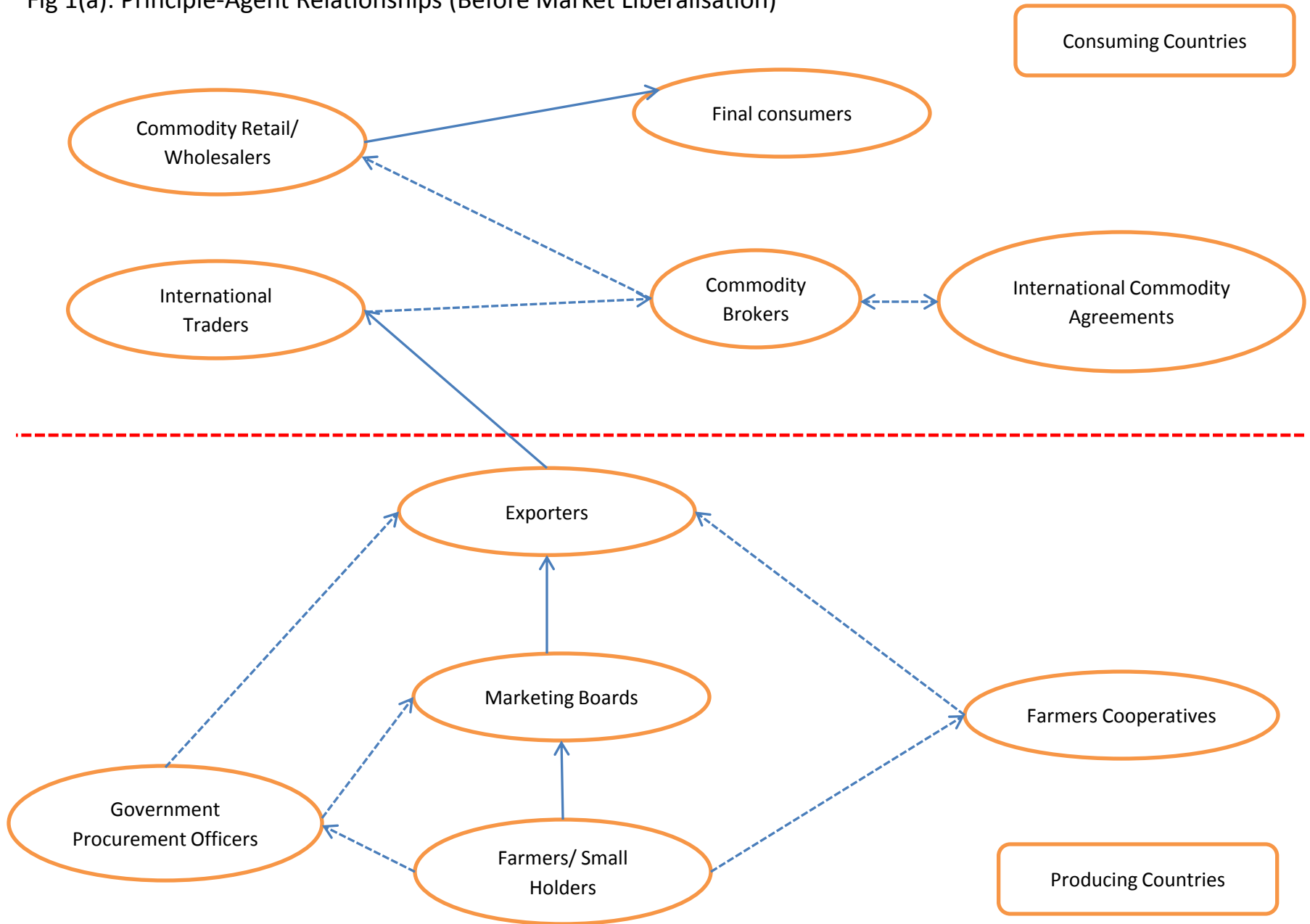


Fig 1 (b): Principle-Agent Relationships (After Market Liberalisation)

