TRADE & DEVELOPMENT COMMISSION

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Commodity dependence: a vulnerable state

Janvier D. Nkurunziza

Commodities Branch, UNCTAD

Outline

- Commodity dependence
- Associated vulnerabilities
- Measures to address vulnerabilities
- Conclusion

Commodity export & import dependence

- Export dependence
- Dependence on food imports

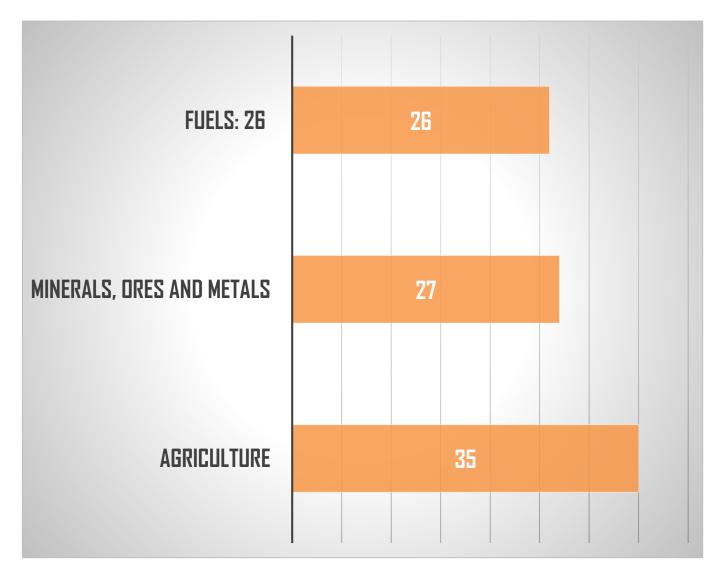
Commodity export dependence

Commodities >= 60% of merchandise exports

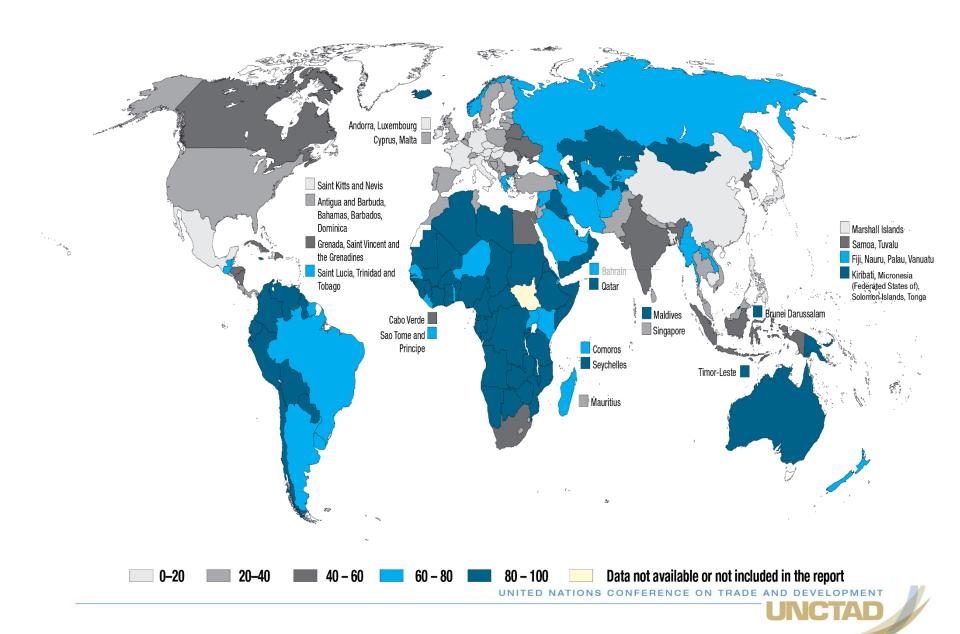
- Three major groups:
 - Agriculture
 - Minerals, Ores and Metals
 - Fossil fuel energy

- Country depends on a commodity group when:
 - it is commodity dependent (60% merchandise exports) and
 - sector generates at least 1/3 of commodity exports

