The applicability of traceability systems for CITES ornamental plants with a focus on the Andean and other Latin American countries

Preliminary results

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CITES SC66
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1. Methodology and timeline of the study
2. The market chain
3. Tracing ornamental plants
METHODOLOGY AND TIMELINE
Analysis of the use of traceability to strengthen the CITES processes for ornamental plants under Appendices II and III

- The varying technical capabilities of supply chain partners, in particular small-scale growers
- The varying availability of technologies used in traceability, in particular related to automated identification and data capture (AIDC) technologies and data exchange technologies
- The wild or artificially propagated origin of the materials as well as its applicability to derivatives
- The robustness of the system with respect to fraudulent activities involving CITES-listed species of ornamental plants
- The impact on supply chain players, in order to mitigate the risk of undue barriers to trade.

<table>
<thead>
<tr>
<th>Country</th>
<th>Code</th>
</tr>
</thead>
<tbody>
<tr>
<td>Argentina</td>
<td>AR</td>
</tr>
<tr>
<td>Plurinational State of Bolivia</td>
<td>BO</td>
</tr>
<tr>
<td>Brazil</td>
<td>BR</td>
</tr>
<tr>
<td>Chile</td>
<td>CL</td>
</tr>
<tr>
<td>Colombia</td>
<td>CO</td>
</tr>
<tr>
<td>Costa Rica</td>
<td>CR</td>
</tr>
<tr>
<td>Ecuador</td>
<td>EC</td>
</tr>
<tr>
<td>Guatemala</td>
<td>GT</td>
</tr>
<tr>
<td>Mexico</td>
<td>MX</td>
</tr>
<tr>
<td>Panama</td>
<td>PA</td>
</tr>
<tr>
<td>Peru</td>
<td>PE</td>
</tr>
<tr>
<td>Bolivarian Republic of Venezuela</td>
<td>VE</td>
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</table>

Methodology

<table>
<thead>
<tr>
<th>Event</th>
<th>Start</th>
<th>Jan 16</th>
<th>Mid 16</th>
</tr>
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<tbody>
<tr>
<td>Review and stakeholder consultation</td>
<td>Oct 15</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Stakeholder consultation on proposed traceability system</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Stakeholder consultation on proposed traceability system</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>UNCTAD workshop (tbc)</td>
<td></td>
<td></td>
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</table>
THE MARKET CHAIN
The worldwide demand for floricultural products has grown significantly in recent years.

The commercial trade of wild-collected and also artificially propagated plants is regulated in most countries in order to guarantee the sustainability of species.

Latin America and Andean countries are among the most important regions producing CITES-listed plants species.

World export of cut flowers, cut foliage, living plants and flower bulbs, 2001 and 2014. Please note that the total market in 2014 is 2.5 times larger than in 2001. Source: UN Comtrade
Between 2010 and 2014, the exports reported quantity of CITES-listed plants was over 32 million specimens from which 26 million were from the Cycas and 4 million from orchids.

Bromeliaceae, Cycadaceae, Euphorbiaceae and Orchidaceae exports from selected Latin American countries between 2010-2014. Source: CITES database
The main purpose for international trade of orchids and Cycas from 2010 to 2014 was commercial; a much lower percentage of trade was related to other aims.

*Share of the main purposes of international trade of orchids (right) and Cycas (left), 2010-2014, Source: CITES trade database*
• 99% of the traded orchids are from App II, mainly from artificially propagated plants
• Costa Rica is the largest exporter with 70% of the total volume, followed by Brazil (20.6%) and Ecuador (5.7%)
The main importers of Andean and Latin American orchids –as reported by exporters- are the United States of America followed by Japan, Germany and Canada.

Cumulative trade volumes of orchids in Andean and Latin American regions, 2010-2014, source: CITES trade database, (Countries: United States, Japan, Germany, Canada, Colombia, Guatemala, Singapore and Panama, in order).
90% of trade in cycads belongs to Cycas revoluta. Zamiaceae represent only 1.5 per cent of the Cycas trade volume.

Largest exporter of Cycas products is Costa Rica followed by Guatemala. From 2010 to 2014 they were the only exporters of the products among the countries of interest.

Quantities of exported Cycas as reported by the exporter, Source: CITES trade database
The main importers of Cycas from this region—as reported by exporters—are Netherland, USA, Poland and Germany.