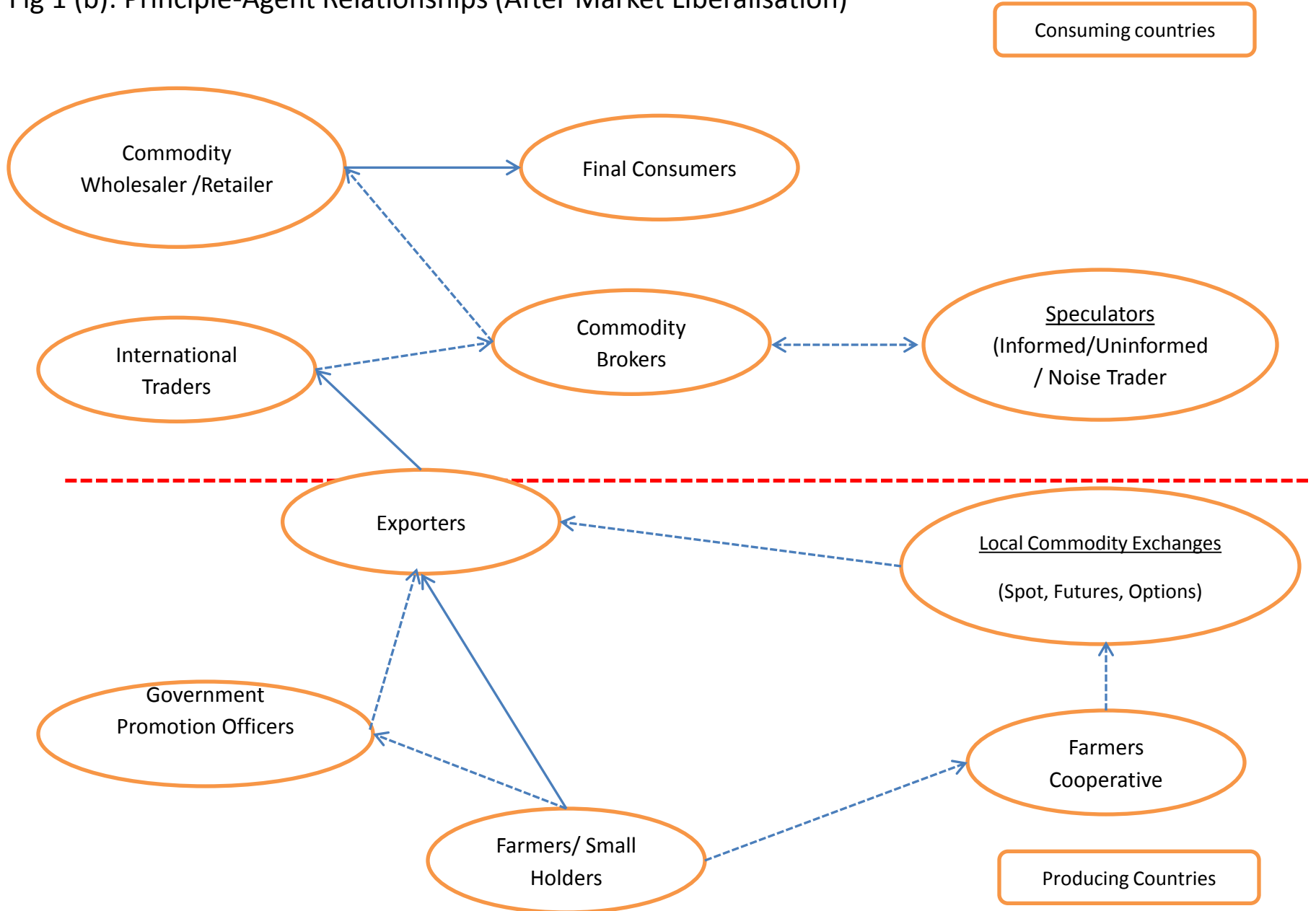


Table 1: A Principal-Agent Taxonomy	Pre-market Liberalisation		Post-market Liberalisation		
<b>*PRINCIPAL-AGENT INDICATORS</b>	<b>ICA'S &amp; MARKETING BOARDS</b>	<b>COMMODITY STABILISATION FUNDS</b> <i>(eg IMF CCFF)</i>	<b>DERIVATIVES FUTURES, OPTIONS ,ETF's</b>	<b>LOCAL COMMODITY EXCHANGES</b>	<b>**IMPACT OF SUPPLY CHAINS</b>
<b>1)Contracts:</b> (behaviour-based v outcome-based)	Satisficing behaviour; Rent seeking; Shirking.	Ex-post adjustments; Potential satisficing behaviour.	Reduced rent seeking; “Efficiency” (depends on effect of speculation).	If contract is outcome based has incentive effect.	Complexity high depending on supply chain.
<b>2)Assumptions:</b> (self-interest, bounded rationality, risk aversion)	Bounded rationality high; Risk aversion by Agent high.	May reduce risk aversion; Risk mitigation.	Basis risk & counterparty risk still exist; futures/ options prices still volatile.	Low liquidity; Thin markets; Consuming countries (buyers) may have more power.	Complexity high depending on supply chain; bounded rationality and risk aversion high.
<b>3)Goal conflict:</b> Asymmetric info Moral hazard, Adverse Selection	Moral hazard & adverse selection high.	Moral hazard &adverse selection high.	Neutral	Long term relationship may reduce goal conflict.	Goal conflict will be high if supply chain is complex.
<b>4)Risk-sharing:</b> (asymmetric)	Potential “loss aversion” approach.	Some potential for risk sharing.	With options downside risk minimised; with futures high margins needed.	Reduced. Exchanges play a strong price discovery role.	Other risks (eg weather; idiosyncratic). Long & complex supply chains give more power to buyers.
<b>5)Transaction costs:</b>	High	Neutral	Reduced	Reduced	High costs; depends on supply chain; number of intermediaries.
<b>6) Verification &amp; Monitoring Costs</b>	High	High	Reduced	Reduced. Government cost	High costs

# Implications and Conclusions

- Need to map costs and benefits of different interventions in terms of the P-A framework- a *Balanced Scorecard* approach.
- P-A framework is complementary to that of the “Efficiency” debate in commodities research.
- Potential P-A conflicts always exist in markets (*gaming*).
- Need to minimise their negative effects (see 6 indicators in Table 1).
- Complexity of Supply Chain complicates P-A effects (Fitter and Kaplinsky,2001).
- Supply chain different for different commodities (South Centre (2008) on “Rebalancing The Supply Chain” ; Ponte (2002) on Coffee Supply Chains.
- Perhaps need to group similar *commodities* together to use *taxonomy* approach.
- Also need to balance aim of more “efficient” commodity markets against ultimate aim to encourage diversification in CDDC’s.