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DOCA: Empowering Indian Consumers Adopting a proactive data driven approach to safeguard interest of consumers as a class

Presentation

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"DOCA: Empowering Indian Consumers"

Adopting a proactive data driven approach to safeguard interest of consumers as a class

Presentation for the 9th United Nations Conference on Competition and Consumer Protection



GLOBAL CROSS-BORDER ONLINE DISPUTE RESOLUTION (ODR)



Need for Global ODR	UN and International Support	
E-commerce's global, faceless nature creates hurdles in resolving consumer complaints.	• UNGCP (2015), UNCITRAL Model Laws, and UNGA resolutions endorse ODR.	
ODR offers a low- cost, fast, accessible, and informal method for resolving disputes using digital platforms.	 Successful national and regional platforms exist in India, EU, Mexico, South Korea, Brazil, etc. 	•
Encourages use of mediation, negotiation, and arbitration in a virtual setting.	 Initiatives by ASEAN, APEC, and OECD show readiness and regional cooperation. 	•





India's Initiatives

- National Consumer Helpline (NCH) and CCPA have online complaint mechanisms.
- MahaRERA's ODR for real estate disputes has a 75% success rate.
- E-Daakhil portal.
- e-Jagriti.



Benefits of Global

ODR

efficient, enhances

Preserves business-

boosts trust in E-

and

access to justice.

Cost-effective.

consumer

commerce.

relationships

Challenges

- Legal enforceability, jurisdictional conflicts, language and cultural barriers,
- Data privacy, and funding.

UNCTAD's Proposal: A Global ODR Platform

About

- > Open-source,
- Interoperable ODR solution,
- Government-hosted platform for premediation and mediation,
- Business engagement through rankings.



- Tech-based.
- Secure global ODR platform.
- Supports public performance rankings to ensure accountability.
- Recommends stronger safeguards for data privacy and enforceability.





Retail E-commerce Sales Worldwide, 2021-2027



file:///E:/For%20PPT/51%20ECommerce%20Statist ics%20In%202025%20(Global%20And%20U.S.%20 Data)%20_%20SellersCommerce.pdf

Taking the Vision Forward

Enactment of Simplified and Modern Framework to Govern the Protection of Consumers in the Technological Era

Department Of Consumer Affairs At A Glance



For transitioning from Consumer Rights to Consumer Prosperity and Consumer Care Several Steps have been taken by the Department

Strengthening of Consumer Protection Framework



3 Pillars of Consumer Protection Framework



Consumer Protection Act, 2019 and New features

The first legislation on the Consumer Protection in India was enacted in the year 1986 i.e. The Consumer Protection Act, 1986.

Establishment of a Regulatory Body namely -Central Consumer Protection Authority (CCPA) to take action on matters affecting consumer as a class

> Product Liability-Introduced product liability provisions, making manufacturers, product sellers, and service providers liable for defects

Rules on E-Commerce and Direct Selling for protection of consumer interests in these sectors

Penalties for adulteration/spurious goods imprisonment and fines depending on the severity of harm caused upto life imprisonment and ₹10 lakh

Mediation - Provision for mediation in consumer disputes for faster resolution compared to traditional legal proceedings and a Cost-effective approach for both consumers and businesses

Consumer Protection Act, 2019 includes:

Consumer Rights:

Right to Safety; Right to be informed; Right to Choose; Right to be heard; Right to Seek Redressal;

Right to Consumer Education.



Falsely Describes Product or Service;

Gives False Guarantee or is likely to mislead regarding quality or quantity etc;

Conveys an express or implied representation which would constitute unfair trade practice;

Deliberately conceals important information.



Unfair Trade Practice

For the promotion of goods or service adopts unfair or deceptive method including:

Falsely represents that goods or service are of particular standards or grade etc.

Represents that goods or service have approval or characteristics or benefits etc.

Gives to the public any warranty or guarantee of the performance or length of life etc.

