UNITED NATIONS CONFERENCE ON TRADE AND DEVELOPMENT

### Cross-border trade and enterprise formalization in Kenya

Capitalizing on new productive opportunities under AfCFTA

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### **Outline of the presentation**

- 1. Cross-border trade and informality
- 2. Capitalizing on new opportunities under AfCFTA
- 3. Gaps and recommendations

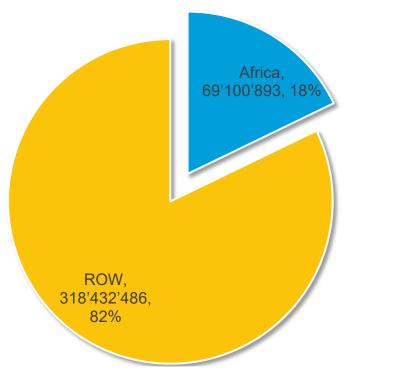


### **Cross-border trade and informality**

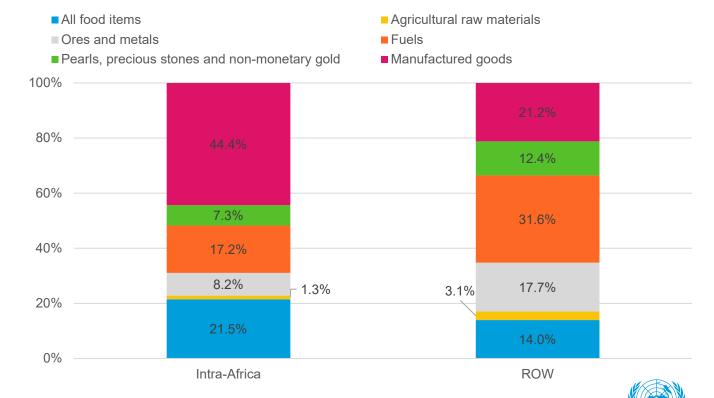


# The AfCFTA aims to expand intra-African trade, which only accounted for 18% of total *recorded* African exports in 2020.

Share of total value of African merchandise exports, intra-Africa vs rest of world, 2020



### Share of total African merchandise exports, by product group, intra-Africa vs ROW, 2020



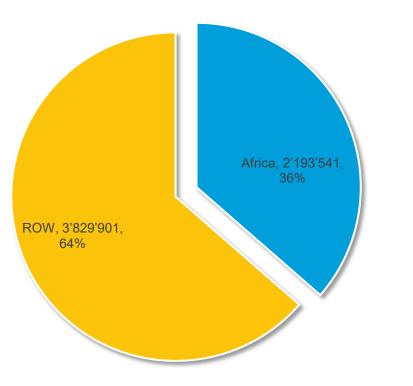
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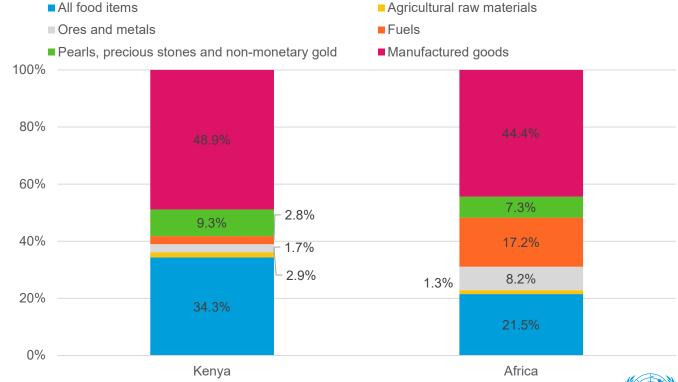
### More than a third of *recorded* Kenyan exports go to African countries, comprised mainly of manufactures and food items.

All food items

Share of total value of Kenyan merchandise exports, intra-Africa vs rest of world. 2020



#### Share of intra-African merchandise exports, by product group, Kenya vs Africa, 2020







# Informal trade is prevalent in intra-African flows, with important impacts on trade and socioeconomic outcomes.

### Example definition:

- Exports and imports of <u>legal goods and services</u> that trading countries fail to record or record incorrectly.
- Informal cross-border trade refers to the <u>flows</u>, not the trader, since both registered and unregistered traders engage in informal trade.

#### How:

- Avoiding official customs posts when transporting physical goods across borders.
- Misreporting (misinvoicing) the value or other details of declared cross-border flows.

### Who:

- Predominantly micro and small enterprises, registered or unregistered.
- Women comprise an estimated 70-80% of informal traders in SSA.
- Lower education levels are more common, but participation among higher levels is growing.
- Traders are typically fully aware of relevant customs rules and procedures.



