11th UNCTAD Debt Management Conference

13-15 November 2017

Palais des Nations, Geneva

Responsible Financing: The role of «soft law» in promoting sustainable lending and borrowing practice

by

Dr. Matthias Goldmann

Goethe University Frankfurt,

Max Planck Institute for Comparative Public Law
and International Law, Germany

The views expressed are those of the author and do not necessarily reflect the views of UNCTAD.







Matthias Goldmann

How to Render Soft Law Effective

11th UNCTAD Debt Management Conference 14 November 2017

How to Render Soft Law Effective



- I. Soft Law the Problem with Courts
- II. Study #1: Courts and Soft Law
- III. Study #2: Courts and Public Interest
- IV. Two Strategies for Rendering Soft Law Effective

I. Soft Law – the Problem with Courts



Two potential addressees of soft law:

Governments

- E.g. UNCTAD Principles of Responsible Sovereign Lending and Borrowing
- Part of the public debate
- Pressure by civil society

Courts

- One reference so far (German Federal Court of Justice)
- Rejected applying the Principles because they are nonbinding

I. Soft Law – the Problem with Courts





I. Soft Law – the Problem with Courts



Two questions for rendering soft law effective





When and how do courts use soft law?

When and how do courts change their case law?

II. Study #1: Courts and Soft Law



Database collected by Goldmann & Discacciati

Qualitative analysis

- 80 Cases
- Textual and contextual
- Large array of variables
- Identify in text and context the reasons for the particular use of soft law made by the Court in the case

Countries

- CAN, USA, UK, NZ, ISR
- A, B, D, I, IRL, NL, RUS
- Bangladesh, India, Philippines, Singapore
- · Mauritius, South Africa, Uganda
- Brazil, Bolivia, Chile, Columbia, Peru





Main finding: There are strategic and non-strategic uses of soft law

Strategic uses

- Group 1: Courts in developed, democratic states
 - Shield the domestic democratic process against internat. soft law
 - → discard soft law as non-binding
 - Protect parliament against the executive
 - → endorse soft law and engage with its content
- Group 2: Activist courts in predominantly emerging & developing states
 - Use of soft law for progressive ends
 - Bolsters the authority of courts
 - → endorse soft law and engage with its content





Main finding: There are strategic and non-strategic uses of soft law

Non-strategic uses

- Group 3: Courts as epistemic communities
 - Soft law provides technical guidance
 - Mostly in economic relationships (IP, tax law)
 - → The relevant soft law is accepted and routinely used
- Group 4: Soft law as a learning device
 - There is no routine use
 - Court seems disengaged with the outcome
 - → Use of soft law like an expert statement



Database collected by Goldmann & Pustovit

Qualitative & quantitative analysis

- 108 cases decided by US Courts
- 1980-2016
- Excluded the bulk of the cases against Argentina
- Large array of variables
- Identify how states invoke the public interest in a restructuring (& success rate)

Public interest defenses

- Sovereign Immunity
- · Act of State
- Force majeure
- Global public stability
- Unspecified public interest
- NOT: Contractual defenses



Stylized findings

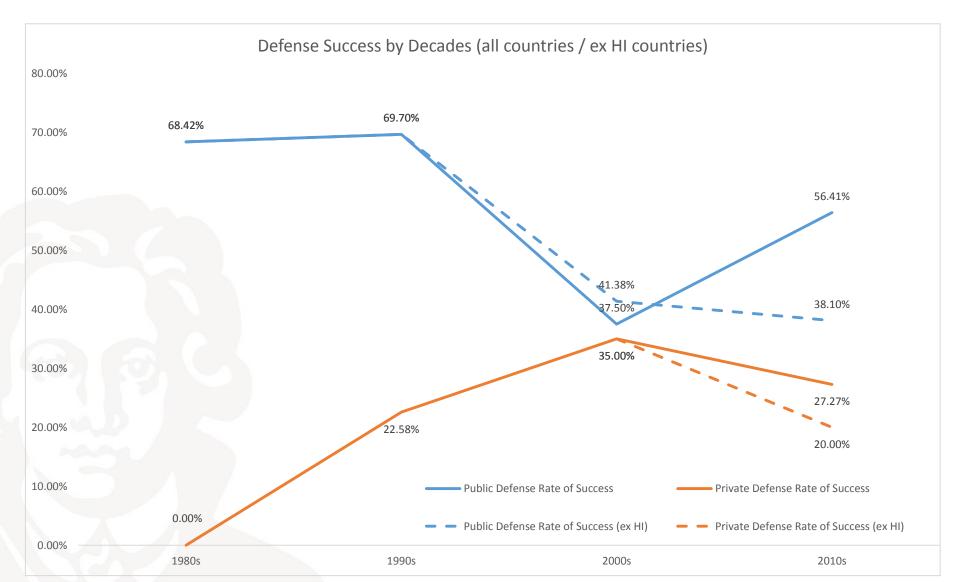
Variation in the use and success rate of public interest defenses

- 1980s: Still the era of sovereign immunity HIGH SUCCESS RATE
- 1990s: New, creative public interest defenses appear HIGH SUCCESS RATE
- 2000s: Decline of public interest defenses, rise of private defenses LOW SUCCESS RATE
- 2010s: Trend reverses more public interest defenses RISING SUCCESS RATE

Interpretation

- Chage maps dominant policy trends in sovereign debt restructuring
- Courts seem to defer to government policies
 - → separation of powers in foreign & economic policy
- Governments change their policies as a result of changing international discourse







Stylized findings

Variation in the use and success rate of public interest defenses

- 1980s: Still the era of sovereign immunity HIGH SUCCESS RATE
- 1990s: New, creative public interest defenses appear HIGH SUCCESS RATE
- 2000s: Decline of public interest defenses, rise of private defenses LOW SUCCESS RATE
- 2010s: Trend reverses more public interest defenses RISING SUCCESS RATE

Interpretation

- Chage maps dominant policy trends in sovereign debt restructuring
- Courts seem to defer to government policies
 - → separation of powers in foreign & economic policy
- Governments change their policies as a result of changing international discourse





Expertise

- Make soft law a useful technical standards
- Technical rules tackle technical problems (only)
- E.g. Debt sustainability analysis
- · E.g. Human rights impact assessment
- E.g. Restructuring of complex products

Policy

- Frame discourse through soft law
- Soft law as a signpost of government agreement
- Influence on courts is indirect
- Signpost needs to be visible! → combined efforts







How to Render Soft Law Effective



Thank you!

goldmann@jur.uni-frankfurt.de