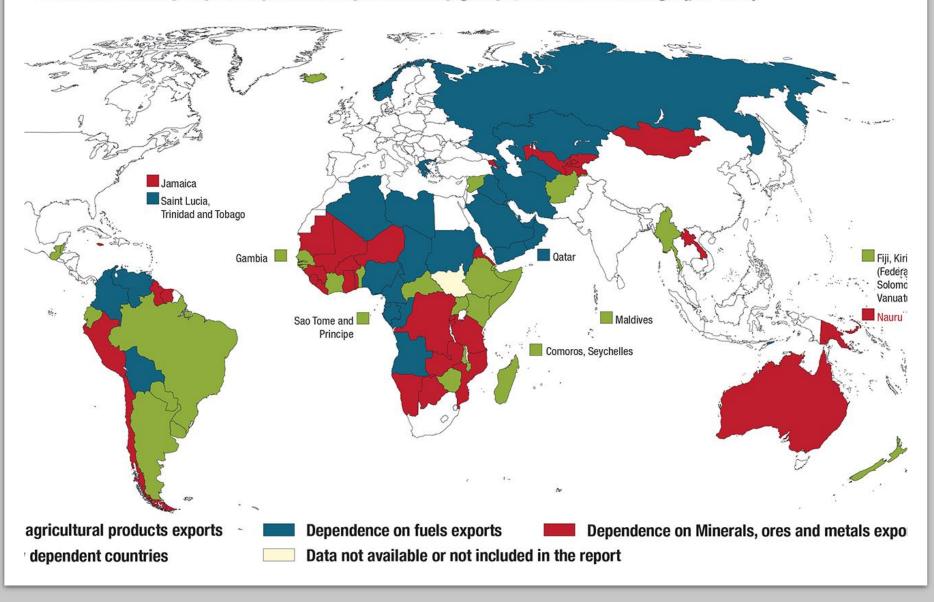
88 CDDCs (period 2013-2017)



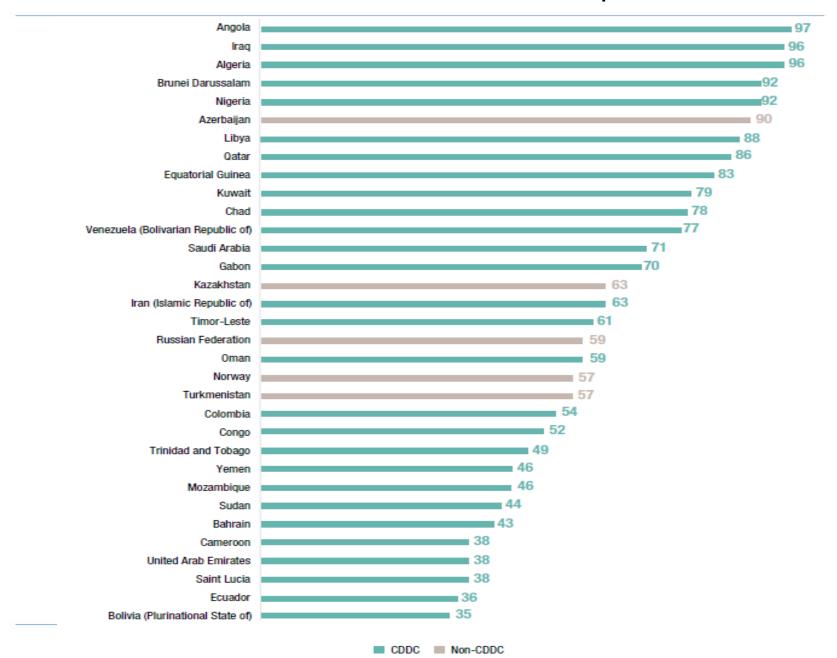
World Commodity Export Dependence, 2013–2017 average (per cent)



World Commodity Export Dependence by commodity groups, 2013–2017 average (per cent)



Share of fossil fuels in total merchandise exports in 2017 (%)



Commodity dependence is development problem

- 2/3 of developing countries are commodity dependent
- Most prevalent in economically vulnerable countries:
 - 85% of Least Developed Countries (LDCs)
 - 81% of Landlocked Developing Countries (LLDCs)
 - 57% of Small Island Developing States (SIDs)
 - 89% of countries in Sub-Saharan Africa
- Also, strong correlation with income per capita
 - 91% of low-income countries against...
 - Less than 1/3 of high-income countries



Strong dependence on food imports

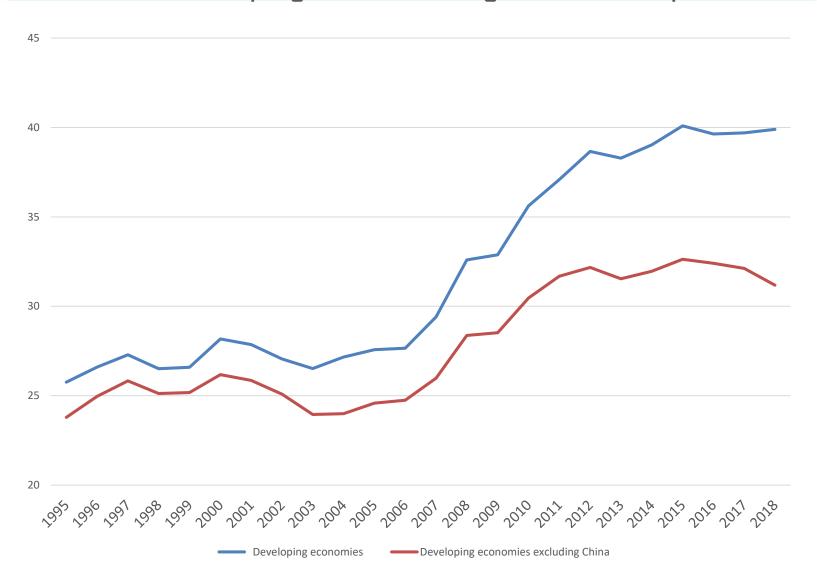
Dependence on food imports (2018 data)