# The magnitude of informal trade among some countries means reported trade flows and balances may not reflect reality.

### What:

- Informal cross-border trade involves a variety of goods: staple food commodities, intermediate goods for industrial processing, e.g. textiles, low-quality consumer goods
- These distribution chains often channel informal trade in legal goods, alongside illegal goods, such as adulterated and fake goods, or those produced or obtained illegally.

#### How much:

- Prevalence and composition of informal cross-border trade varies by REC, country and border area, and by flow (import/export), for example:
  - Informal exports of food items represent an estimated 30% or more of total cross-border trade in West Africa and in the Horn of Africa.
  - Informal trade on the Kenya-Uganda border, mainly in agricultural commodities, represents an estimated 80% of official flows.
  - Informal trade represents an estimated 30-40% of total intra-regional in SADC and 40% in COMESA.



• As a result, official statistics for intra-African trade are often underreported, especially for food.

# Despite its disadvantages, informal trade fills important gaps in the formal economy in Africa...

#### **Advantages**

- Lower barriers to entry
- Traders
- Reduced transaction costs
- Source of livelihood for women, youth, marginalized groups and the underemployed

- Food security
- Lower prices on some goods
- Rational response to failures in formal markets and burdensome official procedures

#### Disadvantages

- Difficulty accessing credit, skilled labour and other formal markets / services
- Ineligibility for social protection and government contracts
- Risk to personal safety
- Lack of protection under the law
- Associated with increased corruption
- Data gaps on actual trade flows
- Difficulty in enforcing product and labour standards
- Lost tax revenue
- Unfair competition with formal, tax-paying firms

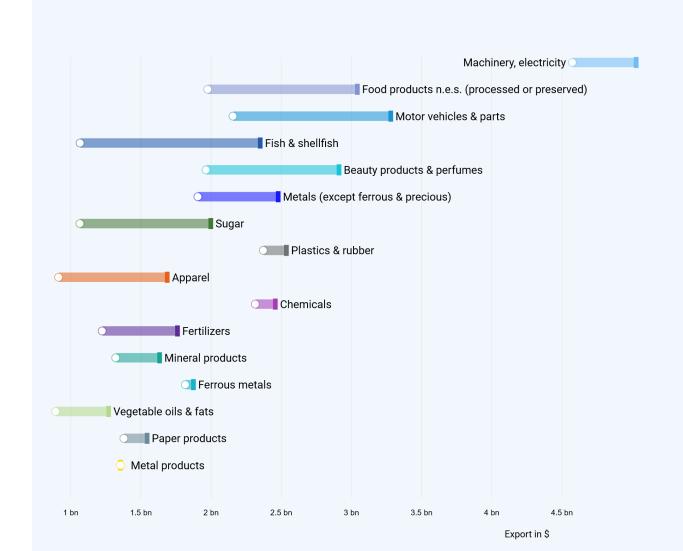
... so policies should focus on creating incentives to found formal enterprises, rather than on eradicating informal ones.



# Capitalizing on new productive opportunities under AfCFTA



# Under current tariff levels, estimated intra-African export potential is \$21.9 billion, led by vehicles, food and fish products.

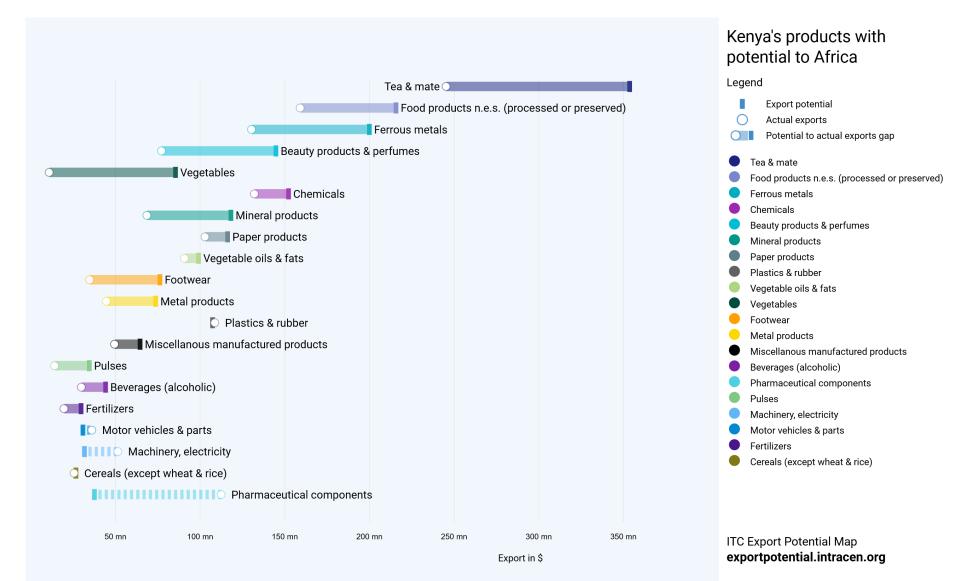


Africa's products with potential to Africa Legend Export potential  $\bigcirc$ Actual exports Potential to actual exports gap  $\bigcirc$ Machinery, electricity Motor vehicles & parts Food products n.e.s. (processed or preserved) Beauty products & perfumes Plastics & rubber Metals (except ferrous & precious) Chemicals Fish & shellfish Sugar Ferrous metals Fertilizers Apparel Mineral products Paper products Metal products Vegetable oils & fats



