

Green Windows of Opportunity for Latecomer Development?

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A new framework for seizing GWOs in latecomer countries

- Other frameworks for the analysis of low-carbon technologies are mainly concerned with the development and deployment of such technologies, not with their economic co-benefits (industrial development).
- Existing frameworks on latecomer development do not focus on the green economy.
- Latecomers should from the outset develop differently rather than catch up along established pathways

Grow first and clean up later models are not viable!



GWO framework



- 1. Green Windows of opportunities
- Sectoral system of production and innovation: preconditions and responses of public and private actors
- Catch-up trajectories resulting from the interactions of GWO with stakeholders' actions

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Green windows of opportunity

- GWO are mainly *endogenous*, created by governments and influenced by *domestic and global* environmental and energy policies
- Examples are:
 - China: 2006 Renewable Energy Promotion Law; Golden Sun Demonstration Program; Ride the Wind Program.
 - Brazil: Sugarcane-based ethanol fuel program.
 - India: 2020 National Electric Mobility Mission Plan.
 - Brazil, Chile, Uruguay, Viet Nam, Turkey, Morocco,
 Namibia and South Africa: existing or forthcoming green
 hydrogen national strategies.



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Sectoral systems: preconditions and responses

- The exploitation of GWO depends on the existing preconditions and on the responses of firms and other public and private actors
- Technological maturity and tradability of green technologies significantly affect sectoral trajectories.





Seizing green windows of opportunity: four scenarios

Preconditions	Strong	<u>Weak</u>
Strong	Scenario 1: Effective GWO seizing • Solar PV, Biomass, CSP: China • Bioethanol Brazil • Hydrogen Chile Potentially	 Scenario 3: Active Approach Biomass: Thailand and Vietnam Hydrogen: Namibia
<u>Weak</u>	 Scenario 2: Missed opportunity Solar PV: India Biogas: Bangladesh CSP: Morocco Wind: China 	 Scenario 4: Distant opportunity Wind: Kenya Bioenergy: Mexico and Pakistan

Scenario 1: Effective GWO seizing Example: Renewables in China

• <u>**Preconditions:**</u> China have sufficient preconditions including a large internal market, a diversified industrial structure and well-developed related capabilities such as, for example, design and engineering capabilities for biomass plant construction

<u>Responses:</u>

- Co-design of environmental and industrial policies.
- Diffusion of knowledge among firms and knowledge institutions, such as government stimulation of knowledge spillovers with loose enforcement of property rights and diffusion through state-owned design institutes in biomass.
- Acquisition of foreign technology through licensing activity and cross-border acquisitions of foreign firms in solar PV and biomass.
- Public R&D experimentation in CSP.

Scenario 2: Missed opportunity

Examples: Solar in India and Biogas in Bangladesh

- India: National Solar Mission prioritised deployment at low costs above domestic manufacturing, and this resulted in a high dependency on imports.
 - Insufficient attention was paid to training, and promotion of linkages to relevant stages of the value chain and R&D to boost domestic competitiveness.
 - When local content requirements were introduced, there were not enough domestic capabilities to effectively mitigate import dependence due to the lack of domestic business creation in the early stages.
- **Bangladesh:** A portfolio of R&D investments in biogas energy projects was not complemented with the strengthening of the production system
 - No appropriate incentives to encourage biogas plant installations (subsidies).
 - Very little has been done to increase awareness among farmers about the potential of correct waste management

Scenario 3: Active approach Example: Biogas in Thailand

- **<u>Preconditions</u>**: Limited initial experience, absence of domestic firms and fragmentation of actors
 - Factories (e.g of casava starch) were not interested to invest in biogas production due to high investment costs
 - Pilot projects supplied by foreign firms (no domestic suppliers in the 1990s/2000s)
- <u>Responses</u>: proactive strategy to attract private investors to the biogas industry
 - Financial subsidies for the construction and design of biogas production plants, tax incentives for firms involved in waste transformation;
 - Small Power Purchase Tariff program for increasing the proportion of electricity generation from biogas;
 - Enforcement of an environmental law taxing companies producing pollution.

Sectoral trajectories – catching up / industrial development





The Chinese solar PV trajectory: From learning from exporting over domestic strengthening to market and technological global leadership

- China Solar PV industry started exporting solar panels made with imported technology, so learning from export.
- After a fall in global demand, Chinese companies substituted the international demand with domestic demand thanks to the incentives created by public policy.
- Huge investments in building domestic technological capacity in the whole solar value chain.
- Chinese companies went back to international markets as technological and market leaders.





Key takeaways

- New green windows of opportunities are typically opened by institutional (policy) changes
- The seizing of GWOs depends on the country's preconditions and the response patterns of public and private actors green sectors are specific
- There is significant variability in catch up trajectories at the sector and country level
- Tradability and technological maturity are key in explaining the variability of the catch-up trajectories
 - In mature sectors such as biomass or solar PV, readily available technologies can provide a relatively fast track to the boosting of economic activities.
 - Less mature technologies such as green hydrogen, CSP, or EVs are more demanding in terms of new technological capabilities and require significant investments in R&D and innovation system development.



Benefitting from GWOs is a sequential and dynamic process comprising two steps:

- 1. Open and augment GWO
- 2. Assess, address and sustain the relevant sectoral systems to seize GWOs



Open and augment GWOs

- Combine relevant policy instruments and calibrate the policy design for the different objectives and features of the local context (i.e., feed-in-tariffs vs auction and tendering systems).
- Support policy interventions with external contributions.
- Invest in demonstration programs.



Assess, address and sustain sectoral systems

- Align environmental and energy, STI and industrial policies.
- Access external knowledge.
- Invest in domestic R&D.
- Build domestic capabilities along the value chain.
- Invest in human capital.
- Get involved in international collaboration projects.