Developing countries account for 40% imports or \$160 billion

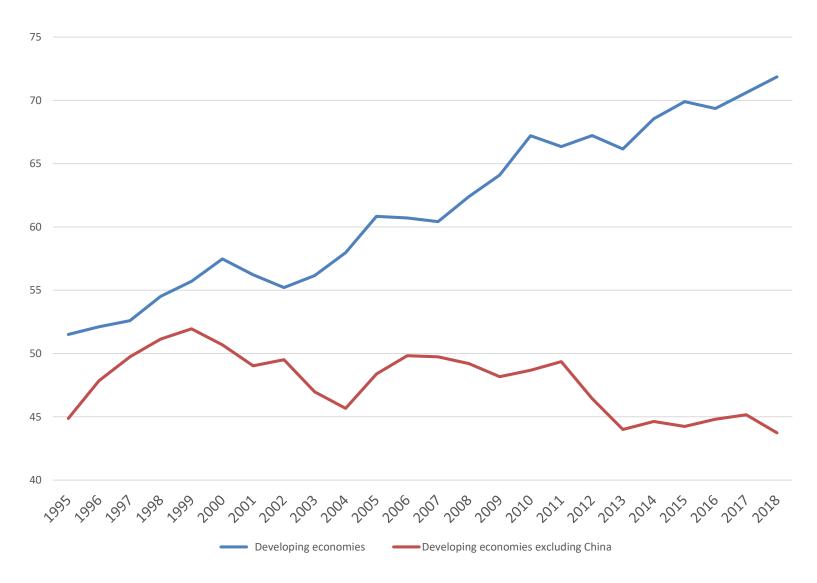
- Excluding China
 - More than 30% of food imports
 - About \$100 billion
- For cereals and oilseeds, share more than 70%, and 45% when China is excluded

 Food imports atomized but exports concentrated exposing them to exporting countries' unpredictable policy changes

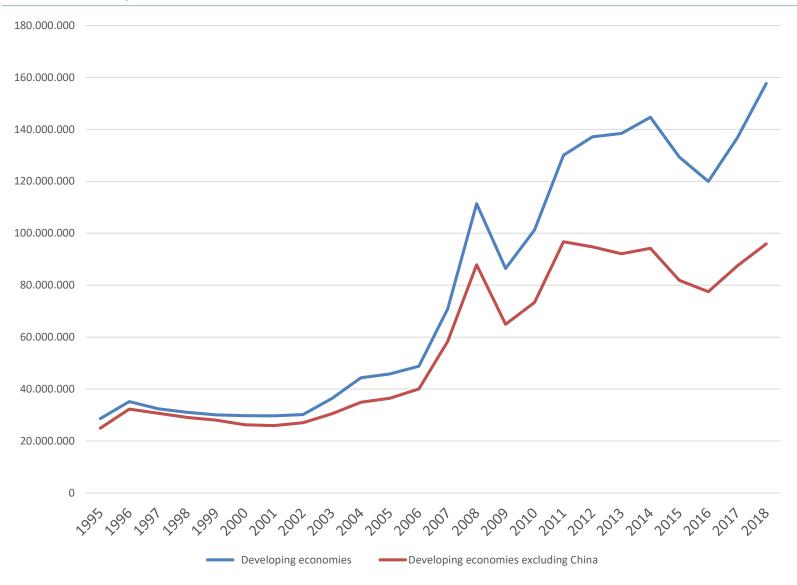
Share of developing countries in global food imports (%)



Developing countries' share: cereals & oilseeds imports (%)

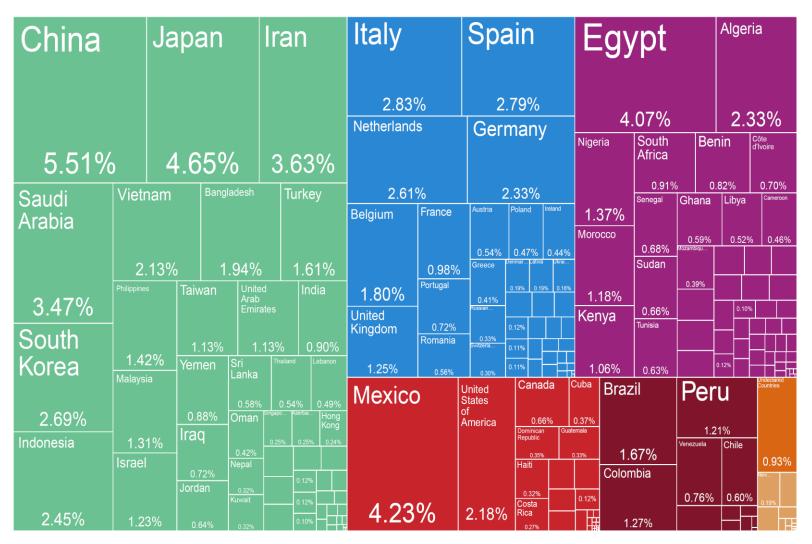


Import bill for cereals & oilseeds (in 1000 USD)



