Comprehensive impact assessment of the basket of IMO mid-term measures

Mr. Camille Bourgeon International Maritime Organization (IMO)



UNCTAD ad-hoc expert meeting - Thursday 24 August 2023





2023 IMO GHG Strategy

Vision

IMO remains committed to reducing GHG emissions from international shipping and, as a matter of urgency, aims to phase them out <u>as soon as possible</u>, while promoting, in the context of this Strategy, <u>a just and equitable transition</u>.

Net-zero target

To reach **net-zero GHG emissions** from international shipping **close to 2050**, taking into account different national circumstances

Well-to-Wake

Targets take into account the **well-to-wake GHG emissions** of marine fuels





2023 IMO GHG Strategy: identifying the pathway to net-zero emissions

Levels of ambition

- Further strengthen energy efficiency design requirements for ships.
- 2030: reduce carbon intensity by at least 40%, compared to 2008.
- 2030: have at least 5%, striving for 10%, of the energy used by international shipping to be zero or near-zero GHG emission.

Indicative targets

- 2030: reduce the total annual GHG emissions from international shipping by at least 20%, striving for 30%, compared to 2008;
- 2040: reduce the total annual GHG emissions from international shipping by at least 70%, striving for 80%, compared to 2008;





2023 IMO GHG Strategy: commitment to adopt measures by 2025 which will ensure achieving the levels of ambition

Candidate measures

IMO to develop a **basket of mid-term** measures delivering on the reduction targets comprising of both:

- <u>Technical element</u>, a goal-based marine fuel standard regulating the phased reduction of the marine fuel's GHG intensity; and
- Economic element, on the basis of a maritime GHG emissions pricing mechanism
 - → Candidate economic elements to be assessed observing specific criteria in the comprehensive impact assessment

Basket of measures

- Promote energy transition of shipping
- Provide the world fleet with a needed incentive
- Contribute to a level playing field and a just and equitable transition





Comprehensive impact assessment Measures matrix = technically possible combinations

					Economic	measur	re / elem	ent [on t	the basis	of maritime	GHG pricing	mechanisi	m]	
				a	b	С	d	е	f	g	h	i	j	k
				SRUs*	Sustainable Shipping Fund through RUs* for in- sector purposes			GHG pricing on all GHG emissions / Levy				Feebate		
Disbursement of any revenues				No revenues generated, but addresses/ reduces price gap and incentivise first movers	Capacity building and negative impact mitigation	RD&D	Admin	RD&D	Reward for eligible fuels	General GHG mitigation and adaptation	Address DNI as appropriate	Equitable transition	Admin	Reward for eligible fuel
	I	Goal-based fuel Standard	Sustainability [criteria] framework											
Technical measure / element	II	Goal-based fuel standard	FCUs and GRUs*											
	Ш	Goal-based fuel standard												
		[placeholder for another option]												

^{*} Some consider the flexibility element of the goal-based fuel standard to be a part of the technical element, others consider it an economic element

List of abbreviations:

DNI: Disproportionately Negative Impacts.

FCUs: Flexible Compliance Units.

GRUs: GHG Remedial Unit.

RD&D: Research Development and Deployment.

RUs: Remedial Units.

SRUs: Surplus Reward Units.

I	_

Combinations

Combination	Technical	Economic
number	element	elements
1	1	a,b,c,d
2	Ш	e,f,g,h,i,j
3	II	h,i,j,k
4	П	b,c,d
5	II	e,f,h,i,j
6	II	e,f,g,h,i,j
7	T	a,b,c,d,k



Guidance for the conduct of the assessment

 MEPC 80 identified the parameters to set up various scenarios for the CIA illustrating how different designs of the combinations could influence the impacts.

Example:

Parameters for combination 2

GFI pathway

Level of the levy

Distribution of revenue for e,f,q,h,i,j

Prioritization of revenue use

CIA should ensure consistency with regards to the maritime activity and BAU emissions scenarios and take care that emission reduction scenarios are consistent across scenarios, and in line with the 2023 IMO GHG Strategy, to form the information basis for MEPC 81 (March 2024) in its final selection of the combination of measures.



Elements to be assessed within the Comprehensive Impact Assessment

- .1 geographic remoteness of and connectivity to main markets;
- .2 cargo value and type;
- .3 transport dependency;
- .4 transport costs;
- .5 food security;
- .6 disaster response;
- .7 cost-effectiveness; and
- .8 socio-economic progress and development.

Additional guidance as per MEPC 80

- Net-zero GHG emissions will be reached by 2050
- Quantify the impact in terms of countries' trade and GDP change

Methodological guidance for CIA = MEPC.1/Circ.885



Structure of the Comprehensive Impact Assessment

The comprehensive impact assessment should comprise of at least the following five distinct but interrelated tasks:

Task 1	Literature review;
Task 2	Assessment of impacts of the measure on the fleet;
Task 3	Assessment of impacts of the measure on States;
Task 4	Complementary qualitative/quantitative stakeholders' analysis, including relevant illustrative case studies; and
Task 5	Identification of areas of missing data, quality assurance and quality control (QA/QC), uncertainty and sensitivity analyses and integration between various tasks.



Comprehensive impact assessment of basket of measures

Establishment of the Steering Committee

Identification of consortium

Interim results of the impact assessment

Final report of the impact assessment

1

2

3

4

September 2023:

Establishment of a Steering Committee to oversee the assessment of possible impacts on States of the basket of measures (25-26 September)

Autumn 2023:

The Steering
Committee to
identify a
consortium of
partners to
conduct
assessments of
impacts on fleet
and States

Early 2024:

MEPC 81 (March)
Initial findings of the impact assessment
Identify adjusted scope/focus area of further assessment based on initial results

Autumn 2024:

MEPC 82 (September) Consideration of the final report of the comprehensive impact assessment





Timeline for development and finalization of the basket of measures

Approval of amendments to MARPOL Annex VI

Adoption of amendments to MARPOL Annex VI

Entry into force

5

6

7

Spring 2025:

MEPC 83

In parallel: review of the short-term measure to be completed by 1 January 2026

Autumn 2025:

Extraordinary MEPC session

2027:

Entry into force of basket of measures following acceptance period (16 months after adoption)