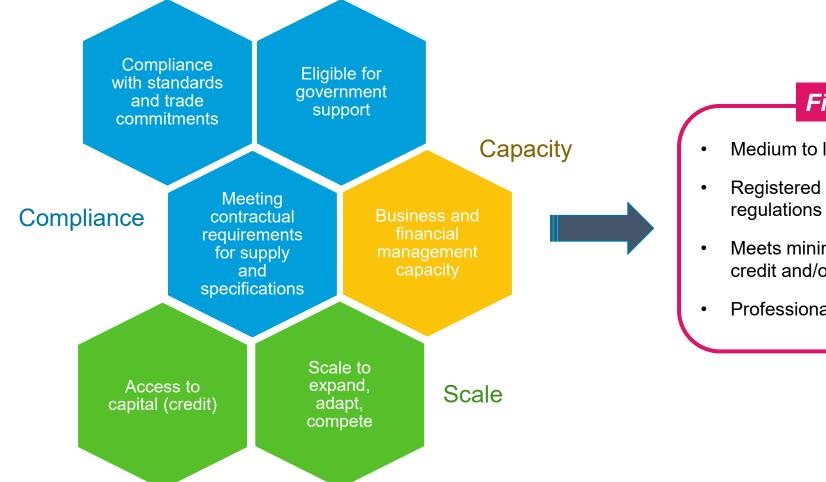
ITC Export Potential Map exportpotential.intracen.org

### Kenya's greatest intra-African export potential lies in processed tea, food and metal products .



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# Capitalizing on RVC opportunities will flow through formal trade channels, favouring registered medium and large enterprises.



#### Selected firm requirements to participate in RVCs

#### Firm characteristics

- Medium to large scale enterprise
- Registered business, compliant with trade and tax regulations
- Meets minimum legal and financial eligibility for credit and/or equity financing
- Professional management



### Gaps and recommendations



### **Gaps and recommendations**

#### **Business and trade facilitation**

- **Gap**: Where entrepreneurs and traders face high transaction costs to obtain land, energy, credit and permits, informality will continue to flourish.
  - Recommendation: Reduce delays and costs to register a business, obtain land, export and pay taxes and, where possible, deliver these procedures through one-stop government offices.
  - Recommendation: Consider a harmonized tax one payment for VAT, employment and income taxes for small-medium businesses.
  - Recommendation: Create incentives for small enterprises to connect to the electrical grid, for example through grants and deferred payments.
  - > **Recommendation**: Leverage ICT for official procedures.
- **Gap**: Implementation of facilitation programmes is often concentrated in Nairobi, limiting their effectiveness on firms and trade flows on border areas.
  - Recommendation: Continue to roll out and expand relevant "one-stop government" offices and services in border areas.



### Gaps and recommendations (continued)

#### **Formalization**

- **Gap**: A focus on informal trade's disadvantages can lead to negative policies that seek to curtail informal trade, ignoring the underlying drivers of informality and the societal benefits it provides.
  - Recommendation: Use a "carrot", not "stick" approach, focusing on creating incentives to create a formal business and declaring trade flows.
  - Recommendation: Develop a package of benefits associated with formalization, including, for example: access to social protection, government support and contracts, and credit and actively promote them in the trading sector.
  - Recommendation: Foster the formation of associations of cross-border traders to advise policy makers.
- **Gap**: Informal business, trade and employment are linked, but policies are often uncoordinated.
  - Recommendation: Harmonize enterprise and employment formalization policies, for example by linking business registration with employee access to social protection programmes.



### Gaps and recommendations (continued)

#### **Business environment**

- **Gap**: Corruption in bureaucratic procedures and at the border continue to drive up transaction costs and drag down confidence among investors, entrepreneurs and marginalized groups who resort to informality.
  - Recommendation: Strengthen the budgets, independence and legislative tools for anti-corruption efforts at the border, revenue and enterprise development authorities.

#### **Enterprise development**

- **Gap**: Kenya has a vibrant private sector, but with a preponderance of micro and small enterprises that lack the managerial capacity to grow and compete in RVCs.
  - Recommendation: Provide capacity-building training and materials on business, financial and quality management and, where possible, coordinate their delivery with business registration and other enterprise development programmes.



# For more on potential productive opportunities under the AfCFTA, see the Economic Development in Africa Report 2021.





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# Thank you!