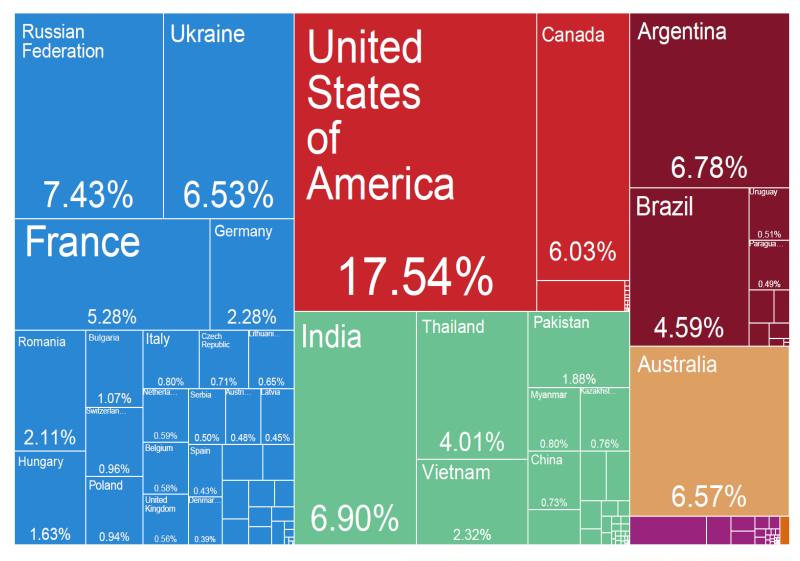
Who imports cereals? Imports in 2017 (10 HS2)

\$105B



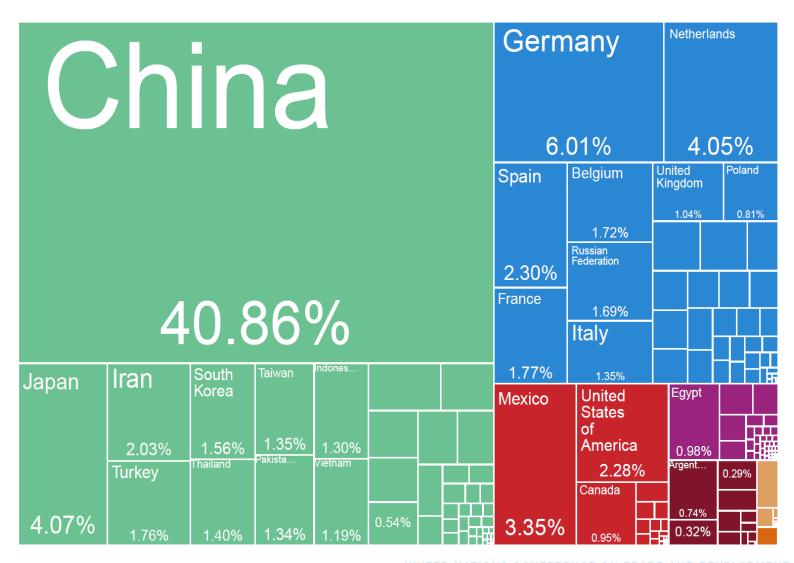
Who are the exporters? Cereal exports in 2017 (10 HS2)

\$105B



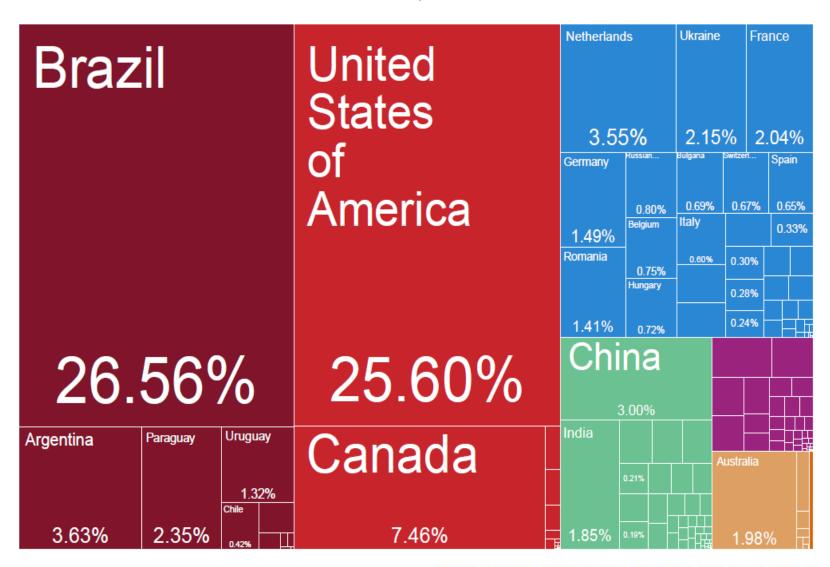
Oilseeds imports in 2017 (12 HS2)

