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THE ROLE OF EITI IN EXTRACTIVE SECTOR GOVERNANCE: THE PHILIPPINE EXPERIENCE

by

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Summary of Presentation

- 1. Overview of Mining Sector in the Philippines
- 2. The current mining fiscal regime
- 3. Some concerns about the current fiscal regime
- 1. The role of EITI and the Philippine context
- 1. Conclusion



OVERVIEW OF THE PHILIPPINE MINING SECTOR

GROSS PRODUCTION VALUE: PHP74.2 BILLION

TOTAL MINING INESTMENT DATA: USD 782.7 MILLION

MINING CONTRIBUTION TO GDP: 0.6%

TOTAL EXPORTS OF MINERALS AND MINERAL PRODUCTS: USD2,673,000

MINING CONTRIBUTION TO TOTAL EMPLOYMENT: 0.7%

TAXES, FEES AND ROYALTIES FROM MINING (2012 DATA): PHP18,777.1 MILLION



OVERVIEW OF THE PHILIPPINE MINING SECTOR

- The Philippines is a highly mineralized country with untapped mineral potential found in 30% of our land area
- Main minerals mined are gold, copper and nickel
- Reasons for low contribution to economy:
 - Small-scale mines
 - New mines that enjoy tax holidays



- Mining regime depends on whether you are operating within a mineral reservation or not
- Also depends on whether you are operating under a MPSA or FTAA:
- MPSA: Basic mining payments
- FTAA: Basic payments plus additional government share of 50% of net mining revenue in excess of basic government share paid after the recovery period (i.e. when the net cash flows exceeds the pre-operating expenses)



MAJOR TAXES AND FEES PAID TO NATIONAL GOVERNMENT:

CORPORATE INCOME TAX/MCIT

EXCISE TAX

ROYALTY

FEES PAID TO THE MINES AND GEOSCIENCES BUREAU

WITHHOLDING TAXES

ROYALTIES TO INDIGENOUS PEOPLES

GOVERNMENT SHARE UNDER FTAA



MAJOR TAXES AND FEES PAID TO LOCAL GOVERNMENTS:

LOCAL BUSINESS TAX

REAL PROPERTY TAX

COMMUNITY TAX

RESIDENCE TAX

OCCUPATION FEES

REGISTRATION FEE

PERMIT FEE

OTHER LOCAL TAXES



SOCIAL EXPENDITURES AND SPECIAL FUNDS:

Annual EPEP

Community Development Program

Social Development Management Program

Mine Rehabilitation Fund

Mine Waste and Tailings Reserve Fund

Final Mine Rehabilitation and Decommissioning Fund

Special Allowance payment to claim owners and surface right holders



AREAS OF CONCERN

- 1. GOVERNMENT SHARE
- 2. LOCAL PAYMENTS
- 3. SOCIAL EXPENDITURES
- 4. CONTRIBUTION TO ECONOMY
- 5. FRAGMENTED REGULATION



ONGOING REFORMS

- 1. EXECUTIVE ORDER NO. 79 INSTITUTIONALIZING REFORMS IN THE MINING SECTOR
- 2. RATIONALIZATION OF MINING FISCAL REGIME
- 3. IMPLEMENTATION OF THE EXTRACTIVE INDUSTRIES TRANSPARENCY INITIATIVE (EITI)



OVERVIEW OF EITI



Licenses & contracts

Monitoring production

Tax collection

Revenue distribution Expenditure management



Licensing information

State ownership

> Contract transparency (encouraged)

> > Beneficial ownership (encouraged)

Production

data



Companies discloses payments

Transit payments (encouraged)



Government discloses receipts

State owned enterprises

Transfers to local government

Social and infrastructure investments



A national multi-stakeholder group (government, industry & civil society) decides how their EITI process should work.



Government revenues and company payments are disclosed and independently assessed in an EITI Report.



The findings are communicated to create **public awareness and debate** about how the country should manage its resources better.

EITI IMPLEMENTATION IN THE PHILIPPINES

- 1. ADMISSION AS A CANDIDATE COUNTRY: MAY 22, 2013
- FORMATION OF A MULTI-STAKEHOLDER GROUP AND REGULAR MEETINGS/CONSULTATIONS
- FORMULATION OF OBJECTIVES FOR EITI IMPLEMENTATION
- 4. SUBMISSION OF COUNTRY WORK PLAN TO THE EITI BOARD
- 5. DATA GATHERING AND RECONCILIATION



EITI IMPLEMENTATION IN THE PHILIPPINES

- PHILIPPINE EITI REPORT TO BE SUBMITTED TO THE EITI INTERNATIONAL BOARD IN DECEMBER 2014
- SCOPE OF THE REPORT:

LARGE-SCALE METALLIC MINING, OIL AND GAS

38 MINING COMPANIES, 11 OIL AND GAS COMPANIES



Role of EITI in improving EI governance in the Philippine Context

OBJECTIVES FOR EITI IMPLEMENTATION IN THE PHILIPPINES:

- 1. Show direct and indirect contribution of extractives to the economy (through EITI process)
- 2. Increase public understanding of the management of natural resources and public accessibility of data
- 3. Strengthen national resource management / strengthen government systems
- 4. Create opportunities for dialogue and constructive engagement in natural resource management in order to build trust and reduce conflict among stakeholders
- 5. Strengthen business environment and increase investments



Role of EITI in improving EI governance in the Philippine Context

EITI engages government, business and civil society to examine the following together:

- 1. Fiscal regime
- Universe of payments
- -Cost recoverable items
- -Government share/Revenue sharing mechanism



Role of EITI in improving EI governance in the Philippine context

- 2. Legal and regulatory framework
- What are the laws and is there a need to amend them?
- Capacity of agencies to regulate
- 3. Local payments
- Scoping of local tax codes



Role of EITI in improving EI governance in the Philippine Context

- 4. Special Funds: Types, who manages, conditions for use, purpose
- 5. Gaps in data generation: Level of disaggregation, regularity, quality
- 6. Subnational transfers: Period, regularity, causes of delay
- 7. Transparency Issues: Accessibility of data, confidential information, contract disclosure, company waivers



Role of EITI in improving EI governance in the Philippine context

8. Financial tracking

- -Collections of agencies from taxes and royalties that go to the national treasury, special funds, community projects, local units, etc.
- -Payment mechanisms are illustrated
- -Transfers from national government to local governments are tracked
- -Role of SOEs are clarified



Role of EITI in improving EI governance in the Philippine context

EITI provides venue for industry to shed light on the following:

- 1. How much it actually pays to the government
- 2. How much it pays for social projects (mandatory and non-mandatory)
- 3. Compliance with licensing process



Role of EITI improving EI governance in the Philippine context

EITI provides venue for CSOs to elevate their concerns regarding the following:

- 1. Fiscal policies
- 2. Adequacy of social expenditures and the need to align with local needs
- Timeliness of subnational transfers
- 4. Transparency of information
- 5. Revenue management Philippine Extractive Industries Transparency Initiative



Role of EITI in improving EI governance in the Philippine context

EITI enables the government to:

- 1. Examine current structures
- 2. Institutionalize reforms
- 3. Facilitate easier coordination among agencies
- 4. Provide adequate feedback mechanism
- 5. Have an evidence-based approach to policy making



CONCLUSION

EITI implementation in the Philippines provides a dynamic transparency mechanism that enables all sectors to engage in a sustained dialogue and examine together relevant issues surrounding the industry. An outcome of the process is the adoption of policies towards structural reforms.



THANK YOU!!!

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