Key Components of the Consumer Protection (E-Commerce) Rules, 2020



Creating an Impact for Consumers through Enforcement of Progressive Legislation

Approach Towards addressing Magnitude and Spectrum of Grievances for speedy & hassle-free redressal

Consumer Awareness through Public Outreach





Complaint can be filed in following 17 languages



- 1. Assamese
- 2. Odia
- 3. Bengali
- 4. Punjabi
- 5. Malayalam
- 6. Tamil
- 7. Kannada
- 8. Telugu
- 9. Gujarati
- 10.Marathi
- 11.English
- 12.Hindi
- 13.Kashmiri
- 14.Manipuri
- 15.Maithili
- 16.Nepali
- 17.Santhali

From 8PM to 8 AM a "Call Back Request" can be made through SMS on 8800001915

Identifies the Root Causes, Magnitude and Nature of Grievances to be Addressed

Extensive Sample Data Analysis of Complaints by NCH which is used by CCPA

S. No.	Nature of Grievance	Count	Count%	
1	Deficiency in Services	Deficiency in Services	338	52%
2	Paid amount not refunded	98	15%	
3	Overcharging/Demand of Excess amount than agreed	33	5%	
4	Charging more than MRP. (Higher fare charged than what was shown at the time of booking)	28	4%	
5	Unauthorized charge of CC user charges	22	3%	
6	Promised service not provided	16	2%	
7	Not returning the money	14	2%	
8	Account blocked/service barred.	12	2%	
9	Agency not responding	11	2%	
10	Unsatisfactory redressal	10	2%	
11	Others	74	11%	
	Grand Total	656	100%	

Apr'23 ~

June'23

S. No.	Nature of Grievance	Count	Count%
1	Deficiency in Services	730	51%
2	Paid amount not refunded	177	12%
3	Charging more than MRP. (Higher fare charged than what was shown at the time of booking)	113	8%
4	Overcharging/Demand of Excess amount than agreed	76	5%
5	Unauthorized charge of CC user charges	66	5%
6	Promised service not provided	34	2%
7	Not returning the money	23	2%
8	Agency not responding	18	1%
9	Account blocked/service barred.	11	1%
10	Wrong Promises	9	1%
11	Others	161	11%
	Grand Total	1418	100%

E-Daakhil Portal



Key Features of e-Daakhil Responses

Alerts

SMS/Mail

Rejoinders

Received

Upload **Documents**

Synced with **OCMS** and Confonet

e-Jagriti Portal

The platform that revolutionizes the landscape of dispute resolution and grievance redressal



Seamless Complaint Filing

Speak and File Your Complaint

File, Pay and Track at your ease Virtual Hearing and Commission Proceedings

e-Jagriti Portal

From the initial filing of a complaint to its ultimate resolution, e-Jagriti empowers users with seamless, user-friendly tools

🔲 (@ Guest 2 e-jagniti.gov.in Department of Consumer Affairs, Ministry of Consumer Affairs, Food & Public Distribution | GOVERNMENT OF INDIA LOGIN CAUSELIST REPORTS TUTORIALS ⊕EN ∨ CASE HISTORY/STATUS JUDGEMENT DISPLAY BOARD It serves as a beacon of efficiency and innovation, catering to a diverse array of stakeholders, ranging from: ONBOARDING ĥ₹ consumers to legal professionals, industry representatives, and Getting started is a Register **Complete Profile** breeze with simple beyond. Yourself **File Complaint** onboarding process. Once registered, Join the platform Begin by registering. All set to go, file the login to the account with simple steps on e-Jagriti. Fill in and complete the complaint. the required details profile. to create account.

Benefits of e-Jagriti

For Consumer Commissions (Judges & Staff)

Improved efficiency through automated workflows and Al-driven case management.

Enhanced transparency with role-based dashboards and real-time case insights.

Data-driven decision-making via AI/ML analytics and predictive tools.

Reduced administrative burden with automated processes and centralized system management

For Consumers

Seamless filing of complaints online, anytime, anywhere with multi-lingual support.

Real-time updates on case status, hearing schedules, and decisions.

Convenient document submission and e-filing, reducing physical paperwork.

Cost savings from reduced travel and time spent at consumer forums.



For Advocates & Legal Representatives

Centralized access to all case information and filings in one platform.

Efficient case management with automated reminders and scheduling tools.

Improved client communication with realtime case updates and tracking.

Cost and time savings from reduced travel and remote access to hearings.

For DoCA

Centralized reporting and analytics for case tracking and performance evaluation.

Standardized processes across all consumer commissions.

Scalable architecture to handle future demands and evolving needs.

Enhanced stakeholder coordination with role-based access for efficient collaboration.

For IT & Support Teams:

Simplified system maintenance with micro service architecture and cloud infrastructure. Reduced support burden with automated processes and predictive analytics for early issue detection Creating an Impact for Consumers as a Class through Enforcement of Progressive Legislation

Approach Towards addressing Magnitude and Spectrum of Grievances for Class of Consumers

CCPA at a Glance

CCPA under the Consumer Protection Act, 2019 Regulates matters which affects consumer as a class



CCPA is Entrusted to Issue following Directions

If necessary, may also prohibit the endorser of a false or M.A.