\$97.4B



Dilseeds exports in 2017 (12 HS2)

\$97.4B



Major exporters of cereals: 2015-2016 (million tons)

| | Wheat | Maize | Soybeans | |
|--------------------------|-------|-------|----------|--|
| European Union | 33.4 | 2.07 | 0.14 | |
| Russian Federation | 25.4 | 4.73 | 0.45 | |
| Canada | 22.05 | 1.47 | 4.1 | |
| United States of America | 21.6 | 45.9 | 54.15 | |
| Ukraine | 17.4 | 17.41 | 2.37 | |
| Australia | 15.8 | 0.04 | 0.00 | |
| Brazil | 1.05 | 35.87 | 53.7 | |
| Argentina | 8.59 | 18.55 | 11.00 | |

Associated vulnerabilities

- Socio-economic vulnerabilities
- Vulnerability to climate change

Negative association between dependence and development

Declining terms of trade and short-term price volatility

Dutch Disease through real exchange rate appreciation

Microeconomic effects on households and firms



Vulnerability to declining terms of trade

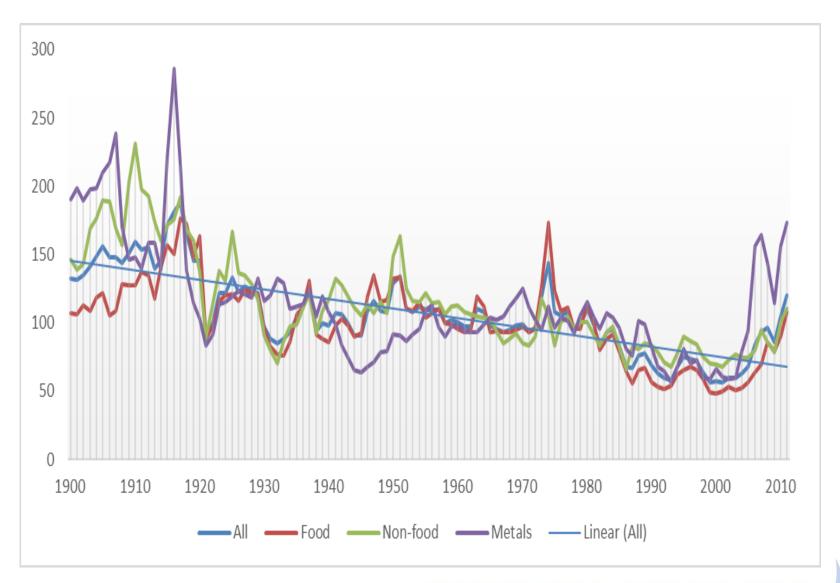
 Negative trend of commodity prices: commodity prices drop by 1% per year over long-term horizon

Prices go through boom and bust cycles, implying changes in incomes

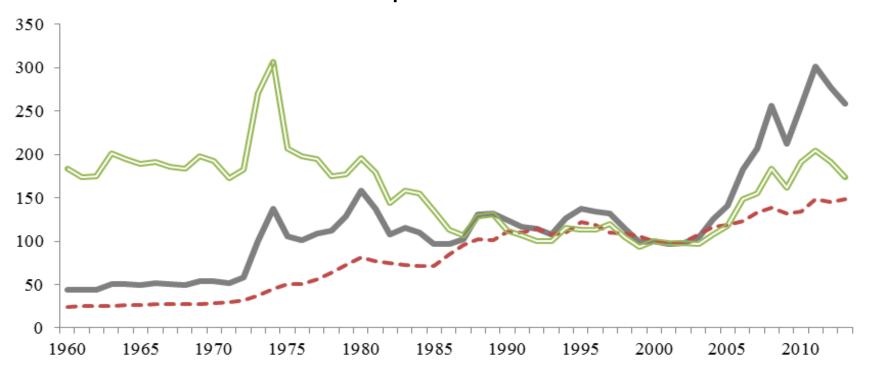
From a low of 47.6 before boom, prices trebled 10 years later
 & dropped 20.% after boom

 Steady increase of manufacturing prices, eroding purchasing power of CDDCs

Negative terms of trade



CD and development: terms of trade



Non-oil commodities

——— Unit value index of manufactured goods exported by developed market-economy countries