Cumulative trade volumes of Cycas of Andean and Latin American origin (as reported by exporter), Source: CITES database.
TRACING ORNAMENTAL PLANTS
• Traceability is “the ability to access any or all information relating to that which is under consideration, throughout its entire life cycle, by means of recorded identifications”

• Traceability systems are often constructed using:
  – Unique Identification (UI)
  – Critical Tracking Events (CTEs)
  – Key Data Elements (KDEs)

• Globally unique identification is one of the key principles of traceability
Legal Acquisition Finding

• Link to production source
• Additional information for better enforcement

Non-detriment Finding

• Trade statistics linked to catch areas
• Consistent global trade volumes
Role of traceability in market types

• **WHITE MARKET**
  – Minimum disturbance
  – Positive discrimination by market or authority (e.g. risk-based certification)

• **GREY MARKET**
  – Avoid illegal entry to legal chain
  – Supporting role for law enforcement

• **BLACK MARKET**
  – Traceability unlikely to be implemented by business partners
  – Traceability supporting role for law enforcement
  – Signatories might consider supporting conversion to legal trade

**Main technical challenges:**
- Smuggling
- Lack of law enforcement
- Mixing of sources
- Informal market
- Unclear legal situation
A legal origination process for ornamental plants will consist of the following steps:

- All receptions of CITES-listed ornamental plants, plant parts and seeds are recorded with:
  - Date
  - Supplier (name, business registration number or similar)
  - CITES permit information (if applicable)
  - Species
  - Number of specimens
  - Identification codes (see point 2)

- Registration of parental plants, i.e. specimens collected from the wild and plants purchased for propagation.
  - Plants of the same species can be registered as a batch if their origin is the same (i.e. they come from the same supplier under the same CITES permit).
  - This also applies to seeds and plants parts.
  - Preferentially, however, whole plants are individually identified.
  - All identifiers should to be globally unique and must be unique within the context of the operator.

- The inventory of parental plans, seeds and plant parts will be registered, ideally in an electronic system.
Step 2: Linking the export certificate to a legal origination process

**Import**
- Wild harvest with permit
- Other purchase in country

**Registry of parental plants/batches**

<table>
<thead>
<tr>
<th>ID</th>
<th>Species</th>
<th>#</th>
<th>Origin</th>
</tr>
</thead>
<tbody>
<tr>
<td>1256471</td>
<td><em>Peristeria elata</em></td>
<td>1</td>
<td>XYZ importers</td>
</tr>
<tr>
<td>1256472</td>
<td><em>Dracula lotax</em></td>
<td>12</td>
<td>Wild harvested</td>
</tr>
<tr>
<td>1256473</td>
<td><em>Acineta superba</em></td>
<td>1</td>
<td>Purchased</td>
</tr>
<tr>
<td>1256474</td>
<td><em>Ada glumacea</em></td>
<td>1</td>
<td>Purchased</td>
</tr>
</tbody>
</table>

**Reception**

**Despatch**

**Export**

- Management Authority

**Export permit application**
- Species: *Ada glumacea*
- Nº of specimens: 25
- Parental plant: 1256474

**Consistency check**
Inside Ter Laak, an example of orchid production facilities
<table>
<thead>
<tr>
<th>Factor</th>
<th>Inspection</th>
<th>Documentary check</th>
<th>Control frequency</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total number of exported plants higher than expected</td>
<td>Yes</td>
<td>Yes</td>
<td>Higher</td>
</tr>
<tr>
<td>Number of plants inconsistent with inventory</td>
<td>Yes</td>
<td>Yes</td>
<td>Lower</td>
</tr>
<tr>
<td>High number of imported plants</td>
<td>No</td>
<td>Yes</td>
<td></td>
</tr>
<tr>
<td>Main exported species of exporter</td>
<td>No</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Any certificate issues in last 12 months</td>
<td>No</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Last control favourable</td>
<td>No</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Parent plants identified individually</td>
<td>No</td>
<td>No</td>
<td></td>
</tr>
</tbody>
</table>

Step 3: Quality assurance using a risk-based control methodology
Integration into permitting process

1. Permit application
2. Calculation of risk
3. Document-ary check
   - Check
     - No check
       - Normal CITES process
     - OK
       - Normal trade process
   - Not OK
     - STOP
     - Potential physical inspection
     - Risk profile database of exporters

Management Authority
<table>
<thead>
<tr>
<th><strong>Strengths</strong></th>
<th><strong>Weaknesses</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>Simple to use</td>
<td>Replacement of species still possible</td>
</tr>
<tr>
<td>Several levels of complexity available, depending on technical capacity</td>
<td>Like other documentation systems, addresses only white and grey market</td>
</tr>
<tr>
<td>Step-wise improvement possible</td>
<td>Works best when supported by an electronic system</td>
</tr>
<tr>
<td>Applicable to other CITES-listed species</td>
<td></td>
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</tbody>
</table>

<table>
<thead>
<tr>
<th><strong>Opportunities</strong></th>
<th><strong>Threats</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>Strengthens the Legal Acquisition and to some extent the Non-Detriment Finding</td>
<td>Lack of capacity, especially in developing nations</td>
</tr>
<tr>
<td>Allows faster control by Management Authority</td>
<td>Does not address the black market, which is a sizeable portion of the trade in ornamental plants</td>
</tr>
<tr>
<td>Allows for integration with Approved Trader and similar schemes</td>
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</table>
Acknowledgements

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