If necessary, impose penalty on manufacturer or endorser up to 10 lakh rupees and for subsequent contravention may extend to 50 lakhs.

Direction to discontinue or modify the advertisement.

Discontinuation of practices which are unfair and prejudicial to consumers' interest.

Reimbursement of the prices of goods or services so recalled to purchasers.

Recall of goods or withdrawal of services which are dangerous, hazardous or unsafe

In Matters of:

Violation of Consumer Rights or Unfair Trade Practice (u/s 20)

Misleading Advertisement (M.A) (u/s 21)

Roadmap w.r.t. Steps Taken by CCPA



Grievances Registered on NCH Against Non-Refund of Air Tickets Booked During Covid-19

Nature of Grievance Against Yatra			
S. No.	Nature of Grievance	Count	
1	Paid amount not refunded	2073	
2	Deficiency in Services	239	
3	Booking canceled but money not refunded	116	
4	not getting refund for tickets	53	
5	Amount debited but not credited to beneficiary.	18	
6	Non-Delivery of Product	17	
7	Wrong Promises	14	
8	Deficiency of services	7	
9	Account blocked/service barred.	7	
	Booking confirmed but not		
10	found after reaching destination	5	
11	Other	41	
Grand ⁻	2590		

Nature of Grievance Against Cleartrip 1 st January 2020 – 30 th September 2023			
S.No	Nature of Grievance	Counts	
1.	Paid amount not refunded	1806	
2.	Deficiency in Services	208	
3.	Account blocked/service barred	20	
4.	Wrong Promises	17	
5.	Non-Delivery of Product	16	
6.	Fraudulent Issue	10	
7.	Fraudulent Issue-Selling Fake/duplicate/counterfeit	8	
	product		
8.	Others	7	
9.	Charging more than MRP	5	
10.	Unauthorized charge of CC user charges	4	
11.	Non/Delay in Delivery of Product	3	
12.	Promissed gift not given	3	
13.	Account blocked/service barred	2	
14.	Delivery of Wrong Product	2	
15.	Not providing replacement as per policy	2	
16.	Delivery of Defective / Damage Product	1	
17.	Dark Patterns	1	
18.	Not getting refund for tickets	1	
19.	Product / Product Accessories Missing	1	
20.	Sale of Spurious / Fake Products	1	
21.	Sector Enquiry	1	
22.	Ticket canceled but no refund from airlines	1	
Grand Total			

Nature of Grievance Against MakeMy Trip 02.01.2020 to 31.12.2021			
S.	Nature of Grievance Counts	Counts	
No			
1	Paid amount not refunded	117	
2	Deficiency in Services	91	
3	Wrong Promises	8	
4	Non-Delivery of Product	2	
5	Promised gift not given	2	
6	Amount debited but not credited to beneficiary	1	
7	Non/Delay in Delivery of Product	1	
8	Unauthorized charge of CC user	1	
	charges		
Grand Total		223	

NCH

After Effect



Action on E-commerce Ticket Booking Companies Based on Grievances Registered on NCH

The matter is with reference to non-refund of cancelled air tickets on account of Covid -19 lockdown by various travel companies which is in violation of the Order issued by the Hon'ble Supreme Court in the Pravasi Legal Cell vs. Union of India.

NCH forwarded grievances against Yatra, Ease My Trip, MakeMy Trip, Cleartrip, IXIGO to the Central Consumer Protection Authority.

CCPA initiated preliminary examination of the alleged matter and found unfair trade practices adopted by as per CP Act 2019.

CCPA issued Show Cause Notices to Companies and their Airlines partners regarding pendency of **refunds which got affected in COVID-19.**

On conducting several hearing with Travel Companies and their Airline partners the **total amount of 14,540 Million refunded** to Consumers affected due to cancelled flight tickets due to Covid-19 lockdown as on **11.03.2024** based on the Directions issued by CCPA.

Impact: CCPAs intervention ensured refund to class of consumers of their hard earned money which was pending for years.

Based on Information received from Government Action taken by CCPA for Sale of Car Seat Belt Alarm Stopper Clips



Impact: CCPAs intervention ensured safety of life's of passengers and pedestrians besides compliance to the laws for the time being in force.

Suo Moto Action by CCPA on Sale of Sub-Standardized Pressure Cookers

By causing consumers to purchase goods or services not in their best interest, violate consumers' rights.