Real value, Non-oil commodities

Changes in commodity prices

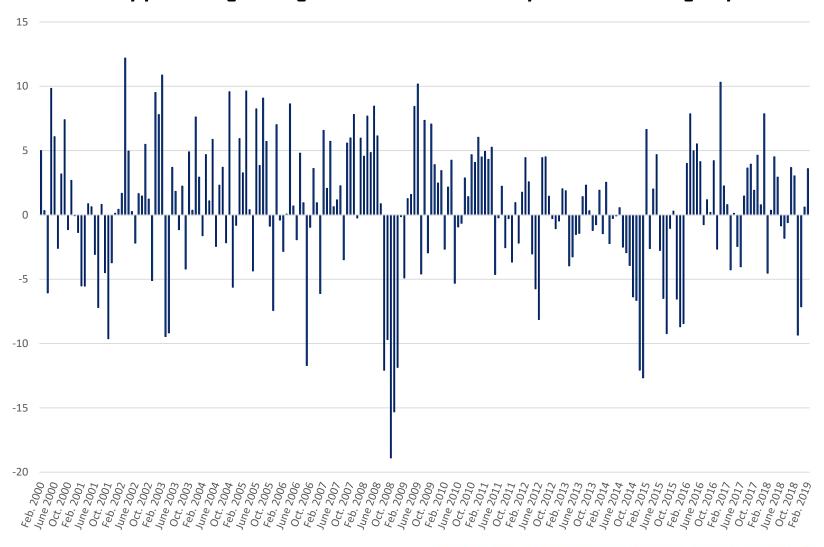
| Five-year average commodity prices (index base 2015 = 100) | | | | Price changes in % | | |
|--|-----------|-----------|-----------|--------------------|-------------|-------------|
| Group | 1998-2002 | 2003-2007 | 2008-2012 | 2013-2017 | Boom change | Bust change |
| All | 47.6 | 94.0 | 156.5 | 124.8 | 228.8 | -20.3 |
| Energy | 48.0 | 108.2 | 172.6 | 132.1 | 259.6 | -23.5 |
| Minerals | 34.9 | 66.8 | 134.5 | 116.0 | 285.4 | -13.8 |
| Agriculture | 61.9 | 75.9 | 125.3 | 109.4 | 102.4 | -12.7 |
| Manuf. Unit value | 76.5 | 89.8 | 104.7 | 105.2 | 36.9 | 0.5 |

Vulnerability to short-term price volatility

- 59% of monthly changes from February 2000 to February 2019 were positive; 41% were negative
- 56% of the shocks with an absolute value above 5% were positive; 44% were negative
- The average size of negative shocks was -4.3%; the average size of positive shocks was 3.9%
- Large positive shocks followed by large negative shocks create high uncertainty

Commodity price volatility

Monthly percentage changes of UNCTAD Commodity Price Index (all groups)



Dutch Disease & real exchange rate appreciation

- Large capital inflows during periods of high prices lead to domestic currency appreciation ...
- Inefficient allocation of resources: high imports & low domestic production
- Loss of competitiveness of domestic production
- Collapse of entire sectors (e.g. manufacturing) & more economic and export concentration

Other macroeconomic vulnerabilities

- Periods of low prices much longer than those of high prices
- During low-price periods
 - budget deficits increase
 - debt stock increases
 - currencies are devalued
 - inflation increases
- These factors lead to slow growth & even recessions in some cases

Effects on firms and households

- Macro vulnerabilities create negative environment for firm investment & production
- Particularly, uncertainty w.r.t. export earnings discourages investment & long-term growth
- At household level, low prices reduce household income and capacity to meet socio-economic spending
- Eventually, low prices may push or maintain households in poverty

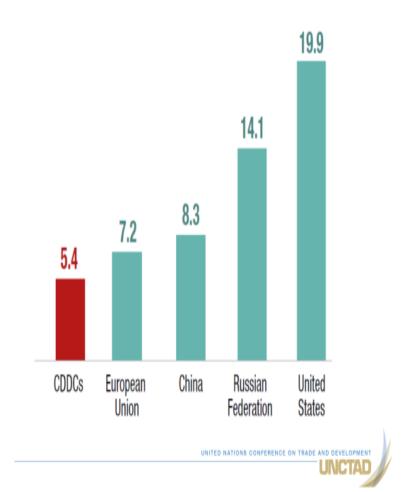
Vulnerability to climate change

Commodity dependence and climate change

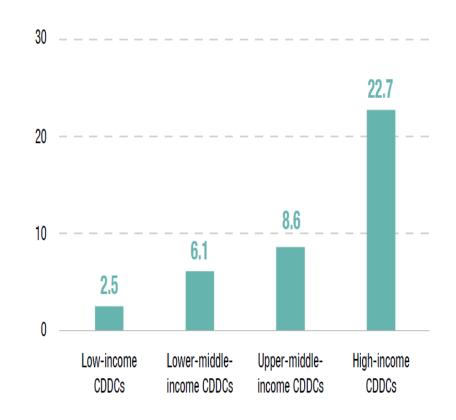
- Climate change adds another layer of vulnerability to CDDCs & compounds economic vulnerability
- Commodity dependence & climate vulnerability go hand in hand
- 37/40 (that is 92%) countries most vulnerable to climate change are CDDCs (see next figure)
- SIDS are particularly vulnerable, especially CDDCs among them
- These countries bear brunt of climate change despite their small contribution to creating the problem

Who's polluting? GHG emissions per capita & per income (tCO2e)

GHG emissions per capita (2014)

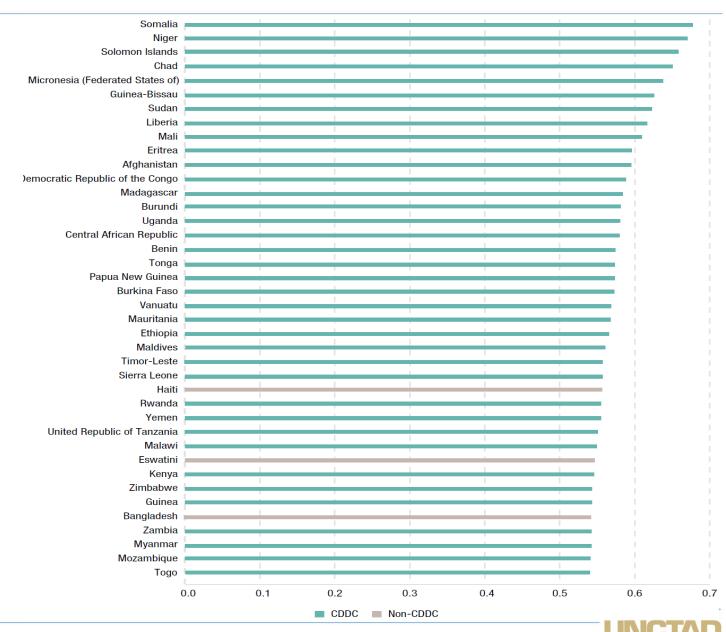


GHG emissions/capita & income (2014)

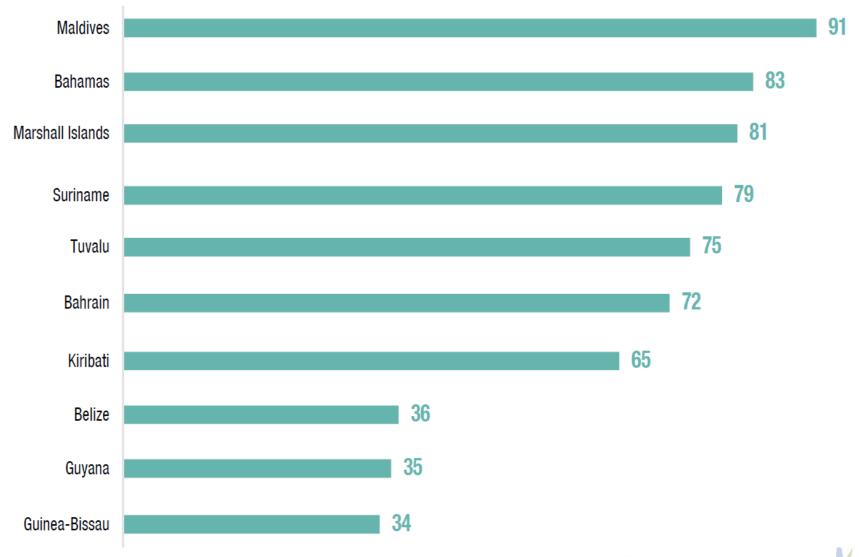




Climate change vulnerability meets CDDC vulnerability



SIDS more vulnerable: % population living below 10 m above sea level



Climate change affects CD in many ways

- Agriculture: yields and water availability increasing food instability & poverty
- Crop, livestock & fisheries losses due to extreme weather events
- Energy & mining sector: effect on infrastructure & installations
- Possible stranding of natural resources (palm oil, fossil fuels, etc.)

Addressing economic vulnerabilities

Economic and export diversification

- 2 strategies: vertical and horizontal diversification
- Vertical diversification: producing new product by adding value to primary commodity
- Even though CDDCs have generally failed to diversify, there are examples of vertical diversification:
 - Adding value to crude oil or gas: petrochemicals (alcohol, fertilizers, plastics) or alumina processing: Egypt, Iran, Oman, Saudi Arabia, etc.
 - Increase in oil refining: Algeria, Iran, Qatar, UAE, etc.
 - Diversifying into energy intensive products such as aluminium:
 Bahrain, Oman, Qatar, Saudi Arabia, UAE

Economic and export diversification (2)

 Horizontal diversification: investing in production of new products unrelated to existing primary sector

Examples:

- Tajikistan, Armenia, Brazil, Liberia, etc. diversified into agriculture
- Mineral dependent countries also diversified into agriculture: Cameroon, Chile, Ghana, Peru
- Other countries diversified into manufacturing: Brazil,
 Colombia, Indonesia
- Costa Rica illustrates combination of vertical & horizontal diversification

Using financial instruments to limit vulnerability to price volatility

- Futures standardized, exchange-traded contracts to buy or sell a commodity at a specified future date
- Forward contracts non-standardized, generally OTC-traded agreement of a future sale of a commodity
- Options Right but not an obligation to buy or sell a commodity at a prespecified price
- Swaps exchange of cash flows based on the price of a commodity

Financial instruments to hedge commodity price risk ...