Direction of CCPA to Recall Sub-Standardized Pressure Cookers

E-commerce entities and sellers in violation to standards directed for compulsory use as per Quality Control Order, 2020 were directed to recall Domestic pressure cookers.



S.No.	Company Name	No. of units recalled based on Directions of CCPA
1	Amazon	2,265
2	Cloudtail	1,033
3	Hardtac Computer Pvt. Ltd.	846
4	Sohil Impex	638
5	Flipkart	598
6	Snapdeal	73
7	Paytm Mall	39
8	Shopclues	15
	Total	5507

Impact: CCPAs intervention ensured that No E-Commerce platform is selling sub-standard domestic pressure cookers.

Effect of Cognizance taken by CCPA in matter of UBER



Impact: This have provided ease in commute to the travellers including tourists visiting India

breakdown is now publicly available, including base fare, per km fare, waiting charges, etc.

payments and

ensure AC usage.

Action on Consumer Durables Company for Misleading Advertisement of Warranty Based on Complaint



Impact: Fair Disclosure of Warranty Terms and Duration

CCPA issued Direction to Companies to Discontinue False Advertisement



Impact: CCPAs intervention led to the discontinuation of false and misleading claims which concerned the health of class of consumers during Covid-19

Penalties Imposed by CCPA



Pan India Reach

To prevent violation of consumer rights, misleading advertisement and unfair trade practice

Advisories Issued



During covid-19

Advisory was issued to industry associations to advice the manufacturers/t raders to desist from issuing misleading advertisement.

Compliance to E-Com Rules

All marketplace e-commerce platforms to display information provided by sellers as per the E-Commerce Rules, 2020 on their website.



Wireless Jammers

Advisory to ecommerce entities against illegal sale and facilitation of wireless jammers.



Sale of Ayurveda Medicines

Advisory to ecommerce platforms on sale of Ayurvedic, Siddha and Unani drugs under Schedule E (1) of the Drugs & Cosmetics Rules, 1945.



Car Seat Belt Alarm Stoppers

Advisory in terms of Consumer Protection Act, 2019, on risk to life & safety of consumers through sale of car seat belt alarm stopper.



Advisory On Prohibition Of Advertising, Promotion, And Endorsement Of Unlawful Activities Prohibited Under Various Laws Including But Not Limited To Betting Or Gambling Etc.

Guidelines Issued

01	Guidelines for Prevention of Misleading Advertisements and Endorsements for Misleading Advertisements, 2022.	
02	Guidelines that Hotels and Restaurants shall not levy service charge 2022.	NO service charge
03	Guidelines for Prevention of Dark Patterns 2023.	
04	Guidelines for Prevention of Misleading Advertisement in Coaching Sector 2024.	
05	Guidelines for the Prevention and Regulation of Greenwashing, 2024.	
06	Guidelines for the Prevention and Regulation of Illegal Listing & Sale of Radio Equipment including Walkie Talkies on E-Commerce Platforms, 2025.	

DOCAs Initiative for Guidelines on Dark Patterns



Types of Dark Pattern

False Urgency

01 This tactic **creates a sense of urgency or scarcity** to pressure consumers into making a purchase or taking an action.

Basket Sneaking

02

Websites or apps use dark patterns to add additional products or services to the shopping cart without user consent.

Confirm Shaming

03

It involves guilt as a way to make consumers adhere. It criticizes or attack consumers for not conforming to a particular belief or viewpoint.

Forced Action

This involves forcing consumers into taking an action they may not want to take, such as signing up for a service in order to access content.

Nagging

05

04

It refers to persistent, repetitive and **annoyingly constant** criticism, complaints, requests for action.

Bait and Switch



This involves advertising one product or service **but delivering another**, often of lower quality.

Subscription Traps

This tactic makes it **easy for consumers to sign up** for a service **but difficult for them to cancel it**, often by hiding the cancellation option or requiring multiple steps.

Hidden Costs

08 This tactic involves **hiding additional costs** from consumers until they are already committed to making a purchase.

Disguised Ads

09 Disguised ads are advertisements that are designed to look like other types of content, such as **news articles or user-generated content.**

Interface Interference

This tactic involves making it difficult for consumers to take certain actions, such as canceling a subscription or deleting an account.

Saas Billing

Process of generating and collecting payments from consumers on a recurring basis in a software as a service (SaaS) business model

Trick Questions

12

10

11

Deliberate use of confusing or vague language like confusing wording, double negatives, or other similar tricks.