Those financial instruments not widely used in CDDCs but...

- A few examples for commodity exporters
 - Mexico oil hedge
 - Petrobras oil hedge
 - Codelco copper hedge
- Also some commodity importers:
 - Ghana, Jamaica, Morocco, Uruguay oil hedge
 - Malawi maize hedge

Example: Mexican oil hedge program

- Mexico used derivatives (options) to hedge price of oil exports since 2000; seen as world's largest sovereign derivates trade
- Options exercised 3 times: 2009 (payout: \$5 billion), 2015 (\$6.4 billion) and 2016 (\$2.7 billion)
- For 2019, Mexico placed \$1.23 billion in put options to lock in an export price of \$55 per barrel
- Benefits: less volatility in oil revenue and lower sovereign risk (thus lower borrowing costs)

Ensuring fair revenues for producer households

- Producer households capture only an insignificant fraction of revenues generated in commodity value chains (less than 3% for coffee in Africa)
- Build on fair trade movement to push for higher income for HH producing commodities such as coffee, cotton, cocoa, etc.
- Start an international dialogue on transparency and fairness in commodity markets

Addressing environmental vulnerabilities

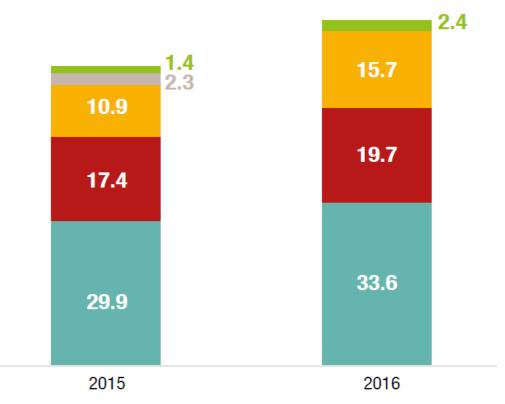
The major challenges

- Double burden: CDDCs must adapt to effects of climate change
 & to response measures of third Parties
- Most CDDCs lack the financial, technical and institutional capacities to adapt
- Issue of stranded assets resulting from third Party measures is expected to affect many CDDCs (next slide)

Put in place conducive environment for building stronger resilience

- Climate finance
- Capacity building
- Technology

Climate finance flows to developing countries (\$bn)

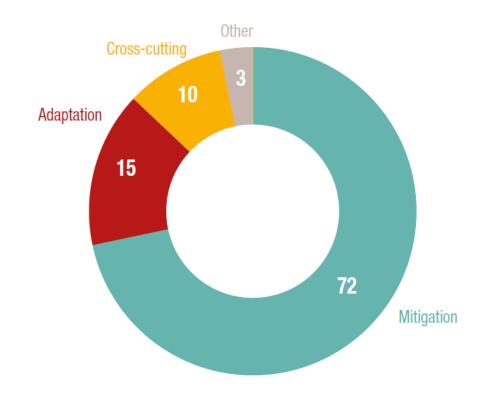


- Multilateral climate funds (including UNFCCC)
- Private climate finance mobilized by bilateral and regional institutions
- Private climate finance mobilized by multilateral development banks
- Multilateral development banks' climate finance
- Climate-specific finance through bilateral, regional and other channels



Scale up funding for adaptation

- Amounts raised are far below pledges & needs
 - Funding should be scaled up
- Current financing mostly through bilateral channels
 - More funds should be disbursed through multilateral channels
 - Simplify access procedure for CDDCs
- Allocation skewed towards mitigation
- Paris Agreement calls for balance between mitigation & adaptation
 - More resources needed for adaptation, the main challenge facing CDDCs



Important needs for capacity building

- CDDCs need capacity building in several areas (see figure)
 - Focus on capacity development of local actors as they know best local conditions
- Special focus on agriculture to increase climate resilience & improve food security
 - The sector is highly vulnerable to impacts of climate change
- Economic diversification as a response to climate challenge
 - Strengthen capacity to design & implement product and export diversification policies





Foster technology transfer to reduce vulnerability

- Technology transfer has been central to climate change negotiations, highlighting its importance
- Adaptation & mitigation require technology transfer to CDDCs to:
 - adopt climate-resilient production techniques
 - transition towards low-carbon energy
 - improve energy efficiency
- Adaptation requires development & deployment of new technologies adapted to CDDC needs (crops, efficient irrigation, water purification, etc.)
- Strengthen national capacities to use & maintain equipment, and adapt technologies to local conditions

Conclusion

Conclusion

- CDDCs face multifaceted vulnerabilities: economic, social and climate
- Pursuing economic diversification, including towards production of more food, would limit CDDCs exposure to these vulnerabilities
- Developed countries & other major players could assist through, e.g.:
 - transfer of adequate financial resources
 - capacity building in all relevant areas
 - technology transfer
- It is also important to make commodity markets more transparent and to foster fairness in how benefits of trade are shared among actors
- An international dialogue on this issue is needed

Thank you.