ROGUE MALWARE

13 To use a ransomware or scareware to mislead/trick user into believing there is a virus on their computer and aims to convince them to pay for a fake malware removal tool that actually installs malware on their computer.

Social Media Posts



Jagriti Podcast, awareness posts & NCH training



umers, in the second episode of our new series #AwareCons II talk about #BasketSneaking, a prevalent #DarkPattern in online opping. Always double-check your shopping cart to catch hidden ns added through this dark pattern- save your wallet from unwante ardes.

E-CART Order now

₹750

Deter Total \$900

Place your orde



Do You Want To Continue Without Subscribing ?

Types of Dark Patterns against which Notices Issued



Forced action: Some platforms automatically enroll consumers in loyalty or similar programs by pre-checking the opt-in box. Automatically subscribe consumers to notifications and updates without explicit consent.

CCPA Issued Safety Notices

- To cautious consumers against goods which do not hold valid ISI Mark and violate compulsory BIS standards for the product.
 - ✓ Helmets, Pressure Cookers and Cooking gas cylinders.
 - household goods including electric immersion water heaters, sewing machines, microwave ovens, domestic gas stoves with LPG etc.
- To Prevent Sale of Acid on E-commerce Platforms without following the Rules and Regulations.

Impact Across Sectors

Monetary Benefits to Ensuring & Enforcing Life Safety Protocols

- Directions to <u>reimburse the price</u> to consumers for sale of <u>non-isi mark domestic pressure</u> <u>cookers.</u>
- Delisting of approx. 13,118 car seat belt alarm stopper clips to ensure safety of consumers.
- Direction to <u>refund of ₹1435 crores</u> to the consumers from online travel platforms

Enhancing Consumer Experience in Daily Life

- Catering sector specific issues from social sectors such as <u>higher education, daily transport</u> via cabs to niche sectors such as cosmetics, nutraceuticals
- From digital world of gaming to virtual influencers

Transcending Barriers for Enforcement of Best Practices

- From <u>reaching out to different regulatory authorities</u> to transcending geographical barriers to ensure governance as a whole.
- Guidelines on Dark Patterns, Green Washing, Coaching Institutes, Dark Patterns etc.

Challenges in Cross Border Consumer Dispute Resolution & Redressal

- Differing National Laws and lack of harmonized legal frameworks make it difficult to determine which country's laws apply and where a complaint can be effectively adjudicated.
- Even if a consumer secures a favorable decision, enforcing redress across borders remains complex and often impractical due to absence of international enforcement mechanisms.
- Many businesses, especially foreign or digital-only ones, do not engage with alternative or online dispute resolution mechanisms, leaving consumers without meaningful recourse.
- Consumers often lack knowledge of cross-border redress options and face barriers of language, access to digital tools, and trust in the process, especially in developing countries.

Jurisdictional and Legal Barriers



Limited Business Participation



Low Consumer Awareness and Digital Divide

Recommendations



- Consumer may demand clarity on how cross-border enforcement of ODR outcomes will function, especially in conflicting legal systems.
- The framework requires explicit articulation on the harmonization of national ODR platforms with existing consumer protection laws.
- A clear, targeted strategy is essential to raise consumer awareness and address low levels of digital literacy, ensuring broader adoption and effective use of ODR platforms.

Consumer

and

Business

Engagement

Business incentives must extend beyond performance rankings to create a more robust motivation framework, encouraging sustained engagement and meaningful participation.



Data Security

and Privacy

Ensure clarity and compliance with the diverse data protection and privacy regulations applicable across jurisdictions governing data handling and user privacy.



- Needs more elaboration on financial implications, governance, or stakeholder coordination for global scaleup.
- Monitoring and evaluation metrics, including independent review mechanisms, may further be discussed.

Recommendations



- Design multilingual, mobilefirst interfaces to improve accessibility.
- Ensure mandatory \geq participation of businesses engaged in cross-border commerce



- > Adopt a model national ODR agreements aligned with international best practices.
- Establish **bilateral/multilateral** MoUs for recognition and enforcement of ODR outcomes



- > Implement custom APIs for > Create a UNCTAD-led ODR and integration caters support for judicial/consumer redressal training.
- > Provide training and for stakeholders including regulators.



- Data Observatory to monitor trends, and usage, effectiveness.
- capacity-building > Convene an Annual Global Summit on Cross-Border **Redress** for policy review and stakeholder dialogue





orunia पामले विभाग DEPARTMENT OF CONSUMER AFFAIRS



Thank You